

6[™] CYCLE HOUSING ELEMENT 2023-2031



DRAFT

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Chapter 1 – Introduction

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1.0 Overview

The Housing Element is a mandatory element of the Tulelake General Plan. State law establishes that each city accommodate its fair share of affordable housing as an approach to distributing housing needs throughout the State. State Housing Element law also recognizes that in order for the private sector to address housing needs and demand, local governments must adopt land-use plans and implementing regulations that provide opportunities for, and do not unduly constrain, housing development by the private sector. Unique from other general plan elements, State law requires local governments update their housing element every eight years.

Housing Elements are also subject to detailed statutory requirements. Unlike other general plan elements, Housing Elements are subject to review and approval (referred to as "certification") by the State. The California Department of Housing and Community Development (HCD) reviews every local government's Housing Element and determines whether it complies with State law. Because the Housing Element is part of the City's General Plan, obtaining housing element approval from HCD is critical for maintaining the City's General Plan compliance. Moreover, there are State funding programs for transportation, infrastructure, and housing that require (or consider) a local jurisdiction's compliance with Housing Element Law.

The Housing Element is a policy document that identifies Tulelake existing and future housing needs and establishes proposed actions to facilitate the provision of housing to meet those needs for all income levels. The Housing Element's policies and programs in Chapter 2 reflect a combination of the concerns of the local Tulelake community along with new State housing mandates. The purpose of the Housing Element is to establish specific goals and policies relative to the provision of housing, and to adopt a program to accomplish the City's housing goals and policies. In addition, the Element identifies and analyzes housing needs and resources and constraints to meeting those needs. This is Tulelake's sixth Housing Element and it plans for the years 2023-2031. State law (Government Code Sections 65580 through 65589) mandates the contents of the Housing Element. By law, the Housing Element must contain all of the following:

- An analysis of housing needs of the city's population and to adequately plan to meet the existing and projected housing needs, including the jurisdiction's share of the regional housing needs allocation (RHNA).
- An inventory of land suitable for residential development, including vacant sites and sites having the potential for redevelopment.

- An analysis of housing constraints that impact housing production that identifies and analyzes potential and actual governmental constraints to the maintenance, improvement, or development of housing for all income levels, including housing for people with disabilities.
- Programs that implement the city's housing policies. Each jurisdiction must identify specific programs in its housing element that will allow it to implement the stated policies, and achieve the stated goals and objectives.
- An analysis of the jurisdiction's progress to implement the housing programs of the previous housing element, and the effectiveness of the programs.
- Actions that meaningfully promote and further fair housing opportunities in the community.

The Housing Element must also identify adequate residential sites available for a variety of housing types for all income levels; assist in developing adequate housing to meet the needs of very low-, low-, and moderate-income households; address governmental constraints to housing maintenance, improvement, and development; address the conservation of the existing affordable housing stock, and how the condition of the existing housing stock in need of improvement will be achieved; and promote housing opportunities for all persons.

Even though the focus of the Housing Element is on lower- and moderate-income households, the Element must address the housing needs and policy issues for the entire community and be consistent with the adopted policies of the rest of the General Plan.

2.0 Regulatory Context

Since Tulelake's 5th cycle Housing Element was adopted in 2014, a significant number of housing laws have been enacted. These new housing laws mandate new analyses or programs in each Housing Element and apply to the 2023-2031 Tulelake Housing Element update. Wherever available, City staff has consulted the HCD guidance memos to prepare this Housing Element. These housing and Housing Element new laws include, but are not limited to:

- Accessory Dwelling Units (AB 3182, AB 671, AB 68, AB 587, AB 670, AB 881, SB 13) These new laws limit local jurisdictions' ability to restrict the development of accessory dwelling units (ADU) in a variety of ways and mandate streamlined, ministerial approval of ADUs within defined conditions. For the purpose of the Housing Element, they clarify that a local agency may identify an ADU or JADU as an adequate site to satisfy RHNA housing needs. AB 671 specifically requires that Housing Elements include a plan to incentivize and promote the creation of ADUs that can offer affordable rents for very-low, low-, or moderate-income households.
- Affirmatively Furthering Fair Housing (AB 686) All Housing Elements adopted on or after January 1, 2021, must contain an Assessment of Fair Housing (AFH) prepared in accordance with HCD program guidance, an analysis of the Adequate Sites Inventory, a matrix of identified contributing factors to fair housing issues, and a program of actions that promote and affirmatively further fair housing opportunities throughout the community.
- No Net Loss (SB 166) As jurisdictions make decisions regarding zoning and land use, and as development occurs, jurisdictions must have a program to assess their ability to accommodate new housing on the remaining sites in their Housing Element site inventories. A jurisdiction must add adequate sites if land

use decisions or development results in a shortfall of sufficient sites to accommodate its remaining housing need for each income category.

- Replacement housing (Gov. Code § 65583.2 subd. (g)(3)) A program for a policy requiring developers
 provide replacement units when occupied by, or deed restricted to lower-income households within the
 last 5 years, are converted or demolished
- Site Inventory (SB 6, AB 1397, AB 1486, AB 686, AB 725) The Housing Element establishes a jurisdiction's strategy to plan for and facilitate the development of housing over the planning period by providing an inventory of land adequately zoned or planned to be zoned for housing and programs to implement the strategy. These laws modified the content of the site inventory, including new analyses for capacity calculations, infrastructure requirements, suitability of non-vacant sites, size of site and density requirements, location requirements, sites identified in the previous Housing Element and rezone program requirements, among others.
- Emergency shelters and other emergency housing (AB 101, AB 2339) provides that the sites identified for emergency shelters must be in residential areas or are otherwise suitable, thus prohibiting local governments from situating shelters in industrial zones or other areas disconnected from services. The law also seeks to ease constraints on the development of emergency shelters by requiring that any development standards applied to emergency shelters be "objective." AB 101 added navigation centers as a form of housing to help alleviate homelessness, and as a use by-right as specified.
- Supportive housing developments (AB 2162) Mandate for local governments to allow qualifying permanent supportive housing developments as a by-right use in multifamily and mixed use zones.

3.0 Public Participation

Public participation is an important part of developing the City's Housing Element. The information obtained through public meetings, surveys, and stakeholder interviews provide insight to the true needs of the community. While the City's RHNA may be low, the actual need of the community may be much greater. Through the public participation process the City can identify what issues and obstacles people may be experiencing when trying to find housing. As part of the Housing Element update process, the City implemented the State's public participation requirements in Housing Element Law, set forth in Government Code Section 65583(c)(7), that jurisdictions "...shall make a diligent effort to achieve participation of all economic segments of the community in the development of the housing element."

The Housing Element was developed through the combined efforts of City staff, the City Council, and the City's consultant. The inclusion of community stakeholders in the Housing Element public participation process helps ensure appropriate housing strategies are more efficiently and effectively evaluated, developed, and implemented. In an effort to involve all segments of the community, City staff and consultants developed a community outreach program including announcements on the City website, interviews, opportunity for housing element review and input at City Council workshops and hearings. Public participation played a critical role in the formulation and refinement of the City's housing goals, policies, and programs. Public comments received during public meetings and workshops, as part of the community surveys, as written correspondence submitted to the City, etc. has been reviewed, and input that relates directly and is consistent with State housing element law and HCD requirements has been incorporated. The City's outreach efforts are summarized below.



Public Workshop at City Council Meeting on December 6, 2022: This meeting was noticed on the City's website, email notification to interested parties was sent out, and flyers were distributed online with print copies posted at City Hall. The meeting presentation introduced the Housing Element and update process, provided an overview of the essential components of housing elements, reviewed the City's regional housing needs allocation (RHNA), identified recent legislation, discussed current City demographics, and gathered public input on housing needs and opportunities. Meeting participants were asked to identify challenges and/or opportunities for housing, and to identify housing priorities in the City. Verbal comments received during this indicated increasing costs for construction materials and labor contribute to increasing housing costs. There are also challenges finding California licensed contractors, given proximity to Oregon and Klamath Falls.



Community Survey: An anonymous community survey was released to solicit input on housing needs and concerns. The survey was available from December 2022 until March 5, 2023 online in both English and Spanish using the platform SurveyMonkey[™] (which is optimized for mobile devices). Paper copies of the survey were also available at City Hall. The City published regular reminders on their website and at City Hall to encourage community participation. Forty-one (41) surveys were completed by Tulelake residents, including two (2) in Spanish. All economic segments of the community, including lower income households, participated in the

community survey with 25% indicating their household income was under \$30,000. The complete results are included as Appendix _____ and on the following webpage: <u>https://www.siskiyou-housing.com/tulelake/</u> Table 1-1 below provides a summary of the survey results.

	Question Type	Response (Majority and/or Top 3)		
Q1	Live in Tulelake	100% live in City		
Q2	Zip Code	96134		
Q3	Live and Work	61% Live and work in the City		
		32% Work outside the City		
		7% Retired or do not currently work		
Q4	Where do you work	24% Work in Klamath Falls, Oregon		
		20% Work in another City		
Q5	Renter or Owner	54% Owner		
Q6	Monthly Rent or Mortgage Payment	49% \$501- \$1,000		
		20% \$1 - \$500		
		24% Do not pay either		
Q7	Length in current Residence	44% 1-5 years		
		22% 6-10 years		
		30% More than 10 years		
Q8	Household size	30% 2 people		
		30% 4 People		
		20% 5 people		
Q9	Housing Type	77% Single family residence		
Q10	# of dwelling units on property	62% 1 dwelling unit		
Q11	Satisfied w/ current housing	77% Yes		
Q12	Home ownership barriers	20.5% People cannot find home in price range		
		20.5% Do not have funds for down payment		
		15% Cannot find home that meets their needs		
Q13	Places with 1 mile	69% School		
		64% Library		
		62% Park		
Q14	Type of housing needed:	81% Affordable apartment rentals		
		65% Duplexes, condos, attached multi-family		
		86% Single family residence detached		

Table 1-1 Summary of Survey Results

	Question Type	Response (Majority and/or Top 3)
		57% Transit oriented development (TODs)
		54% Accessory dwelling units
Q15	Housing needs for specific groups	70% Farmworkers
		65% Seniors
		55% Persons with disabilities
Q16	New Housing Barriers	61% People can't afford to build
Q17	Agree/ Disagree: Existing Housing stock/ conditions	65% lacks adequate affordable housing 77% lacks adequate rental housing
Q18	Challenges to rental housing	26% Lack of funds for deposit
		19% Poor credit/rental history
Q19	Age	26% 41-50 years
Q20	Choose all that apply	Homeowner/ low income
Q21	Total household income	26% below \$30,000 19% \$40,000 -\$49,999
Q22	Additional thoughts	See summary below
Q23	How did you hear about survey?	61% City's social media 27% City website

Question 22 of the Community Survey was an optional, open-ended question that asked respondents, "Are there any additional thoughts you would like to add as your city considers drafting Goals, Policies, and Programs for the Housing Element Update?". Table 1-2 below summarizes the common themes and topics expressed in the responses provided.

Table 1-2Question 22: Common Response Themes and Topics

Lack of available & affordable single-family homes
Need quality affordable housing
Lack of housing in general
Needed infrastructure improvements
Limited economic opportunities
Limited rentals
Limited access to grocery/ services

These needs identified to date are incorporated into this document through policies and programs that encourage a diverse range of housing types that can be accessed by individuals and families from all income levels, and remove governmental barriers to housing production.

Housing Element Webpage: In addition to posting meeting notices and Housing Element update information on the City's website, a webpage dedicated to the 2023-2031 Housing Element update was created and maintained

(https://www.siskiyou-housing.com/tulelake/). This webpage provided easy access to project documents including Housing Element information and resources, meeting presentations, survey link and results, and ability to submit comments and sign up for notices through the contact form.

Stakeholders:

Local and regional stakeholders and special interested groups identified during the Housing Element update process were:

- Tulelake Shady Lanes Mobile Home Park & Laundromat
- Tulelake Basin Joint Unified School District
- Newell Potato Co-Op
- Lassen Canyon Nurseries
- Tulelake Potato Distributors
- Jock's Super Market
- Madrone Hospice
- Far Northern Regional Developmental Disabilities Center
- Northern Valley Catholic Social Services
- Siskiyou Habitat for Humanity
- Siskiyou County Special Education Office
- Siskiyou Opportunity Center
- Siskiyou County Association of Realtors
- NorCal Continuum of Care
- Siskiyou Community Resource Collaborative
- Siskiyou County Economic Development Council
- Siskiyou County Public Health and Community Development
- Siskiyou Home Health Services

4.0 General Plan Consistency

This Housing Element is a stand-alone document intended to replace the City's previous Housing Element adopted in 2014. It is intended to become an integral part of the City's existing General Plan. The California Government Code requires internal consistency among the various elements of a general plan. Section 65300.5 of the Government Code states that the general plan and the parts and elements thereof shall comprise an integrated and internally consistent and compatible statement of policies for the adopting agency. Section 65302 of the Government Code requires cities and counties to amend the safety and conservation element of the general plan to include analysis and policies regarding flood hazard and flood management information. The Federal Emergency Management Agency has not mapped floodplains in the Tulelake planning area, with the exception of an area approximately $\frac{3}{4}$ of a mile east of the city. This area is outside the City limits and will not constrain development within the city.

Programs developed as part of this element will be reflected in the pending Land Use Element Update. The City will maintain this consistency in the future by ensuring General Plan amendments are evaluated for consistency with all General Plan elements. The City will maintain this consistency as future general plan amendments are processed by evaluating proposed amendments for consistency with all elements of the general plan.

5.0 Analysis of the Previous Housing Element

An important aspect of the Housing Element is an evaluation of achievements of the implementation of programs included in the previously adopted Housing Element. The evaluation provides valuable information on the extent to which programs have been successful in achieving stated objectives and addressing local needs, and the extent to which these programs continue to be relevant in addressing current and future housing needs in Tulelake. The evaluation also provides the basis for recommended modifications to programs and the establishment of new objectives in the Housing Element. Chapter 3 – Review of Previous Programs contains the City's objectives and programs for the past planning period (2014-2019).

6.0 Looking Ahead

During the 6th cycle planning period (2023 to 2031), the City will pursue opportunities for regional coordination to better address housing issues. While housing issues may not be uniform between Siskiyou County and the eight cities, Tulelake believes there are likely more shared issues and solutions as many housing issues do not occur in isolation. Also, there are many small jurisdictions in Siskiyou county and bringing the resources to bear to prepare a legally sufficient housing element is overly burdensome, and for that reason prior to the start of the 7th cycle, the City would appreciate the Department of Housing and Community Development being willing to support the preparation of a regional housing element for the Siskiyou county region.

7.0 Key Definitions and Acronyms

Below are commonly used and important terms and acronyms used throughout the Housing Element, although this is a partial list. Please see Appendix E – Glossary for a comprehensive list.

AB. Assembly Bill. Oftentimes the year that the bill was signed into law follows in parathesis, e.g., AB 5 (2021).

Above Moderate Income. Above moderate income households are defined as households with incomes over 120 percent of the county median.

Accessory Dwelling Unit (ADUs). Accessory dwelling units are also commonly referred to as secondary units, granny flats, or cottages, are small secondary small dwelling units located next to or attached to a single-family home.

Affirmatively Furthering Fair Housing (AFFH). Affirmatively Furthering Fair Housing, also known as Assembly Bill 686, is defined as "taking meaningful actions, in addition to combating discrimination, that overcome patterns of segregation and foster inclusive communities free from barriers that restrict access to opportunity based on protected characteristics."

Affordability. Annual cost of housing includes mortgage, principal and interest payments as amortized over 25 years with a 25 percent down payment or gross rent that does not exceed 30 percent of gross annual household income or 30 percent of gross annual income devoted to rental housing, including utilities are defined as "affordable".

American Community Survey (ACS). The American Community Survey is a demographics survey program conducted by the U.S. Census Bureau.

Area Median Income (AMI). This is the median, or middle point, of the incomes of every household in a given area. This means that half of the households in the area earn above the AMI and half of the households earn below it. AMI is a metric that is used to benchmark incomes levels. The income benchmark are calculated and

adjusted based on family/household size.¹ Therefore, a single individual will have a lower income threshold than a family of four. Most federal and state housing programs qualify participant eligibility based on household income levels. To accomplish this, many State housing programs utilize the same benchmark of income data released by HCD. The State's AMI may be used also to calculate affordable housing costs for applicable housing assistance programs. State law requires HCD to annually update the AMI limits based on HUD revisions to the Public Housing and Section 8 Income Limits, which HUD also updates annually or nearly so. In accordance with statutory provisions, HCD makes revisions to HUD'S Public Housing Section 8 Income Limits. One of those revisions is, "if necessary, increase a county's area median income to equal California's non-metropolitan median income".² The non-metropolitan median income is determined by HUD, and in 2022 it was \$80,300 for California. HCD applied HUD's on-metropolitan income to Siskiyou county for 2022, resulting in an AMI benchmark of \$80,300 for a family of four.

At-Risk Housing. Applies to existing subsidized affordable rental housing units, especially federally subsidized developments, that are threatened with conversion to market rents because of termination of use restrictions, due to expiration or non-renewal of subsidy arrangements.

By-Right. The City's review of the owner-occupied or multifamily residential use may not require a conditional use permit, planned unit development permit, or other discretionary local government review or approval that would constitute a "project" for purposes of Division 13 (commencing with Section 21000) of the Public Resources Code. Any subdivision of the sites shall be subject to all laws, including, but not limited to, the City's ordinance implementing the Subdivision Map Act. A City ordinance may provide that "use by right" does not exempt the use from design review. However, that design review shall not constitute a "project" for purposes of Division 13 (commencing with Section 21000) of the Public Resources Code. [Reference Government Code section 65583.2 (i))]

Comprehensive Housing Affordability Strategy (CHAS). Each year, the U.S. Department of Housing and Urban Development (HUD) receives custom tabulations of American Community Survey (ACS) data from the U.S. Census Bureau. These data, known as the "CHAS" data, demonstrate the extent of housing problems and housing needs, particularly for low income households.

Density. This refers to the number of housing units on a unit of land (e.g., ten units per acre).

Disability. As used in Appendix A, Needs Assessment, the 2020 American Community Survey (ACS) and Puerto Rico Community Survey 2020 Subject Definitions, are used. Disability is defined as the product of interactions among individuals' bodies; their physical, emotional, and mental health; and the physical and social environment in which they live, work, or play.

Dwelling Unit. Any residential structure, whether or not attached to real property, including condominium and cooperative units and mobile or manufactured homes. It includes both one-to-four-family and multifamily structures. Vacation or second homes and rental properties are also included.

Emergency Shelter. Housing with minimal supportive services for persons experiencing homelessness and occupancy is limited to six months or less. No individual or household may be denied emergency housing because of inability to pay. Emergency shelter includes other interim housing interventions, including but not limited to, a navigation center, bridge housing, and respite or recuperative care. [Government Code Sections 65582(d) and 65583(a), and Health and Safety Code Section 50801]

¹ See HCD's briefing materials for the State Income Limits for 2022: https://www.hcd.ca.gov/docs/grants-and-funding/inc2k22.pdf

² Ibid.

Extremely Low Income (ELI) Households. Extremely low income is a subset of very low-income households, and is defined as 30 percent (or less) of the county area median income.

Gov't Code, Gov. Code, or GC. The Government Code of the State of California.

Household. A household is made up of all persons living in a dwelling unit whether or not they are related by blood, birth, or marriage.

HUD. The United States Department of Housing and Urban Development is cabinet level department of the federal government that oversees program and funding for affordable housing laws, development, and federally funded financial assistance.

Income Categories. The federal and state governments require that local jurisdictions consider the housing needs of households in various "income categories." Income categories are determined by the median household income at the local level.

Junior Accessory Dwelling Unit. A junior accessory dwelling unit (JADU) means a housing unit that is no more than 500 square feet in size and contained entirely within an existing single-family structure. A JADU may include separate sanitation facilities, or may share sanitation facilities with the existing structure. (Reference: Gov. Code § 65852.22(g)(1).)

Low Income (LI) Households. Low income households are defined as households with incomes between 50 percent and 80 percent of the area median household income.

Median Income. Each year, the federal government calculates the median income for communities across the country to use as guidelines for federal housing programs. Area median incomes are set according to family size.

Moderate Income Households. Moderate-income households are defined as households with incomes between 80 percent and 120 percent of the county median.

Multifamily Dwelling. A structure containing two or more dwelling units for the use of individual households; an apartment or condominium building is an example of this dwelling unit type.

Regional Housing Needs Assessment (RHNA). A determination by a council of governments (COG) (or by the California Department of Housing and Community Development (HCD) of the existing and projected need for housing within a region. The RHNA numerically allocates the future housing need by household income group for each locality within the region. This housing allocation must be reflected in the locality's housing element of the general plan.

SB. Senate Bill. Oftentimes the year that the bill was signed into law follows in parathesis, e.g., SB 10 (2021)

The California Department of Housing and Community Development (HCD). This department within the California Business, Consumer Services, and Housing Agency "helps to provide stable, safe homes affordable to veterans, seniors, young families, farm workers, people with disabilities, and individuals and families experiencing homelessness". HCD is responsible for reviewing and approving all Housing Elements in the state.

Very Low Income (VLI) Households. Very low-income households are defined as households with incomes less than 50 percent of the median income.

Chapter 2 – Goals, Policies, and Housing Programs

This chapter of the Housing Element contains the City's housing goals and policies, as well as proposed strategies (or programs) to implement these goals and policies.

According to the State General Plan Guidelines (2017), a goal is an ideal future end related to the public health, safety, or general welfare. Because goals are general expressions of a community's vision for itself, goals may be abstract in nature, and as a result, they are generally not quantifiable or time dependent. Therefore, to aid in reaching the goals, specific statements (i.e., policies) are adopted to guide decision-making and through the implementation of programs that commit the City to specific courses of action.

The objective of the Housing Element goals, policies, and programs is to address those housing needs, constraints to housing production, and contributing factors to fair housing identified in Appendix A. Available funding resources for housing are discussed in Appendix C and are integrated into programs as applicable. Each program contains a description of the intended action, identification of the responsible agency, possible funding sources (if available), the timeline for implementation, and anticipated results. Whenever possible, anticipated results are expressed in quantified terms.

Required Program Components

To address the housing needs of all income levels in compliance with State housing element law, a jurisdiction must, at a minimum, identify a suite of programs that do all of the following:

- Identify adequate sites, with appropriate zoning and development standards and services to accommodate the locality's share of the regional housing needs for each income level.
- Assist in the development of adequate housing to meet the needs of extremely low-, very low-, low-, and moderate-income households.
- Address and, where possible, remove governmental constraints to the maintenance, improvement, and development of housing, including housing for people at all income levels, as well as housing for people with disabilities.
- Conserve and improve the condition of the existing affordable-housing stock.
- Preserve assisted housing developments at-risk of conversion to market-rate.
- Promote equal housing opportunities for all people, regardless of race, religion, sex, marital status, ancestry, national origin, color, familial status, or disability.
- Explicitly address, combat, and relieve disparities resulting from past and current patterns of segregation to foster more inclusive communities, address disparities in housing needs and access to opportunity, and foster inclusive communities.

For each program, the jurisdiction must identify a schedule of actions during the planning period, the agencies and officials responsible for implementation, and identification of funding sources to implement the program. Appropriate grant programs that will be applied can be identified as a funding source. The goals of Tulelake's 2023-2031 Housing Element are itemized below. Within each goal there are associated policies and programs. Implementation of the policies and programs will facilitate achieving the Goal.

Goal 1 - Provide Adequate Sites (was Goal 1)	3
Goal 2 - Ensure the Availability of a Variety of Housing Types and Increase the Affordability of Housing	6
Goal 3 - Conserve, Rehabilitate, and Enhance the Condition of the Existing Housing Stock and Resident Neighborhoods.	
Goal 4 - Facilitate the Provision of Housing Suited to Persons with Special Needs	11
Goal 5 - Encourage and Support the Development of Affordable Housing	15
Goal 6 - Encourage Sustainable Housing Development and Energy Conservation	18
Goal 7 - Promote Equal and Fair Housing Opportunities for All People	19

Use of the California icon below denotes Tulelake's programs that fulfill a specific State housing law requirement. Table 2-1 below, lists the 17 programs that are intended to meet a State housing law mandate and is for quick reference. While there are programs that do not have the California icon, these programs are intended to meet one or more of the required program components discussed above. Also, some programs are included in response to public input received during meetings.

Table 2-1Programs to Meet a Specific State Law Requirement				
1.3.1	2.1.1	7.1.1		
1.3.2	3.2.1	7.1.2		
1.4.1	5.1.3			

To affirmatively further fair housing, jurisdictions must establish goals, policies, and actions based on the identified contributing factors, and the priority of those factors. Government Code Section 8899.50 requires "meaningful actions" well beyond combating discrimination to overcome patterns of segregation and foster inclusive communities. These actions, as a whole, must:

- Address significant disparities in housing needs and in access to opportunity;
- Replace segregated living patterns with truly integrated and balanced living patterns;
- Transform racially and ethnically concentrated areas of poverty into areas of opportunity; and
- Foster and maintain compliance with civil rights and fair housing laws, to address Tulelake's fair housing issues and the contributing factors.

Contributing factors are prioritized in Section 7.0 of Appendix A. Tulelake's action plan that will address the identified contributing factors to overcome identified patterns of segregation and affirmatively further fair housing is also found in Section 7.0 of Appendix A. Tulelake's housing programs to affirmatively further housing are not confined to of Appendix A alone as Chapter 2 also includes programs that affirmatively address fair housing issues. Programs that further fair housing are identified by fair housing icon:

Priority Programs that Require Amendments to the Tulelake Municipal Code

City staff have identified the following Programs that require amendments to the Tulelake Municipal Code and are high priority. These programs are identified as high priority because they implement State housing law, have been included as programs in at least one previous housing element, and/or the necessary Zoning Code amendments have not been completed to date. As such, the City has committed a portion of its SB 2 planning grant funding for preparing and completing the Zoning Ordinance amendments. As SB 2 funds are being used for the amendments, completion is scheduled for the end of 2023. An August 2023 draft of the proposed amendments is tentatively scheduled to be reviewed by the City Council in October 2023. The August 2023 draft complies with all the requirements of state law and the discussion in this Element assumes adoption of the new zoning ordinance by the end of 2023 consistent with the August 2023 draft.

Table 2-2 Priority Programs				
1.4.1(2)	5.1.3			
2.2.1				

Goal 1 - Provide Adequate Sites (was Goal 1)

Assist in increasing the affordability of housing in Tulelake, the City shall provide adequate sites to accommodate the City's housing needs and regional housing needs, provide a wide range of housing section by location, type, income level, and tenure by always ensuring there is an adequate supply of land for residential development.

Policy 1.1

The City shall encourage and facilitate the construction of housing to meet the City's share of regional housing needs during the 2023-2031 Housing Element planning period of at least one (1) extremely low income unit and one (1) low income unit. In addition to Tulelake's share of the regional housing needs, the City shall encourage and facilitate the rehabilitation of four housing units distributed among lower-income and moderate income levels as shown in Table 2-3:

	Extremely Low Income	Very Low Income	Low Income	Moderate Income	Above Moderate Income	Total
New Construction	1	0	1	0	0	2
Rehabilitation	1	1	1	1	0	4
Totals	2	1	2	1	0	6

Table 2-3City of Tulelake's Quantified Objectives, 2023-2031

Policy 1.2

Ensure Tulelake provides adequate sites with appropriate zoning and available public facilities and services to meet the City's share of regional housing needs for all income groups during the housing element planning period. These lands shall be available at any time with appropriate General Plan and Zoning regulations for residential

development to reduce the impact that the lack of available land may have on the cost of single-family and multifamily development.

Policy 1.3

The City shall not place any condition of approval that lowers the proposed density of a residential project if the project otherwise conforms to the General Plan, zoning, and/or development policies in effect, unless the requisite findings required by Government Code Section 65589.5 et seq. are made.

Program 1.3.1 (was Programs 1.3 and 1.15)



To ensure at all times during the planning period the City has an adequate inventory to accommodate its designated regional housing need allocation, the City will evaluate and make written findings for entitlement and building permit applications seeking to develop designated inventory sites for decreases in density and affordability of housing units consistent with No Net Loss Law, Government Code Section 65863 et seq. If project approval will result in an inventory deficit, steps will be taken to replace the lost inventory sites by rezoning qualified properties in other areas as needed to meet the City's remaining RHNA for lower-income households in accordance with Government Code Section 65863 et seq.

Administration: Planning Department, City Administrator

Funding: Application fee, General Fund

Timing: On a project-by-project basis; the City shall conform with the provisions of Government Code Section 65863 et seq. if an inventory deficit is found

Program 1.3.2 (was Program 1.3)



Every year, as part of the annual Housing Element review, the City shall review the vacant land inventory and the Groundwater Sustainability Plan with the objective of ensuring the City can accommodate a variety of housing types for all income levels. If a deficiency is projected to occur, the City shall take steps to change the General Plan, zoning and Groundwater Sustainability Plan as needed to increase the amount of available land and ensure an adequate water supply to accommodate all projected housing needs. The City shall make the inventory and Groundwater Sustainability Plan available to the public, especially the development community, for their information and use.

Administration: Planning Department and City Administrator Funding: General Fund Timing: Annually.

Policy 1.4

- 1) The City shall provide adequate water and sewer services to meet the needs of existing residents and serve the demand for new housing and economic development. Should the City's existing water or sewer infrastructure be found to be inadequate to serve future population growth, the City will program improvements as needed, including seeking grant funding.
- 2) It shall be the policy of the city of Tulelake to grant priority for the provision of water and sewer services to proposed developments that include housing units affordable to lower income households in compliance with State law, i.e., subparagraph (a) of Government Code Section 65589.7, at all times for the duration of the 2023-2031 housing element planning period.

Program 1.4.1 *NEW*

In compliance with State law, i.e., subparagraph (b) of Government Code Section 65589.7, the City shall establish written policies and procedures that grant priority for water and sewer to proposed development that includes housing affordable to lower-income households.

Administration: Department of Public Works and City AdministratorFunding: General FundTiming: Within one year from adoption of the Housing Element.

Program 1.4.2 (was Program 1.7)

The City shall continue to improve the sewer system, as necessary, to meet the needs of residents and to encourage, support, and accommodate housing and economic development.

Administration: City Council

Funding: State Water Resources Control Board Grant #C-06-4930-10, and federal and state grants/loans **Timing**: For the duration of the 2023-2031 Housing Element's planning period.

Program 1.4.3 (was Program 1.8)

- 1) To continue to provide adequate water services to meet the needs of existing residents and to serve the demand for new housing and economic development, improvements to the water system shall be made as needed to keep ahead of development demand.
- 2) The City will prepare a water conservation plan to conserve the City's potable ground water supply in the event of future, multi-year droughts. The plan will identify methods to reduce water consumption and how residents can prepare for future droughts. The plan may consider establishing thresholds of severity that when reached residents will be required to conserve water. In preparing the water conservation plan, the City will consider coordinating and collaborating with Siskiyou County, nearby communities, and other local and regional stakeholders. The City's plan will be made available in English and Spanish.

Administration: City Council

Funding: General Fund/federal and state grants/loans

Timing: 1) For the duration of the 2023-2031 Housing Element's planning period. 2) The City will prepare the plan by December 2026. Within sixty days of City acceptance of the plan, the plan will be posted on the City's website, and a public counters.

Policy 1.5

With all due consideration to financial constraints, and consistent with other General Plan policies and State law, the City shall encourage, participate, and cooperate in the extension of City services to currently unserved and underserved areas, including direct financial participation when deemed appropriate by the City Council.

Program 1.5.1 *NEW*

Subject to availability of funding, the City shall work with developers of housing outside of existing sewer and/or water service areas, and in areas where existing systems are at or near capacity, to develop or improve essential utility systems to facilitate housing development. City assistance may involve direct participation in improvements or cooperation in the formation of assessment districts or other means of financing necessary improvements.

Administration: City Administrator

Funding: To be determined. Timing: As opportunities are recognized.

Goal 2 - Ensure the Availability of a Variety of Housing Types and Increase the Affordability of Housing

Tulelake shall remove governmental constraints on the development, maintenance, and improvement of housing to ensure a variety of housing types for all income levels and tenure can be developed throughout the City during the 2023-2031 Housing Element planning period.

Policy 2.1

The City will ensure that developers, property owners and City residents are made aware of key housing programs and development opportunities.

Program 2.1.1 *NEW* 🛚 숱



The City will improve community awareness and support for the City's housing programs citywide by publicly sharing information on the City's website about grant programs, zoning ordinances, development standards, fees, exactions, surplus public lands, fair housing resources, and housing affordability requirements. The City shall also encourage development of Accessory Dwelling Units (ADUs) and Junior ADUs by publishing information about ADUs and JADUs on its website. This program will be implemented consistent with the requirements of AB 1483 (2019). The City will perform proactive public outreach using a variety of methods that may include in-person or virtual participation and may occur outside City offices and regular business hours, e.g., community events, farmer's markets; real estate industry workshops, and direct contact with developers and property owners to improve the dissemination of information about the City's housing programs including affordable housing programs.

Administration: City Administrator and Planning Department

Funding: General Fund

Timing: Within one year from adoption of the Housing Element. To improve awareness of the City's affordable housing programs, the City will participate in an industry event, workshop, or similar public event/activity at least once a year beginning in 2025.

Policy 2.2

The City shall ensure that its land use regulations are consistent with State law, and that planning and building entitlement and permit processes and procedures do not unnecessarily constrain the production of housing. The City shall continue its practice of prioritizing multifamily housing development applications. The City shall strive also to ensure that its fees are not a constraint to the development of affordable housing.

Program 2.2.1

The City shall amend the Tulelake Municipal Code, Title 17, to adopt implementing procedures that are consistent with State Density Bonus Law, Government Code Section 65915 et seg. To reduce the need for future municipal code amendments and updates, the amendments will focus on local procedures for processing density bonus application and documents and information required to be submitted with the density bonus application in order for a density bonus application to be deemed complete (Government Code Sections 65915, subparagraph (3)). Consistent with subdivision (n) of Government Code Section 65915, the City's Zoning Ordinance amendments for density bonus may consider allowing the City to grant a density bonus greater than described in State Density Bonus Law (SDBL) for a development that meets the requirements of SDBL.

Administration: Planning Department, City Manager Funding: General Fund Timing: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2024.

Program 2.2.2 (was Programs 1.1, 1.2, and 1.11)

Update the Zoning Ordinance of the City, create an improved Zoning Map, and designate adequate lands to meet programmed housing needs beyond the 2023-2031 planning period, and provide a variety of housing types for all income levels. Revisions will be made, as appropriate, to set objective development standards for single and multifamily housing, promote reasonable flexibility in densities and land uses, and to clarify available incentives for affordable housing production. As part of the Zoning Ordinance Update, the City's General Plan shall be reviewed for consistency with the Housing Element. Should inconsistencies be found, the needed amendments to correct the inconsistencies will be prioritized. The City will continue to apply for grant funding to offset the associated costs.

Administration: City Council

Funding: SB 2,-LEAP General Fund, and grant funding

Timing: As part of the City's Zoning Ordinance update for which adoption is targeted for Q4 2024. The City will review funding programs that allow funds to be used for updating the City's legislative documents. As funding becomes available, the City will apply for funding for the duration of the 2023-2031 housing element planning period.

Program 2.2.3 (was Program 1.5)

The City shall review building and development connection fees and permit fees, and modify, as feasible, those standards and fees deemed to be unnecessary, excessive, or that create unusual constraints on affordability and housing availability. At the time of adoption of any new mitigation fees, the City shall consider the housing needs of low- and moderate- income households. Provisions shall be included for potential fee reductions, fee deferrals, or other cost reductions for projects that include units assured to be affordable to lower income and moderate income households, and continued occupancy by lower and moderate-income households.

Administration: Building Department, Planning Department, and City Administrator Funding: General Fund

Timing:

- A) Beginning in 2025, bi-annually thereafter.
- B) Prior to adoption of new ordinances and resolutions for residential development standards and fees.

Policy 2.3

The City will facilitate the development of workforce and affordable housing through supporting funding applications, expedited permit review, approval of requests for density bonus or development incentives, the availability of ministerial streamlining for qualifying projects, and other incentives. The City will work with market rate and nonprofit housing developers, and community organizations to facilitate the development of workforce and affordable housing.

Program 2.3.1

1) The City shall provide density bonuses to homebuilders proposing to include qualifying dwelling units and/or other qualifying project amenities within residential developments consistent with Government Code Section 65915 et seq.

2) The City will prepare and publish materials on its website informing the public and housing developers of the City's density bonus program for qualified housing developments

3) To ensure ongoing compliance with state Density Bonus Law, the City shall continue to monitor for amendments to Government Code Section 65915 et seq. and amend Title 17, Zoning, as necessary.

Administration: Planning Department, City Administrator

Funding: General Fund

Timing: 1) As qualifying prospective projects are submitted; 2) within 30 days of adoption of amendments to the Title 17, of the Tulelake Municipal Code; and 3) As part of the City's annual housing element progress report, the City shall report to the City Council any amendments to Government Codes Section 65915.

Program 2.3.2 *NEW*

The City will consider working with local elected officials and organizations that advocate for small rural jurisdictions and communities for improving the portability of out-of-state (i.e., Oregon) contractor licensing and bonding to increase the pool of professionals for building and rehabilitating the housing stock.

Administration: City CouncilFunding: General FundTiming: Commence review of this initiative within two years from adoption of the housing element.

Goal 3 - Conserve, Rehabilitate, and Enhance the Condition of the Existing Housing Stock and Residential Neighborhoods.

The City shall initiate all reasonable efforts to preserve, conserve, and enhance the quality of existing dwelling units and residential neighborhoods to ensure full utilization of the City's existing housing resources for as long as physically and economically feasible.

Policy 3.1

The City shall support housing rehabilitation and encourage housing maintenance in order to avoid future need for significant rehabilitation or replacement.

Program 3.1.1

1) The City shall continue to encourage the construction of new housing and/or the rehabilitation of existing housing for residents with special needs by granting these persons and/or households priority in the City's CDBG housing rehabilitation program.

Administration: City Administrator Funding: CDGB/Revolving Loan Fund Timing: For the duration of the 2023-2031 housing element period.

Program 3.1.2

- 1) The City shall develop/continue an owner-occupied rehabilitation (OOR) program for income-qualified households, and apply for funding. If the City has available program income and OOR is an eligible use of program income per the grantor, the City will consider amendments to the program income reuse plan to include an OOR activity, and establish a suballocation of the program income for the OOR activity.
- 2) The City shall provide free guidance and technical assistance through the Building Department to homeowners who wish to repair and improve the habitability and weatherization of existing housing. The availability of this service will be advertised as part of the City's proactive public outreach for housing to improve community awareness.
- 3) The City shall support third-party and non-profit organizations, such as Great Northern Corporation, that offer zero- and low-cost rehabilitation or weatherization programs, including but not limited to, facilitating notification of owners of homes in need of rehabilitation or weatherization about programs that could help meet rehabilitation needs.
- 4) The City shall continue to perform proactive code enforcement to improve housing units that are substandard and have habitability issues in order to conserve the inventory of housing, and as a means to maintain safe and decent housing. The City will continue to respond to complaints or obvious potential code violations. The City will encourage the removal of dilapidated housing, using CDBG funds where possible, to offset the cost of replacement housing. The City shall continue to perform proactive code enforcement to improve housing units that are substandard and have habitability issues in order to conserve the inventory of housing (was Program 2.4).

Administration: City Administrator, and Planning and Building Departments Funding: General Fund

Timing:

- 1) The City will annually apply for appropriate state and federal funding for the duration of the 2023-2031 housing element planning period.
- 2) The City shall contact third-party and non-profit organizations no less than annually about availability of zero- and low-cost rehabilitation or weatherization programs.
- 3) The City shall contact agencies and non-profit organizations no less than annually about planned activities, and coordinate participation.
- 4) Transactionally during the planning period, and as substandard housing conditions are verified by the City.

Quantified Objective: Facilitate the conservation/rehabilitation of two housing units during the planning period of 2023 to 2031.

Program 3.1.3 (was Programs 2.1, 2.2. and 2.3)

- 1) To improve the safety and livability of existing housing stock the City will continue to pursue Community Development Block Grant (CDBG) funds to conserve the existing housing stock through the implementation of a housing rehabilitation program. Additionally, as beneficiaries make loan payments, the City will use repayment funds to the housing revolving fund that is targeted toward housing rehabilitation. In addition, housing rehabilitation loans will be made available to those with disabilities, including development disabilities.
- 2) The City will promote and publicize the availability of funding for housing rehabilitation, energy conservation, and weatherization programs by providing printed handouts available at public locations and the City's newsletter, also publishing on the City's social media and website. Additionally, as funding is awarded the

City will provide a news release regarding the receipt of CDBG funds and the progress made with the rehabilitation program. (was Program 2.2)

- 3) The City will require all units rehabilitated under the rehabilitation program funded with CDBG funds to be in compliance with California's Title 24 energy standards, including retrofit improvements such as dual-pane windows, ceiling and floor insulation, caulking and weather-stripping to reduce energy costs. (was Program 2.3).
- 4) Stay current on housing-related programs that may be available to the City. (was Program 2.5)

Administration: City Council, City Clerk Funding: 1) – 3) CDBG funds/housing revolving loan fund. 4) General Fund **Timing:** 1) - 3) Apply annually as NOFAs are released for the duration of the housing element planning period. 4) Annually for the duration of the 2023-2031 housing element planning period. Quantified Objective: Facilitate the conservation/rehabilitation of two housing units during the planning period of 2023 to 2031.

Policy 3.2

Establish and implement replacement housing to mitigate the loss of affordable housing units on Housing Element designated inventory sites. Upon City Council adoption of the 6th Cycle Housing Element Update, the City shall immediately begin implementing replacement housing, when applicable, in accordance with Government Code Section 65583.2(g)(3). The replacement housing policy shall require new housing developments on the City's designated Housing Element Inventory Sites to replace all affordable housing units lost due to new development. The City shall also prepare and adopt a local replacement housing policy.

Program 3.2.1 *NEW*



To ensure the continued availability of housing for low- and very low-income housing, the City shall prepare and adopt a replacement housing policy consistent with Government Code Section 65583.2(g)(3). The City will adopt a policy and will require replacement housing units subject to the requirements of Government Code section 65915, subdivision (c)(3) on sites identified in the City's site inventory when any new development (residential, mixed-use or nonresidential) occurs on a site that is identified in the inventory meeting the following conditions:

- currently has residential uses or within the past five years has had residential uses that have been • vacated or demolished, and
- was subject to a recorded covenant, ordinance, or law that restricts rents to levels affordable to persons and families of low or very low-income, or
- subject to any other form of rent or price control through a public entity's valid exercise of its police ٠ power, or
- occupied by low or very low-income households.

The City's policy will also consider how to provide disclosure for properties subject to replacement housing for future property owners.

Administration: Planning Department and City Administrator Funding: General Fund

Timeframes: The Replacement Housing requirement shall be implemented immediately and applied as applications on designated Housing Element Inventory Sites are received and processed, and local policy shall be adopted by December 31, 2024.

Goal 4 - Facilitate the Provision of Housing Suited to Persons with **Special Needs**

The City shall facilitate development of sites for special needs housing, including the housing needs of persons with disabilities and persons experiencing homelessness.

Policy 4.1

The City shall give high priority to the building permit processing and inspections for individuals with disabilities, including developmental disabilities.

Policy 4.2

The City shall amend Title 17, Tulelake Municipal Code, to ensure the Zoning Regulations comply with state law and are implemented consistent with state law, specifically Government Code Sections 65582, subparagraphs (g), (i), and (j) for definitions of transitional and supportive housing and target population; Government Code Section 65583(a)(4) et seg for emergency shelters, Government Code Sections 65650-65656 and 65660-65668 for supportive housing developments and low barrier navigation centers. Specially:

- Government Code Section 65582, subparagraphs (g), (i), and (j) for the definitions supportive housing, ٠ transitional housing, and target population.
- Emergency shelters: amendments for consistency with the provisions of Government Code Section ٠ 65583(a)(4) et seq.
- Supportive housing developments: the amendments shall permit supportive housing developments byright in zones that permit multifamily and mixed uses including nonresidential zones permitting multifamily uses when the statutory requirements are met, consistent with Government Code Section 65650-65656.
- Low barrier navigation centers are a type of emergency shelter, and the amendments shall permit low barrier navigation centers by-right in the same zones that permit emergency shelters as well as areas zoned for mixed use and nonresidential zones permitting multifamily uses when the statutory requirements are met, consistent with Government Code Section 65660-65668.
- Employee housing including farmworker housing consistent with Health and Safety Code Sections 17021.5, 17021.6, and 17021.8.

The adopted development and performance standards of the Zoning Code amendments shall be consistent with State law and be objective.

Program 4.2.1 (was Program 1.14)

- 1) Consistent with Government Code Section 65650 et seq., the City shall amend the Zoning Ordinance to be substantially the same as the draft circulated in August, 2023 (Exhibit A of Appendix B) which allows by-right supportive housing developments meeting the requirements of Government Code Sections 65651 and 65652 as a by-right use and not subject to a conditional use permit or other discretionary approval on properties in the following existing zones: the R-1/2/3, C-1, C-2, and M-1 zones.¹

¹ Exhibit A of Appendix B is available at https://www.siskiyou-housing.com/tulelake/.

- 2) Consistent with Government Code 65583(c)(3), the City shall amend the Zoning Ordinance to be substantially the same as the draft circulated in August, 2023 (Exhibit A of Appendix B) which allows by-right low barrier navigation centers meeting the requirements of Government Code Section 65662 as a by-right use and not subject to a conditional use permit or other discretionary approval in the following existing zones: the C-1, C-2, and M-1 zones.
- 3) The City shall amend the Tulelake Zoning Ordinance to include definitions of supportive and transitional housing, and target population that comply with Government Code Section 65582, subdivisions (g), (i), and (j).

Administration: Planning Department and City ManagerFunding: LEAP and General FundTiming: 1)-4): As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2023.

Program 4.2.2 (was Program 1.9)

- The City shall amend Title 17 of the Tulelake Municipal Code and other sections as applicable, for emergency shelters to comply with State law. The amendments shall be substantially the same as the draft circulated in August, 2023 (Exhibit A of Appendix B) which does comply with State law. The adopted ordinance shall meet the below requirements:
 - a. Definition of emergency shelter complies with Government Code Section 65583(a)(4)C).
 - b. Emergency shelters are allowed as a by-right use not subject to a conditional use permit or other discretionary approval on properties in the existing M-1 zone. The amendments shall continue to allow emergency shelters by-right on properties in the existing in the R-1/2/3, C-1, and C-2 zones.
 - c. Emergency shelters shall be subject only to written objective standards specified in Government Code Section 65583(a)(4)(B), and development and management standards that apply to residential or commercial development in the same zone.
 - d. Off-street parking standards for emergency shelters shall be sufficient to accommodate the staff working in emergency shelters, and does not require more parking for emergency shelters than other residential or commercial uses within the same zone.

Administration: Planning Department and City Manager Funding: LEAP and General Fund Timing: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2023.

Program 4.2.3 (was Program 1.10) 🚺 😭

- 1) City shall amend the Zoning regulations to allow farmworker housing in all residential districts, and in the commercial districts that permit multifamily development, in the same manner and subject only to development standards that apply to residential development in the same zone, and consistent with Health and Safety Code Sections 17021.5, 17021.6, and 17021.8. Developments standards shall not have the effect of precluding farmworker housing. The amendments shall be substantially the same as those circulated in August, 2023 (Exhibit A of Appendix B) which does comply with State law. The ordinance shall include all the following provisions:
 - A. Any employee housing providing accommodations for six or fewer employees shall be deemed a single-family structure, per section 17021.5 of the Health and Safety Code, with a residential land use designation for the purposes of this section and shall be a by-right use on properties currently in the

R-1, R-1/2/3 zones. Use of a family dwelling for purposes of employee housing serving six or fewer persons shall not constitute a change of occupancy.

- B. Any employee housing consisting of no more than 36 beds in a group quarters, or 12 units or spaces designed for use by a single family or household, and shall be allowed by-right on properties currently in the R-1/2/3, C-2, M-1 and Vertical-Mixed Use (V-2) zones. For the V-2 zone, employee housing is permitted as part of a mixed use development consisting of a residential use in combination with a commercial uses consistent with Section 17.38.020 of the Tulelake Municipal Code.
- C. For the purpose of all local ordinances, employee housing shall not be included within the definition of a boarding house, rooming house, hotel, dormitory, or other similar term that implies that the employee housing is a business run for profit or differs in any other way from a family dwelling.
- 2) The City will also explore the possibility of utilizing the Joe Serna Grant program as a means to buy existing housing and convert the housing into farmworker housing.

Administration: Planning and Building Department, City Council Funding: LEAP and General Fund Timing: 1) As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2023. 2) Apply annually as NOFAs are released for the duration of the housing element planning period.

Program 4.2.4 (was Program 1.12)

The City shall either repeal or amend the definition of "family" in Section 17.08.160, Title 17 – Zoning, Tulelake Municipal Code as shown in the draft Zoning Ordinance circulated in August, 2023 (Exhibit A of Appendix B). Should the City elect to amend the definition of family (rather than repealing the definition), the amendments shall not overly scrutinize living arrangements, require that residents be related by blood, marriage, or adoption, or impose a zoning limit on the number of unrelated people. The City shall consult the Department of Housing and Community Development (HCD) Group Home Technical Advisory published December 2022.

Administration: Planning Department Funding: LEAP and General Fund Timing: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2023.

Program 4.2.5 *NEW*

The City shall amend Title 17 of the Tulelake Municipal Code to allow group homes in the same manner as other residential development in the same zone consistent with the draft Zoning Ordinance circulated in August, 2023 (Exhibit A of Appendix B). The amendments shall remove regulatory barriers and allow for development of a range of group and assisted care housing for individuals with disabilities by ensuring appropriate zoning for all ranges of housing from group housing, independent living with services on-site, and institutional care facilities. The City shall allow group homes in all residential zones including single family zones in compliance with Affirmatively Furthering Fair Housing and applicable Health and Safety Codes. The City may consult the Department of Housing and Community Development (HCD) Group Home Technical Advisory published December 2022. The amendments to the Tulelake Municipal Code shall allow:

 Group homes, even homes that have more than six residents, that do not provide licensable services shall be allowed on properties currently in the R-1, R-1/2/3, C-1, C-2, M-1, and V-2 zones and subject only to the generally applicable, nondiscriminatory health, safety, and zoning laws that apply to residential development within the same zones.

- 2) Group homes that provide licensable services to six or fewer residents shall be allowed in shall be allowed on properties currently in the R-1, R-1/2/3, C-1, C-2, M-1, and V-2 zones, subject only to the generally applicable, nondiscriminatory health, safety, and zoning laws that apply to residential development within the same zones.
- 3) Group homes that provide licensable services to more than six residents as a by-right use on properties currently in the R-1/2/3, C-2, M-1, and V-2 zones. Development, performance, and design standards shall be objective, nondiscriminatory health, safety, and zoning laws that apply to residential development in the same zones.
- 4) Group homes that provide licensable services to more than six residents shall be allowed subject to conditional use permit on properties currently in the R-1 and C-2 zones. The conditional use permit findings shall be objective and provide for approval certainty.
- 5) Amend the definition of group home to be consistent with State law, including the City's obligation to affirmatively further fair housing.

Administration: Planning DepartmentFunding: General FundTiming: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2023.

Program 4.2.6 (was Program 3.2)

The City shall adopt written reasonable accommodation policy and procedures that are consistent with federal and State law. The reasonable accommodation policy shall expressly extend the reasonable accommodation to a provider or developer of housing for individuals with disabilities.

Responsibility: City Council

Funding: LEAP and General Fund

Timing: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2024.

Policy 4.3

The City shall encourage and support organizations and programs, including housing providers, to address the housing needs of special needs groups (seniors, female headed households, persons with disabilities, persons with developmental disabilities, farmworkers, individuals experiencing homelessness, and persons with extremely low incomes). The City shall seek to assist in meeting these special housing needs through a combination of regulatory amendments and incentives, and identifying and applying for funding with qualified housing developers to develop needed housing in the City.

Program 4.3.1

- 1) The City will support the implementation of the Siskiyou County 10 Year Plan to End Homelessness, specifically goals for increasing the supply of permanent supportive housing and affordable housing, expanding the capacity for housing providers, and expanding options for low barrier emergency shelter and housing. The City will consult with the NorCal Continuum of Care Coordinator on strategies to provide services, shelter, and housing for those experiencing homelessness in the City.
- 2) The City shall assist appropriate public and/or non-profit entities as feasible to develop a shelter, navigation center, or other recognized type of emergency housing for persons experiencing homelessness in the city by pursuing grant opportunities and providing technical assistance in grant applications for State and Federal funding.

- 3) The City shall support agencies and organizations providing services to those experiencing homelessness by annually updating referral information.
- 4) The City will continue to support the efforts of the housing authorities in administering the Housing Choice Voucher program.
- 5) The City will meet with representatives from the Housing Authorities, the NorCal Continuum of Care, and other nonprofit organizations to provide information on potential sites and housing development proposals that would be appropriate for the use of housing vouchers in conjunction with state or federal new construction or rehabilitation subsidies.
- 6) The City shall partner with area social services agencies and non-profit organizations to assess the housing needs for seniors, people with disabilities (including developmental disabilities), and extremely low-income residents, and identify funding sources to develop needed services in the City.
- 7) The City shall maintain a list of non-profit organizations interested in the construction of affordable housing in the City and the region, and meet with and assist organizations desiring to maintain affordable housing in the City.

Administration: Planning Department, City Administrator Funding: General Fund Timing: Coordination will occur at least annually from 2024 to 2031; the City will apply for funding annually.

Goal 5 - Encourage and Support the Development of Affordable Housing

The City will encourage the construction of new or dedication of existing housing that is affordable to extremely low, very low, low, and moderate income households.

Policy 5.1

The City shall encourage and support the development of housing affordable to extremely low, very low, low, and moderate income households.

Program 5.1.1

- 1) To support the development of housing affordable to extremely low-income households, the City shall continue to seek and pursue state and federal funds annually, or as funding becomes available; and grant priority to projects that include units affordable to extremely low-income households.
- 2) The City shall encourage and support plans that include extremely low, very low, and low income housing in the residential and mixed-use zoning districts when located within a quarter mile to services (e.g., quarter mile). The term "encourage and support", as used herein, may include, but is not limited to:
 - Site identification;
 - Local, state, and federal permit assistance.
 - Give priority to processing of affordable housing projects, taking the applications out of submittal sequence if necessary to receive an early hearing date;

- Allow phasing of infrastructure whenever possible at time of project review; •
- Facilitate the provision of public transportation services to serve residential areas, including services for • individuals with disabilities and the installation of bus stops at safe and convenient locations;
- Maintenance of relationships with funding and facilitating agencies and organizations; and •
- The City will prioritize funding and/or offer financial incentives or regulatory concessions to encourage • the development or rehabilitation of single-room occupancy units and/or other units affordable to extremely low income households.
- Any other action on the part of the City that will reduce development costs.

Administration: City Council

Funding: General Fund

Timing: 1) Apply for funding annually to assist extremely low-income households for the duration of the 2023-2031 Housing Element's planning period. 2) For the duration of the 2023-2031 Housing Element's planning period when residential project applications are considered.

Program 5.1.2

The City will improve awareness and support for the City's workforce and affordable housing programs by preparing, publishing, and distributing an affordable housing information brochure/newsletter that will be a local resource for persons interested in developing low-cost housing. The City will encourage the participation of agencies and organizations that operate rental and mortgage subsidy and self-help housing programs. This program will be implemented consistent with the requirements of AB 1483 (2019). To improve the dissemination of the City's affordable housing programs, the City will provide information, printed and as web content. The City will perform proactive public outreach using a variety of methods that may include in-person or virtual participation, e.g., development industry events or workshops, and direct contact with developers and property owners to improve the dissemination of information about the City's affordable housing programs. The City will refer persons interested in developing low-cost housing to appropriate government and non-profit organizations for assistance.

Administration: Planning and Building Department, City Administrator

Funding: General Fund

Timing: Within two years from adoption of the Housing Element. To improve awareness of the City's affordable housing programs, the City will participate in an industry event, workshop, or similar public event/activity at least once a year beginning in 2025.

Program 5.1.3 (was Program 1.10)



- 1) City shall amend the Zoning regulations to allow farmworker housing in all residential districts, and in the commercial districts that permit multifamily development, in the same manner and subject only to development standards that apply to residential development in the same zone. The amendmends shall be consistent with the draft Zoning Ordinance circulated in August, 2023 (Exhibit A of Appendix B), which has developments standards that do not have the effect of precluding farmworker housing. Specifically,
 - A. Any employee housing providing accommodations for six or fewer employees shall be deemed a single-family structure, per section 17021.5 of the Health and Safety Code, with a residential land use designation for the purposes of this section, and shall be a by-right use on properties currently in the R-1, R-1/2/3 zones. Use of a family dwelling for purposes of employee housing serving six or fewer persons shall not constitute a change of occupancy.

- B. Any employee housing consisting of no more than 36 beds in a group quarters, or 12 units or spaces designed for use by a single family or household, shall be allowed by-right on properties currently in the R-1/2/3, C-2, M-1 and Vertical-Mixed Use (VMU) zones. For the VMU zones, employee housing is permitted as part of a mixed use development consisting of a residential use in combination with a commercial uses consistent with Section 17.38.020 of the Tulelake Municipal Code.
- C. For the purpose of all local ordinances, employee housing shall not be included within the definition of a boarding house, rooming house, hotel, dormitory, or other similar term that implies that the employee housing is a business run for profit or differs in any other way from a family dwelling.
- 2) The City will also explore the possibility of utilizing the Joe Serna Grant program as a means to buy existing housing and convert the housing into farmworker housing.

Administration: Planning and Building Department, City Council
Funding: LEAP and General Fund
Timing: 1) As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2024. 2)
Apply annually as NOFAs are released for the duration of the housing element planning period.

Program 5.1.4 (was Program 1.13)

In order to facilitate housing for extremely low-income persons, the City will amend the Zoning Ordinance to clarify the definition of single-room occupancy units, as well as describe specific objective development standards for these units on properties currently in the C-2 Commercial zone. The amendments shall be consistent with the draft Zoning Regulations circulated in August, 2023 (Exhibit A of Appendix B).

Administration: City Council

Funding: LEAP and General Fund

Timing: As part of the City's Zoning Ordinance update which is planned to be adopted in Q4 2024.

Goal 6 - Encourage Sustainable Housing Development and Energy Conservation

Tulelake will encourage sustainable housing development and energy conservation shall pursue sustainable development for the new development and existing housing stock in the City.

Policy 1.1

The City shall promote the use of energy conservation measures in all housing through the use of public and private weatherization programs. The City will be receptive to encouraging new alternative energy systems, such as solar and wind, and water conservation measures.

Program 6.1.1 *NEW*

The City may consider exploring options for building regulations that allow the use of alternative building materials and construction methods, within the City's legal authority, that demonstrate energy conservation and sustainability while protecting the public health, safety, and welfare.

Administration: Building Department, City Administrator Funding: General Fund Timing: Initiate no later than December 2025.

Program 6.1.2

Promote the use of energy conservation measures in all housing through the use of public and private weatherization programs. Provide information on currently available weatherization and energy conservation programs to residents. The City will have information available for the public at the front counter of City Hall and will distribute information through an annual mailing. The City will provide referrals and participate in informing households that would potentially benefit from these programs as appropriate. The City shall facilitate the weatherization of an average of 10 homes per year during the 6th cycle planning period by providing information

Administration: Building Department, City Administrator

Funding: Private, and government funds. The City will apply for funds to assist residents with energy conservation retrofits and weatherization resources.

Timing: Initiate no later than December 2025.

Program 6.1.3

The City shall continue to enforce State requirements, including Title 24 of the California Code of Regulations, for energy conservation in new residential projects and encourage residential developers to employ additional energy conservation measures for the siting of buildings, landscaping, and solar access through development standards contained in the Zoning Ordinance, Building Code, and Specific Plans, as appropriate.

Administration: Building Department

Funding: Private and government funds

Timing: Because this is a current building code requirement, the City will implement it as part of the building permit application and review process.

Goal 7 - Promote Equal and Fair Housing Opportunities for All People

The City shall promote opportunities for persons from all economic segments of the community regardless of race, religion, sex, marital status, ancestry, national origin, color, familial status, or disability.

Policy 7.1

Eliminate housing discrimination based on race, color, religion, sex, national origin, ancestry, marital status, age, household composition or size, disability, or any other arbitrary factor by removing constraints within control of the City.



- 1) The City shall support designated regulatory agencies in the prevention and correction of any reported discrimination in housing.
- 2) City staff shall refer all complaints regarding housing discrimination of any kind to the State Department of Fair Employment and Housing. The City shall monitor such complaints by checking with the affected agency and the complainant, and consider the need for future action if a trend develops, or if the complaint is not resolved.
- 3) The City shall provide information concerning discrimination compliant procedures to the public at social service centers, the senior center, City Hall, the library, housing projects participating in HUD Section 8 Programs, and other semi- public places. The information will provide locations and phone numbers of agencies to contact for assistance. This outreach effort will be made to include groups likely to experience discrimination in housing including minority, elderly, disabilities, and lower-income households. The City will support and participate in efforts by local government and non-profits to develop a renters' resource program.
 - A. The information and content of this program shall be incorporated into the community awareness improvement program, , sharing information on the City's website, and by performing proactive public outreach using a variety of methods that may include in-person or virtual participation and may occur outside City offices and regular business hours.
- 4) Conduct at least biennial training for the City Council on fair housing, affirmatively furthering fair housing, and the Housing Accountability Act.

Administration: City Council
Funding: General fund
Timing:
1)-3) At all times during the 2023-2031 Housing Element cycle.
4) The City shall provide biennial training, with the first training held by 12/31/24.

Program 7.1.2 🚺 🚖

Appendix A analyzes fair housing conditions in the City of Tulelake, and provides a regional comparison. Section 7.0 of Appendix A enumerates the City's fair housing issues and contributing factors, and the contributing factors are prioritized by the level of importance and impact on fair housing.

The City's Affirmatively Furthering Fair Housing action plan is identified as Table A-XX, section 7.2 of Appendix A, and hereby incorporated by reference. The City's AFFH Action Plan addresses the identified fair housing issue and contributing factors.

The City shall implement the Affirmatively Furthering Fair Housing action plan and take meaningful actions citywide to address significant disparities in housing needs and in access to opportunity, replacing segregated living patterns with truly integrated and balanced living patterns, transforming areas of concentrated poverty into areas of opportunity, and fostering and maintaining compliance with civil rights and fair-housing laws for all persons in accordance with state and federal law.

Administration: City Council Funding: General fund Timing: At all times for the duration of the 2023-2031 Housing Element planning period.

Chapter 3 – Review of the Implementation of the Previous Housing Element Programs

Housing elements must report the progress and effectiveness of the previous housing element. Section 65588, subdivision (a), of the Government Code requires:

- Progress in implementation A description of the actual results or outcomes of the previous element's goals, objectives, policies, and programs (e.g., what happened).
- Effectiveness of the element For each program, include an analysis comparing the differences between what was projected or planned in the element and what was achieved.
- Appropriateness of goals, objectives, policies, and programs A description of how the goals, objectives, policies, and programs in the updated element are being changed or adjusted to incorporate what has been learned from the results of the previous element. (e.g., continued, modified, or deleted.)
- Special needs populations Provide a description of how past programs were effective in addressing the housing needs of the special populations. This analysis can be done as part of describing the effectiveness of the program pursuant to Government Code Section 65588, subparagraph (a)(2) if the jurisdiction has multiple programs to specifically address housing needs of special needs populations or if specific programs were not included, provide a summary of the cumulative results of the programs in addressing the housing need terms of units or services by special need group.

2014-2019 HOUSING ELEMENT PROGRAMS

An important aspect of the Housing Element is an evaluation of achievements under the implementation programs included in the previously adopted Housing Element. The evaluation provides valuable information on the extent to which programs have been successful in achieving stated objectives and addressing local needs and to which these programs continue to be relevant in addressing current and future housing needs in Tulelake. The evaluation also provides the basis for recommended modifications to programs and the establishment of new objectives in the Housing Element. While many of the City's former programs were continued or modified in this update, some were removed due to being successfully implemented and others were added to respond to changes in state law and local conditions.

Many of the programs included in the prior Housing Element are being continued, although many program have been modified to comply with State law, to improve effectiveness for the current cycle, or to reduce redundancy. The table below provides a summary of each program, its progress, and status for the current update.

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element	
 Program 1.1: To ensure that the Zoning Ordinance works in conjunction with General Plan policies to achieve housing and other City objectives and meets all the requirements of state law, the City will apply for grant funding to review and modify its Zoning Ordinance. Revisions will be made, as appropriate, to set development standards for single and multi-family housing, promote reasonable flexibility in densities and land uses, and to clarify available incentives for affordable housing production. Timing: The City applied for grant funding to review and amend the Zoning Ordinance in December 2011 and was rejected. No grant funds were located since then. The City will establish a small review committee to attempt amending the zoning by December 2015. 	 Progress: Partially complete. The City did apply for and receive SB2 grant funds to implement legislative changes into the Zoning Ordinance. Effectiveness: This program has been moderately effective and should continue. The City is using SB 2 and LEAP funding prepare amendments to the Zoning Ordinance. 	Modify and continue: This program has been modified but the Program's intent will be continued to ensure Zoning Ordi- nance and General Plan consistency as Program 2.2.2.	
Responsibility: City Council Financing: General Fund			
 Program 1.2: Update the zoning of the City, creating an improved Zoning Map and clarifying development standards for multi-family zone districts in areas where such uses are compatible, in quantities adequate to meet programmed housing needs beyond the 2015-2020 planning period. Timing: Prior to 2016 Responsibility: City Council Financing: General Fund 	 Progress: Partially complete. The zoning map was updated in 2016 and is currently being updated to include R-1, R-2 and R-3 zoning. There had been a lack of adequate money available with which to update the Zoning Ordinance and Map prior to receiving SB2 funds. Effectiveness: This program has been moderately effective and should continue. The City is using SB 2 and LEAP funding prepare amendments to the Zoning Ordinance. 	Modify and continue: This program has been modified but the Program's intent will be continued to ensure Zoning Ordi- nance and General Plan consistency as Program 2.2.2.	
Program 1.3: The City will continue to monitor the supply of vacant lands to ensure there is a sufficient supply of multi-family and single-family zoned land to meet the	Progress: Implemented annually. The City completes an annual review of the land inventory to ensure an adequate supply of vacant land for its	Modify and continue: This program has been modified and will continue as Programs 1.3.1 and 1.3.2. Program 1.3.1	

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
City's regional housing needs allocation (RHNA), as well as sufficient land available for all types of housing opportu- nities. Timing: Annually, 2014–2019 Responsibility: City Council Financing: General Fund	 share of the RHNA as part of the General Plan annual review process. The city has assessed that there is adequate vacant land owned by private owners that can be used for building single family and multifamily housing in R-1, R-2, R-3, C-1, C-2 and M-1. Effectiveness: This is an effective program and will be continued. The City continues to have an adequate supply of land that is appropriate and available for the development of a variety of housing types. 	reflects the requirements of No Net Loss (Government Code Section 65863) for the transactional review of ministerial and entitlements for the development of sites designated by the City to meet its RHNA to assure the City still has adequate margin in its RHNA inventory. Program 1.3.2 commits the City to an annual re- view of its vacant land inventory to as- sure it the City can accommodate a vari- ety of housing types for all income levels. Should a deficit be projected to occur Program 1.3.2 commits the City to taking specific actions to increase the amount of available land.
Program 1.4: To assist with the development of housing affordable to lower-income households (i.e., group homes for seniors, senior apartment complexes, mobile home parks, second dwellings, and apartments), the City will offer on a case-by-case basis incentives or regulatory concessions, such as reduced setbacks and parking re- quirements, and will consider offsetting fees (when finan- cially feasible) and concurrent/fast tracking of project ap- plication reviews to developers who provide affordable housing. Timing: As projects are processed through the Planning Department Responsibility: City Council, City Clerk Financing: General Fund	 Progress: Incomplete. There have been no opportunities for the City to implement this program. During the 5th cycle, the City spoke with a developer, however, the cost was prohibitive for the developer due to the extremely low, low and moderate income levels for the majority of the Tulelake residents. Overall, the City has experienced very little growth during the 5th cycle planning period. However, the City will continue to meet with housing consultants and encourage the development of affordable housing. Effectiveness: This program has been moderately effective. 	Modify and continue: This program will be continued as Program 2.3.2. While the implementing language of the original program has been modified, the Pro- gram's intent, extent of incentives/con- cession the City may offer, etc. remain the same as Program 1.4 from the previ- ous housing element.

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
 Program 1.5: The City will conduct an annual review and revision of the City's fee structure to ensure that fees are adequate without causing an undue burden. If any constraints are identified, the City will establish mitigating actions, including concessions or incentives such as deferring or reducing housing impact fees for developments that include affordable units. Timing: Annually review fees Responsibility: City Council Financing: General Fund 	 Progress: Implemented. The City only has water and sewer connection fees, and encroachment permit fees, and the fees are low. The City has not seen the need to increase the fees due to lack of development. Effectiveness: This program has effective, although there has been little development activity in the City during the 5th cycle. 	Modify and continue: This program will be continued as Program 2.2.3. While the implementing language of the original program has been modified, the Pro- gram's intent for the City to regularly re- view the fees, including consideration of whether a fee(s) may impose a constraint on housing affordability and availability.
 Program 1.6: The City shall amend its Zoning Ordinance and allow multi-family development, including duplexes and triplexes by right in the C-1 zone when the neighborhood is predominantly residential in nature. Timing: Amend the Zoning Ordinance by November 2015 Responsibility: City Council Financing: General Fund 	 Progress: This program was partially completed in September 2020. To implement the remainder of this program and others, the City applied for and was awarded a SB 2 planning grant to update the Zoning Ordinance. Effectiveness: This program has been moderately effective and should continue. The City is using SB 2 and LEAP funding prepare amendments to the Zoning Ordinance. 	Continue: This program has been modified and will continue as Programs 1.3.1, 1.3.2, and 2.2.2.
 Program 1.7: The City shall maintain adequate sewer services to provide the needs of existing residents and to serve the demand for new housing and economic development. Improvements to this system shall be made as funding becomes available to meet development demand. Timing: 2015–2017 Responsibility: City Council Financing: State Water Resources Control Board Grant #C-06-4930-10 	Progress: Complete. The City, with a grant from the State Water Resources Control Board and a CDBG grant, completed their sewer renovation in 2016 and now has adequate capacity to serve their existing customers as well as serve antici- pated housing and economic development. The City has submitted another grant application in 2019 to the State Water Resources Control Board to update the sewer lift stations and some of the sewer pipeline.	Modify and continue: Because the system improvements were completed, the City will monitor the sewer system in order to identify issues should they arise during the 2023-2031 planning period: see Program 1.4.2.
Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
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	Effectiveness: This program was effective.	
Program 1.8: The City shall maintain adequate water services to provide the needs of existing residents and to serve the demand for new housing and economic development. Improvements to this system shall be made as needed to keep ahead of development demand. The City will seek funding to complete a study to reevaluate the capacity of the existing water system. If the capacity is deemed to be inadequate to serve future population growth, improvements shall be programmed as needed. Timing: 2015–2017, complete study of the existing water capacity by 2017 Responsibility: City Council	Progress: Complete. The City completed a water capacity assessment in April of 2015 with the Cal- ifornia Department of Water Resources and de- termined that water repairs were needed to the above ground water holding storage tanks and the well houses. It was also determined there was a need to increase water rates for daily oper- ations and maintenance. The City completed a CDBG grant in September of 2018 for water im- provements to both of their water holding and storage tanks and the well houses. In 2019, the City applied for a grant from SWRCB to remove old water lines and replace with more efficient lines in 2019-2020 and 2020-2021.	Modify and continue: This is a worth- while program to be maintained in the updated Housing Element as Program 1.4.3.
 Program 1.9: The City shall modify its Zoning Ordinance to specifically allow emergency shelters by right in the M-1, Industrial zone district. The M-1 zone district has sufficient capacity with approximately 2 acres on 9 contiguous parcels of vacant land with adjacent sewer and water infrastructure to meet this potential need. These sites are in close proximity to transit and services. The City will evaluate adopting development and managerial standards that will be consistent with Government Code Section 65583(a)(4). These standards may include such items as: Lighting; 	 Effectiveness: This program was effective. Progress: This program was partially completed. In 2015, the City evaluated the possibility of add- ing Emergency Shelter. At that time it was deter- mined it was not feasible to establish this use the M-1 zoning. Effectiveness: This program was partially com- pleted, primarily due to lack of funding and lack of City staff. This program will be continued in or- der for the City to amend the Zoning Ordinance to ensure compliance with State law. 	Modify and continue: The implementing language of the program has been modi- fied to reflect recently enacted legislation and is contained in Program HE.4.2.2.

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
On-site management;		
• Maximum number of beds or persons to be served		
nightly by the facility;		
• Off-street parking based on demonstrated need; and		
• Security during hours that the emergency shelter is in operation.		
In an effort to clarify the Zoning Ordinance and facilitate		
transitional housing, the City will amend the Zoning Ordi-		
nance to include a definition consistent with Section		
50675.2 of the Health and Safety Code. In addition, tran-		
sitional housing types will be allowed as a permitted use		
subject only to the same restrictions on residential uses		
contained in the same type of structure.		
Timing: Amend the Zoning Ordinance by March 2017		
Responsibility: City Manager		
Financing: General Fund		
Program 1.10: To comply with Sections 17021.5 and	Progress: Partially complete. However, as a mat-	Modify and continue: This program will
17021.6 of the Health and Safety Code, the City will	ter of procedure, the City allows this type of hous-	be modified and continued: the imple-
amend the Zoning Ordinance to allow for farmworker	ing in all residential zones. Prior to enactment of	menting language has been modified to
housing in all single family residential districts by right,	SB 2 and LEAP funding, the City did not have the	ensure consistency with recently enacted
and in the commercial districts with a use permit. The City	financial resources available to implement the	amendments to the Health and Safety
will also explore the possibility of utilizing the Joe Serna	legislative updates to the Zoning Ordinance.	Code. The modified language is con-
Grant program as a means to buy existing housing and		tained in Program HE.4.2.3.
convert the housing into farmworker housing.	Effectiveness: This program is partially com-	
Any employee housing providing accommodations for six	pleted, primarily due to lack of funding and lack	
or fewer employees shall be deemed a single-family struc-	of City staff. However, this program will be con-	
ture, per section 17021.5 of the Health and Safety Code,	tinued in order to specifically include farmworker	
with a residential land use designation for the purposes	housing in the Zoning Ordinance as required by	
of this section. For the purpose of all local ordinances, em-	state law. The City is using its SB 2 and LEAP	
ployee housing shall not be included within the definition		

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
of a boarding house, rooming house, hotel, dormitory, or	funding to implement legislative changes into the	
other similar term that implies that the employee housing	Zoning Ordinance.	
is a business run for profit or differs in any other way from		
a family dwelling. No conditional use permit, zoning vari-		
ance, or other zoning clearance shall be required of em-		
ployee housing that serves six or fewer employees that is		
not required of a family dwelling of the same type in the		
same zone. Use of a family dwelling for purposes of em-		
ployee housing serving six or fewer persons shall not con-		
stitute a change of occupancy.		
In addition, the zoning code will be amended per section		
17021.5 of the Health and Safety Code, to explicitly define		
housing providing accommodations for six or fewer em-		
ployees as a permitted single-family use and will not re-		
quire a CUP, variance or other zoning clearance that is not		
required of a family dwelling of the same type in the same		
zone.		
(Note: Farmworker housing is defined in Sections 17021.5		
and 17021.6 of the Health and Safety Code as any em-		
ployee housing consisting of no more than 36 beds in a		
group quarters, or 12 units or spaces designed for use by		
a single family or household shall be deemed an agricul-		
tural land use designation. For the purpose of all local or-		
dinances, employee housing shall not be deemed a use		
that implies that the employee housing is an activity that		
differs in any other way from an agricultural use. No con-		
ditional use permit, zoning variance, or other zoning		
clearance shall be required of this employee housing that		
is not required of any other agricultural activity in the		
same zone. The permitted occupancy in employee hous-		
ing in an agricultural zone shall include agricultural		

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
employees who do not work on the property where the employee housing is located.) Timing: Amend the Zoning Ordinance by March 2017 Responsibility: City Council		
Program 1.11: The City will ensure that residential devel- opment projects are consistent with the goals and policies of its General Plan and that there is internal consistency between the Housing Element and the rest of the General Plan. To ensure consistency, the City will implement an annual monitoring program to report to the City Council on progress toward meeting its goals. Monitoring will in- clude a review of the progress toward achieving Housing	Progress: Incomplete. During most of the 5 th cycle, there has been a lack of adequate money or grants available with which to update the General Plan. The City continues to have few standards for development of affordable housing; however, developers have shown little interest. The City will continue to encourage development of affordable housing whenever inquiries by developerate and a standards.	Modify and continue: The implementa- tion language for ensuring residential de- velopment projects are consistent with the City's General Plan goals and policies have been continued as part of Program 2.2.2. Discontinued: The implementation lan-
Element objectives by the City and other responsible agencies and departments, meeting timing and funding commitments for implementing actions, as well as the number of housing units provided or other measurable in- dicators achieved for each measure that has been put into place. Timing: Annually, beginning March 2015 Responsibility: City Council	ers are made. Effectiveness: The commitment of ensuring that residential development projects are consistent with the City's General Plan, and there is internal consistency between the Housing Element and the rest of the General Plan will be continued. The implementing language committing the City	guage calling for annual monitoring is re- dundant of the statutory mandate for all cities and counties to annually prepare and file a General Plan progress reports pursuant to Government Code Section 65400 et seq. For the housing element annual progress report (APR) there are mandatory reporting forms that all cities
Financing: General Fund	to annual reporting and monitoring of the general plan and housing element, however, is redundant of existing State law requirements for filing an- nual progress reports with state, and should be discontinued.	and counties are required to use. The housing element APR forms are highly de- tailed and include reporting the jurisdic- tion's progress towards meetings its housing goals and objectives. Jurisdic- tions are incentivized to timely file their APRs as it is a threshold eligibility require- ment for a number of State funding pro- grams for housing.

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
 Program 1.12: The City will amend the Zoning Ordinance to specifically define group care facilities and allow group care facilities with six or fewer persons by right in all residential zones and will allow group care facilities of six or more persons in the Limited Commercial (C 1) and General Commercial (C-2) zones with a conditional use permit. Additionally, to further comply with Senate Bill (SB) 520, the City will amend the Zoning Ordinance to define the definition of family as "one or more persons living together in a dwelling unit." Timing: Amend the Zoning Ordinance by March 2017 Responsibility: City Council Financing: General Fund 	 Progress: Incomplete due to a lack of adequate money or grants available with which to update the Zoning Ordinance. However, as a matter of procedure, the City allows group homes consistent with State law. Effectiveness: This program was moderately effective and will continue. 	Modify and continue: This program will be continued and modified as Program 4.2.4 (for the definition of family) and 4.2.5 (for group homes). The amend- ments to the Zoning Ordinance are to en- sure consistency with the Health and Safety Code and the City's duty to affirm- atively further fair housing pursuant to Government Code Section 8899.50. The City will use its SB 2 and LEAP funding to implement legislative changes into the Zoning Ordinance. The language of the programs has been modified to ensure consistency with State law for fair hous- ing by way consulting HCD'S group home technical assistance memo.
 Program 1.13: In order to facilitate housing for extremely low-income persons, the City will amend the Zoning Ordinance to clarify the definition of single-room occupancy units, as well as describe specific development standards for these units in the General Commercial (C-2) zoning district. In addition, the City will prioritize funding and/or offer financial incentives or regulatory concessions to encourage the development or rehabilitation of single-room occupancy units and/or other units affordable to extremely low income households, such as supportive and multifamily units. Timing: Amend the Zoning Ordinance by March 2017 Responsibility: City Council 	 Progress: Incomplete due to a lack of adequate money or grants available with which to update the Zoning Ordinance. Effectiveness: This program was not completed, primarily due to lack of funding and lack of City staff. However, this program will be continued in order to specifically include SRO housing in the Zoning Ordinance. The City is using its SB 2 and LEAP funding to implement legislative changes into the Zoning Ordinance. 	Modify and continue: The portion of the program committing the City to updating its Zoning Ordinance to provide for SRO housing has been continued as written as Program 5.1.3. The portion of the pro- gram for prioritizing funding and/or regu- latory incentives (that are not part of a density bonus) has been continued as part of Program 5.1.1.

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
Financing: General Fund		
 Program 1.14: The City will amend the Zoning Ordinance to include the definition of supportive and transitional housing as defined in Health and Safety Code Section 50675. In addition, supportive and transitional housing types will be allowed as a permitted residential use and subject only to those restrictions that apply to other residential uses of the same type in the same zone. Timing: Amend the Zoning Ordinance by March 2017 Responsibility: City Council Financing: General Fund 	 Progress: Incomplete due to a lack of adequate money or grants available with which to update the Zoning Ordinance. However, as a matter of procedure, the City allows group homes consistent with State law. Effectiveness: This program was moderately effective and will continue. 	Modify and continue: This program will be continued and modified as Program 4.2.1. The implementing language of the program has updated the reference to the Health and Safety Code to the appro- priate subparagraphs of Government Code Section 65582. The City will use its SB 2 and LEAP funding to implement leg- islative changes into the Zoning Ordi- nance.
Program 1.15: To ensure that there is a sufficient supply of multi-family and single-family zoned land to meet the City's regional housing needs allocation (RHNA), as devel- opers/owners approach the City interested in infill lot consolidation development for affordable housing, the City will offer incentives and concessions such as offset- ting fees (when financially feasible) and concurrent/fast tracking of project application reviews. Timing: Ongoing, as projects are processed through the Planning Department Responsibility: City Council Financing: General Fund	 Progress: Implemented. The City continues to encourage an adequate supply of land zoned for a variety of housing types, including multifamily and single family development. Tulelake did not have any residential developers inquire about building during the planning period of the 5th cycle. Nonetheless, as a matter of policy the City encourages anyone who would provide low-income housing development. Effectiveness: While this program did not result in the construction of new affordable housing units, this was due more to the lack of any housing development over the past eight year period. The City will continue to encourage the development. 	Modify and continue: This program has been modified and will continue as Pro- grams 1.3.1, 1.3.2, and 2.2.2. The pro- gram language regarding RHNA has been modified and is incorporated into Pro- gram 1.3.1. The language of Program 1.3.1 reflects the City's commitment to compliance with Government Code Sec- tion 65863 (aka No Net Loss). Program 2.2.2 reflects the option for the City's density bonus ordinance to allow for a density bonus greater than what is de- scribed in State Density Bonus Law for qualifying projects. State Density Bonus Law already obliges the City to offer con- cessions and incentives to qualifying pro- jects.
Program 2.1: The City will continue to pursue Community Development Block Grant funds to preserve the existing	Progress: Implemented. The City has received two Homeownership Assistance CDBG grants,	Continue: This program will be continued: see Program 3.1.3(1).

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
 housing stock through the continued implementation of a housing rehabilitation program. Additionally, as beneficiaries make loan payments, the City will use repayment funds to the housing revolving fund that is targeted toward housing rehabilitation. In addition housing rehabilitation loans are available to those with developmental disabilities as well. Timing: Apply annually, as NOFAs are released Responsibility: City Council 	one in 2015 and one in 2017 due to the demand for home ownership. A housing rehabilitation grant has not been submitted yet due to the lack of demand for rehabilitation of single family and multi-family residences. Effectiveness: The program has been moderately effective and should continue.	
Financing: CDBG funds/housing revolving loan fund		
 Program 2.2: The City will promote and publicize the availability of funding for housing rehabilitation, energy conservation, and weatherization programs by providing handouts available at public locations and through the development of a City newsletter. Additionally, as funding is awarded the City will provide a news release regarding the receipt of CDBG funds and the progress made with the rehabilitation program. Timing: Post newsletter at least once annually and as funding is awarded Responsibility: City Council, City Clerk Financing: CDBG funds/housing revolving loan fund 	 Progress: Incomplete. Implementation has not occurred as the City has not received any rehabilitation CDBG grant funds to date. Effectiveness: This program was effective and should continue. 	Modify and continue: This program was modified to include distribution of infor- mation using the City's website and social media platforms: see Program 3.1.3(2).
 Program 2.3: The City will require all units rehabilitated under the rehabilitation program funded with CDBG funds to be in compliance with California's Title 24 energy standards, including retrofit improvements such as dualpane windows, ceiling and floor insulation, caulking and weatherstripping to reduce energy costs. Timing: Upon approval of rehabilitation loans Responsibility: City Council 	Progress: The City continues to encourage the rehabilitation and weatherization of existing housing. Although the City has not received CDBG funding to assist with housing rehabilitation during the planning period, the City continues to enforce State requirements, including Title 24 of the California Code of Regulations, for energy conservation in residential projects.	Continue: This program will be continued: see Program 3.1.3(3).

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
Financing: CDBG funds/housing revolving loan fund	Effectiveness: Historically the City has considered this program to be effective, although it was not effective during this planning period.	
Program 2.4: Provide code enforcement as a means to maintain safe and decent housing, responding to com- plaints or obvious potential code violations. The removal of dilapidated housing will be encouraged when owners qualify for CDBG funds to provide replacement housing. Timing: Continuous upon complaint or other evidence a hazard may exist Responsibility: City Council Financing: CDBG grants/revolving rehabilitation fund	Progress: Implemented. The City contracted with the City of Weed a building inspector who has been enforcing the removal of residential buildings that are a hazard and violating the building code. A demolition of two houses has occurred and with further assessment more will be assessed and done in 2019-2020. Because we have not had rehabilitation funds available the owners of the homes have paid the expense for the removal. There has not been replacement houses rebuilt yet.	Modify and continue: This program has been modified and will be continued as Program 3.1.2(4).
	Effectiveness: The program has been moderately effective, and will continue.	
 Program 2.5: Stay current on housing-related programs that may be available to the City. Timing: Annually Responsibility: City Council, City Clerk Financing: General Fund 	 Progress: Implemented. The City Clerk continues to be designated with the responsibility for regularly reviewing information about State funding programs for housing. However, due to Tulelake's size and income limitations we are not always able to utilize the programs that are offered. Effectiveness: The program has been moderately 	Continue: This program will be continued: see Program 3.1.3(3).
	effective and should continue.	
Program 2.6: The City shall maintain a list of all dwellings within the City that are subsidized by government funding	Progress: Implemented during the 5 th cycle planning period. Presently there are no subsidized	Modify and continue: The City currently does not have subsidized housing of

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
 or low-income housing developed through local regulations or incentives. The list shall include, at least, the number of units, the type of government program, and the date on which the units may convert to market-rate dwellings. The City will require all property owners to provide at least two years' notice prior to the conversion of any units for lower-income households to market-rate units in any of the following circumstances: the units were constructed with the aid of government funding the units were required by the City's Affordable Housing Program the project received other incentives Such notice shall be given at least to the following: The City Housing Community and Development Residents of at-risk units Any others deemed appropriate Timing: Ongoing Responsibility: City Council, City Clerk Financing: State and federal grants 	housing of multifamily units that were con- structed with the aid of government funding. The City has only been utilizing the CDBG Homeown- ership Assistance loans for single family dwell- ings. The City was able to do two CDBG Home- buyers assistance loans in 2019. Effectiveness: The City has found this program to be effective historically.	multifamily units that have been con- structed with government funding. The City has only been utilizing the CDBG Homeownership Assistance loans for sin- gle family dwellings. While the City does not have a present need to track assisted housing units, Pro- gram 3.3.2 will continue the City's effec- tive procedures for tracking subsidized units should subsidized units come online during the 2023-2031 planning period. Program 3.3.2 also outlines the actions the City would take prior to the expira- tion of subsidies for housing.
Program 3.1: The City Clerk is designated as the contact for referral of fair housing complaints to the California Department of Fair Housing and Employment. The City will support housing equal opportunity programs by providing informational fair housing brochures and posters available in public places, including City Hall, Police	Progress: Implemented. The City Clerk continues to be the designated contact for referral of fair complaints. Notices are posted at City Hall, Police Department, public library, post office, local shopping, businesses, and churches.	Modify and continue: This program has been modified and is part of a larger com- munity awareness program (Program HE.2.1.1), and is incorporated as a com- ponent of Programs HE.7.1.1 and

Program	Progress/Effectiveness	Appropriateness for the 2023-2031 Housing Element
Department, public library, post office, local shopping, businesses, and churches. Timing: Continuous, 2014–2019 Responsibility: City Clerk Financing: General Fund	Effectiveness: The City has not received any complaints during the current planning period. The City considers this a effective and important program and as such will continue the program.	HE.7.1.2 as the City has a duty to affirma- tively furthering fair housing.
 Program 3.2: To ensure the City complies with all requirements of Senate Bill (SB) 520, the City will formalize a process for reasonable accommodation for persons with disabilities (and their designated representatives) to ensure the process facilitates the development, maintenance, and improvement of housing for persons with disabilities, including minimizing public hearings and reviewing and revising decision-making criteria to ensure consistency with fair housing regulations. The City will make information available to the public about its formal reasonable accommodation process based on the guidelines from the California Department of Housing and Community Development (HCD). This information will be available through postings and pamphlets at City Hall and at other public places throughout the City. Timing: Enforce a formalized process for reasonable accommodation immediately. Responsibility: Building Department, City Clerk Financing: General Fund 	 Progress: Incomplete due to a lack of adequate money or grants available with which to update the Zoning Ordinance. However, as a matter of procedure, the City provide reasonable accommodation consistent with federal and state law, and complies with the CDBG (HCD) rules in home lending or rehabilitation for people with disabilities. Effectiveness: This program was moderately effective and will continue. Effectiveness: This program was not completed, primarily due to lack of funding and lack of City staff. This program will be continued in order for the City to amend the Zoning Ordinance to include reasonable accommodation procedures. 	Modify and continue: The implementa- tion language of this program has been modified: see Program 4.2.6. Program 4.2.6 commits the City to adopting rea- sonable accommodation procedures that are consistent with federal and state law, and to ensure equal access to housing. Program 2.1.1 provides for disseminating information about the reasonable ac- commodation procedure to the commu- nity.

Appendix A – Assessment of Housing Needs and Fair Housing

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1.0 Introduction

The Housing Needs Assessment provides a demographic and housing profile of the city. This assessment also provides other important information to support the goals, policies, and programs of the Housing Element to meet the needs of current and future residents.

The Decennial Census, completed every 10 years, is an important source of information for the Housing Needs Assessment, as is the 2016-2020 American Community Survey Data. It provides the most reliable and in-depth data for demographic characteristics of a locality. The State Department of Finance (DOF) also provides valuable data that is more current. Whenever possible, DOF data and other local sources were used in the Housing Needs Assessment. Definitions of various U.S. Census Bureau terms used throughout this document are provided in Appendix E for clarification.

The Housing Needs Assessment focuses on demographic information, such as population trends, ethnicity, age, household composition, income, employment, housing characteristics, general housing needs by income, and housing needs for special segments of the population. It outlines the characteristics of the community, and identifies those characteristics that may have significant impacts on housing needs in the community. Because the analysis and reporting of demographic and housing data for the needs assessment and constraints overlaps significantly with the required analysis of segregation and integration patterns and trends for the fair housing assessment (AFH), this component of the AFH is embedded throughout appropriate sections of this document. The remaining analysis of the AFH is found in section 10.

2.0 Population and Employment Trends

2.1 Population Change

The population of the City of Tulelake in 2020 was estimated by the U.S. Census to be 902 persons. The population decreased slightly from 1,020 in 2000 to 1,010 in 2010. The Census estimated that the City's population declined by 10.7 percent, or by 108 persons, between 2010 and 2020. Although negative growth is unusual for the State of California as a whole, it is fairly common for many communities in rural Siskiyou County. Table A-1 shows general population growth rates for communities in Siskiyou County from 2000 to 2020.

The County's population increased from 2000 to 2010 by 7 percent going from 23,686 in 2000 to 25,342 in 2010. The County has seen a decrease in population between 2010 and 2020 by 4.84 percent, going from 25,342 in 2010 to 24,116 in 2020. Figure 1 and Figure 2 below illustrate that Tulelake and Siskiyou county have experienced similar patterns of population change.

	2000	2010	Growth Rate 2000–2010	2020	Growth Rate 2010–2020
Tulelake	1,020	1,010	-1.0%	902	-10.7%
Dorris	886	939	6.0%	860	-8.4%
Etna	781	737	-5.6%	678	-8.0%
Yreka	7,290	7,765	6.5%	7,807	0.5%
Ft. Jones	660	710	7.6%	695	-2.1%

Table A-1 Regional Population Change, 2000-2020

			Growth Rate		Growth Rate
	2000	2010	2000–2010	2020	2010–2020
Montague	1,456	1,443	-0.9%	1,226	-15.0%
Weed	2,978	2,967	-0.4%	2,862	-3.5%
Mt. Shasta	3,621	3,394	-6.3%	3,223	-5.0%
Dunsmuir	1,923	1,650	-14.2%	1,707	3.5%
Unincorporated County	23,686	25,342	7.0%	24,116	-4.8%

Source: US Census 2000, 2010, 2020

Figure 1: Siskiyou County Population Changes 1995-2020



Figure 2: Tulelake Population Changes 1990-2020



2.2 **Population Growth Projections**

The Department of Finance provides population projections for all counties through 2060. Table A-2 below shows the expected population growth for both the incorporated and unincorporated portions of Siskiyou County between 2010 and 2060. DOF has not made specific projections for the City of Tulelake. Based on DOF projections, the county is expected to experience an overall negative annual growth rate of approximately -1.4 percent. Based on the City's recent history of declining population in Tulelake, it is anticipated the pattern of negative growth will continue for the foreseeable future.

-		-	
Year	Projected Popula- tion	Change	% Change
2010	44,855		
2015	44,540	-315	-0.70%
2020	43,792	-748	-1.68%
2030	42,707	-1,085	-2.48%
2035	42,195	-512	-1.20%
2040	41,434	-761	-1.80%
2045	40,605	-829	-2.00%
2050	39,874	-731	-1.80%
2055	39,471	-403	-1.01%
2060	39,395	-76	-0.19%
	Average Ar	nnual Change	-1.43%

Table A-2
Siskiyou County Population Projections, 2000-2060

Source Demographic Research Unit, California Department of Finance, July 2021, Report P-2A: Total Population Projections, 2010-2060, California and Counties

2.3 Population by Age Group

The distribution of Tulelake's population by age group is shown in Figure 4 and Table A-3. As individuals age, their lifestyles, household composition, living preferences, and income levels tend to change as well. For example, young adults (18 to 34) typically move more frequently and earn less than older adults. As a result, younger adults generally are not ready, or cannot afford, to purchase homes and look for rental units to meet their housing needs. In contrast, middle-aged residents (35 to 54) typically have higher earning potential and higher homeownership rates. Residents approaching retirement age or recently retired (early 60s to mid-70s) tend to have the highest rates of homeownership. After individuals retire, many look for smaller homes on properties that are easier to maintain or for residential communities that cater specifically to their lifestyles, needs, and preferences.

The majority of the City's population is 65 and older at 17.2 percent of the population. The age groups of 35 to 44, 5 to 14, and under five are close behind, all being around 14 percent of the population. The smallest age group are between the ages of 45 to 54 at 4.6 percent of the population. Siskiyou county has a similar makeup with a majority of the population being in the 65 and older group at 25.2 percent. Unlike the City, the County's smallest age group is 5 and under at 5.1 percent.

Since 2010, the distribution of ages in Tulelake's population changed as presented in Figure 1. The City's resident population of 45 to 54 declined by approximately 66 percent between 2010 and 2020. The number of residents who are 5 to 24 declined by approximately 33 to 34 percent. The largest population increase, by age, was residents who are 65 and over. Residents who are under 5 also increased by 29 percent over 2010.



Figure 3: Tulelake Population by Age Group, 2010 and 2020

· · · · · · · · · · · · · · · · · · ·									
		Tule	lake						
	20	10	20	20	20	10	20	2020	
Age Group	Persons	%	Persons	%	Persons	%	Persons	%	
<5	95	9.4%	123	14.7%	2,473	5.5%	2,232	5.1%	
5 to 14	186	18.4%	124	14.8%	5,136	11.4%	5,074	11.7%	
15 to 24	161	15.9%	107	12.8%	4,935	11.0%	4,414	10.1%	
25 to 34	128	12.7%	97	11.6%	4,277	9.5%	4,446	10.2%	
35 to 44	116	11.5%	121	14.4%	4,536	10.1%	4,391	10.1%	
45 to 54	114	11.3%	39	4.6%	6,910	15.4%	4,751	10.9%	
55 to 64	108	10.7%	84	10.0%	7,851	17.5%	7,225	16.6%	
65+	102	10.1%	144	17.2%	8,782	19.6%	10,983	25.2%	
Total	1,010	100.0%	839	100.0%	44,900	100%	43,516	100%	

Table A-3Population by Age Group, 2010-2020

Source: ACS 2010 and 2020 Table S0101

Figure 4 below presents a comparison of Tulelake's and Siskiyou county's percent change by age group between 2010 and 2020. While both the City and region both experienced declines, overall Tulelake's population declined generally by a greater percentage relative to the county.

Figure 4: 2010 and 2020 Population Change by Age Group (as a percentage)



2.4 Population by Race and Ethnicity, including Segregation and Integration Patterns and Trends

This section reviews the racial and ethnic composition of the City of Tulelake and compares this information to Siskiyou County. Persons who are Hispanic–Latino comprise 75.1 percent of the Tulelake's population and are the largest ethnic group according to 2020 U.S. Census data and as shown in Table A-4. According to the 2010 Census, Hispanics were the dominate ethnic group comprising nearly 60 percent of population. The dominance of Hispanics as a percentage of the population has continued and increased since the 2010 Census. This increase as percentage of the Tulelake's total population can be attributed to both an increase in the number individuals who are Hispanic–Latino and a decrease in the number of other racial/ethnic populations as indicated in Table A-4. The largest declines by racial/ethnic groups were Whites alone, populations of two or more races, and American Indian and Alaska Native alone.

Race and Ethnicity: A Regional Comparison

When Tulelake's racial/ethnic composition data is compared to the Siskiyou county region, the U.S. Census data indicates Tulelake's racial composition differs from the region where Whites alone are the dominate racial/ethnic group, followed by persons who are Hispanic–Latino, as shown in Figure 5. A comparison of the racial/ethnic groups that comprise Tulelake–Siskiyou county is depicted in Figure 5 and Figure 6. Relative to the region, the City has a smaller percentage and number of persons who are American Indian, Black or African American, or of two or more races. The number of persons who identify as white and two or more races decreased from 2010 to 2020 in the City, while the Hispanic or Latino group increased in population. As a percentage of the population, Siskiyou county's racial and ethnic composition is different than Tulelake's with persons who identify as white being the majority of the population and Hispanic or Latino being the second largest group.

	2010		2020				
	#	%	#	%	%Δ		
Tulelake Total:	1,010	100%	902	100%	-10.7%		
Hispanic or Latino	601	59.5%	677	75.1%	12.6%		
Not Hispanic or Latino:	409	40.5%	225	24.9%	-45.0%		
Population of one race:	384	38.0%	209	23.2%	-45.6%		
White alone	374	37.0%	201	22.3%	-46.3%		
Black or African American alone	1	0.1%	2	0.2%	100.0%		
American Indian and Alaska Native alone	8	0.8%	2	0.2%	-75.0%		
Asian alone	1	0.1%	3	0.3%	200.0%		
Native Hawaiian and Other Pacific Islander alone	0	0.0%	1	0.1%	100.0%		
Some Other Race alone	0	0.0%	0	0.0%	0.0%		
Population of two or more races	25	2.5%	16	1.8%	-36.0%		
Siskiyou County Total:	44,900	100%	44,076	100%	-1.5%		
Hispanic or Latino	4,615	10.3%	5,527	12.5%	19.8%		

Table A-4Population by Race/Ethnicity, 2010-2020

	20	2010		2020		
	#	%	#	%	%Δ	
Not Hispanic or Latino:	40,285	89.7%	38,549	87.2%	-4.3%	
Population of one race:	38,445	85.6%	35,454	80.2%	-7.8%	
White alone	35,683	79.5%	32,057	72.5%	-10.2%	
Black or African American alone	552	1.2%	471	1.1%	-14.7%	
American Indian and Alaska Native alone	1,549	3.4%	1,757	4.0%	13.4%	
Asian alone	528	1.2%	866	2.0%	64.0%	
Native Hawaiian and Other Pacific Islander alone	69	0.2%	38	0.1%	-44.9%	
Some Other Race alone	64	0.1%	265	0.6%	314.1%	
Population of two or more races	1,840	4.1%	3,095	7.0%	68.2%	

Notes: Percentages may not add up to 100 percent due to rounding. Negative growth is shown in parenthesis. Source: 2010 Decennial Census Summary File 3, U.S. Census Bureau, 2020 Decennial Census Redistricting Data

Figure 5: Largest Racial/Ethnic Groups, 2020



Figure 6: Other Racial/Ethnic Groups, 2020



Figure 7 and Figure 8 show geographically that persons who are Hispanic are the majority in Tulelake and the surrounding area, while Whites are the predominate racial/ethnic group in the region. The geographic distribution is consistent with the U.S. Census data discussed above



Figure 7: Regional Ethnicity Hispanic and White Majority

Figure 8: Regional White Majority



As shown in Table A-4 and the figures above, Whites are the predominate ethnic group in most of Siskiyou county. For both Tulelake and the county there are more Hispanics in 2020 than in 2010. Agriculture is a dominate industry in the northeastern corner of Siskiyou county and there is a larger population of farmworkers. As indicated in Table A-4, in Tulelake, Whites alone are the next largest racial/ethnic group followed by individuals who are two or more races. In comparison to Siskiyou county, American Indians and Alaska Natives comprise a smaller percentage of Tulelake's population, and their numbers have declined since 2010. The data indicate Tulelake's racial and ethnic composition differs the region and is related to the dominance field crop agricultural production is in this area of the county.

2.5 Labor Force and Employment

Table A-5 illustrates labor force information, including that approximately 88.2 percent of the labor force in the City is employed. Thus, the unemployment rate is approximately 11.8 percent. Siskiyou county has a lower unemployment rate at 7.4 percent, and approximately 92.6 percent of the labor force is employed. California has a lower unemployment rate than the City and County at 6.2 percent. Siskiyou county's 2023 unemployment rate is 6.3, according to Employment Development Department (EDD) data, which is similar although higher than 2020 data.

Labor Force, 2020						
	Tulelake	Mt. Shasta	Weed	Yreka	Siskiyou County	California
Labor Force	238	1,450	1,056	3,089	17,939	20,016,955
Employment	210	1,401	966	2,868	16,597	18,646,894
Unemployment	28	49	90	220	1,325	1,229,079
Unemployment Rate	11.8%	3.4%	8.5%	7.1%	7.4%	6.1%

Та	ble A-	5
Labor	Force,	2020

Source: US Census ACS 2020 Table DP03

According to 2021 ACS data, the agriculture, forestry, fishing and hunting, and mining industries provided employment for approximately 43 percent of Tulelake residents, with educational services, and health care and social assistance industries employee approximately 13 percent of residents, as shown in Table A-6. In April 2023, City staff supplemented the U.S. Census ACS data and provided the following details on employers within the City and nearby:

- Surrounding farmers have many seasonal employees from 50 to 100
- Tulelake Basin Joint Unified School District 57 employees
- Tulelake Irrigation District 32 employees
- University of California, UC Davis Extension Center 25 employees
- City of Tulelake 15 employees

While the City's and ACS information may not be identical, they are similar in that agriculture and education services are indicated to be the largest employers in the area. When employment by industry is viewed at the regional level, ACS data indicate that educational services, and health care and social assistance industries employ the largest percentage of residents at 26.5 percent of the employed population. The agriculture remains important as the third largest employer at the regional level but employs a lower percentage of the workforce. Generally, the ACS data in Table A-6 indicate the region has a greater variety of industries that employ the population, while in the northeast corner of the county there is less variety which may reduce job diversity in this subregion of the county.

	Tulelak	æ	Siskiyou Co	ounty
Industry	Estimate # of Employees	Percent	Estimate # of Employees	Percent
Total Employed Population (16 years and over)	210	100%	16,554	100%
Agriculture, forestry, fishing and hunting, and mining	90	42.9%	1,568	9.5%
Construction	15	7.1%	1,122	6.8%
Manufacturing	13	6.2%	1,099	6.6%
Wholesale trade	3	1.4%	275	1.7%
Retail trade	13	6.2%	1,821	11.0%
Transportation and warehousing, and utilities	0	0.0%	684	4.1%
Information	0	0.0%	286	1.7%
Finance and insurance, and real estate and rental and leas- ing	5	2.4%	610	3.7%
Professional, scientific, and management, and administra- tive and waste management services	16	7.6%	1,176	7.1%
Educational services, and health care and social assistance	28	13.3%	4,394	26.5%
Arts, entertainment, and recreation, and accommodation and food services	17	8.1%	1,386	8.4%
Other services, except public administration	10	4.8%	803	4.9%
Public administration	0	0.0%	1,330	8.0%

Table A-6 Employment by Industry, 2021

US Census ACS 2020 Table DP03

The Tulelake area is located on a former lake bed, resulting in farmland which is very fertile and produces a variety of agricultural crops such as potatoes, horseradish, grains, mints, and strawberry plants. Consequently, the farmlands that surround Tulelake are identified as Prime Farmland by the Department of Conservation's California Important Farmland mapping. According to the 2020 Crop Report prepared by the Siskiyou county Agricultural Commission, nursery crops are the largest contributor to the County's agricultural production. Recent moderate to severe drought conditions have limited the availability of irrigation water for crops and have increased the amount of land fallowing, however. Wildland fires have burned rangeland and timberland. According to the 2020 Crop Report, it appears many of the Siskiyou county agricultural sectors began to rebound, although the 2020 value of harvested timber was about half of its value in 2017. While there was decline in Siskiyou crops in 2018 and 2019 from 2017 (as measured by the value of crops), by 2020 most crop categories increased is comparison to 2017. Although specific data is not available, it is anticipated the drought conditions have generally negatively affected the availability of jobs and economic opportunities in Tulelake and the adjacent area.

As discussed above in Section 2.4, Tulelake's racial and ethnic composition differs the region and is related to the dominance field crop agricultural production is in this area of the county. The Siskiyou County Public Health Department's 2022 Community Health Needs Assessment (CHNA) identified and prioritized access to basic needs such as housing, jobs, and foods as a significant health need for Siskiyou County (emphasis added).¹

¹ 2022 Community Health Needs Assessment, prepared by Dignity Health Mercy Medical Center Mt Shasta, Fairchild Medical Center, and Siskiyou County Public Health Department, pg. 7.

Figure 9: Siskiyou County Agricultural Commissioner's 2020 Crop Report

	<u>(</u>	COMPARSION SUMMARY	<u>(</u>	
	2017	2018	2019	2020
Field Crops	\$87,409,497	\$87,564,494	\$85,796,035	\$99,145,805
Seed Crops	\$239,263	\$418,000	\$738,838	\$711,375
Livestock	\$28,638,880	\$23,323,240	\$47,946,902	\$45,207,748
Vegetable Crops	\$21,721,776	\$23,445,150	\$31,741,243	\$42,448,563
Milk and Wool	\$5,803,480	\$5,977,385	\$4,535,784	\$3,405,545
Nursery Crops	\$149,580,232	\$140,084,977	\$148,749,920	\$157,808,250
Timber	\$53,336,097	\$37,491,337	\$28,952,571	\$26,905,681
GRAND TOTAL	\$346,729,225	\$318,304,583	\$348,461,292	\$375,632,967



2.6 Fastest Growing Occupations

The region's fastest growing occupations are listed in Table A-7. This information is only available for the Northern Mountains Region (Lassen, Modoc, Nevada, Plumas, Sierra, Siskiyou, and Trinity Counties), but is applicable as Tulelake residents work both inside and outside of the City. It is anticipated that the fastest growing occupation in the Northern Mountains Region is in the areas of medical and health service managers, counselors, and marketing. According to HCD, the 2019 Siskiyou County median income for a family of four is \$65,579. Of the ten fastest growing occupations, only two have a median hourly wage that is on par with the county's median hourly wage, construction managers and medical and health services managers.

	Median Hourly	Estimated Er	Percentage					
	Wage*	2018 2028		Change				
Construction Managers	\$52.59	440	530	20%				
Medical and Health Services Managers	\$64.86	240	320	33%				
Market Research Analysts and Market- ing Specialists	\$25.00	190	230	21%				
Substance Abuse, Behavioral Disorder, and Mental Health Counselors	\$22.56	320	390	22%				
Medical Assistants	\$19.99	400	470	18%				
Cooks, Restaurant	\$17.01	1,020	1,250	23%				
Animal Caretakers	\$16.37	200	240	20%				
Industrial Machinery Mechanics	\$27.47	250	300	20%				

Table A-7Ten Fastest Growing Occupations, 2018-2028

Source: Siskiyou County Profile, State of California Employment Development Department, accessed 2021.

* 2021 Q1 Mean Hourly Wage from Occupational Employment and Wage Statistics (OEWS) Survey Results

2.7 Commuting and Transportation Costs

Related to local and regional employment is the commute distance. Commute distance is an important factor in housing availability and affordability and is also an indicator of jobs/housing balance. Communities with extended commute distances generally have a poor jobs/housing balance, while those with short average commutes tend to have a strong jobs/housing balance. The burden of the additional costs associated with extended commuting disproportionately affects lower-income households who must spend a larger portion of their overall income on fuel. This in turn affects a household's ability to occupy decent housing without being overburdened by cost. According to Citydata.com, the commute times for Tulelake residents are somewhat less than the average for California.²

According to Figure 10, places of employment are relatively proximate to where Tulelake residents reside as measured by commute time: approximately 55 percent of Tulelake workers having a commute of less than 20 minutes.³ Of the 55 percent, 39 percent have a commute time of 10 to 19 minutes. The next largest group at 18.2 percent, are residents who commute an hour or more to their place of employment.

² <u>https://www.city-data.com/city/Tulelake-California.html</u> accessed August 17, 2023

³ Tulelake residents who are over 16 years of age and work outside the home.

Figure 10: Travel Time to Work, Tulelake



According to the 2020 U.S. Census, 16.7 percent of Tulelake's occupied housing units have no vehicles. Tulelake's rate is measurably higher than Siskiyou county's rate of 6.0 percent. Tulelake's rate of occupied housing units with one or two vehicles, 27.6 percent and 35.3 percent, respectively, is comparable to Siskiyou's rates of 29.7 percent and 35.9 percent, respectively. The average commute time for Tulelake and Siskiyou county residents are comparable at 20.1 minutes and 19.2 minutes, according to U.S. Census data.

The Siskiyou Transit and General Express (STAGE) provides regional bus service in Siskiyou county, and their route largely follows the Interstate 5 corridor. Tulelake and nearby communities are not proximate to Interstate 5; therefore, STAGE does not provide service to Tulelake. Basin Transit Service, the transit service provider that operates in Klamath Falls, Oregon, does not provide service to Tulelake either.

Siskiyou county is a large rural county, and small low density rural city, and with a declining population in the region there are not many transit options beyond those provided by private vehicles and the Siskiyou Transit and General Express (STAGE). The entirety of Tulelake and Siskiyou county have high transportation costs according to HUD transportation cost index that "estimates of transportation expenses for a family that meets the following description: a 3-person single-parent family with income at 50% of the median income for renters for the region" at the Census tract level (HCD AFFH Data Resources and Mapping Tool, accessed March 29, 2023). The lower the index score, the higher the transportation costs. Index scores are affected by the availability of public transit, the density of housing, services, and jobs in a community. The entirety of Tulelake and Siskiyou county have the lowest transportation index score of 0-20 (where 79-99 is the highest possible score). This means transportation costs for low income Tulelake residents is high.

3.0 Household Characteristics

A household is any group of people living together in a residence, whether related or unrelated. A survey of household characteristics is useful to determine trends in household size, income, overcrowding or underutilization of housing, and provides an indication of the number of special-needs households such as large families and femaleheaded households.

3.1 Household Growth

The household population trends (by occupied housing units) from 2011 to 2021 for the City of Tulelake are shown in the table below. During this period, the number of persons in households in the City dropped by 108 persons as shown below in Table A-8.

Growth in the Number of Households							
	2011	2021	Percent Change				
Households	1,010	902	-11%				

Table A-8 Growth in the Number of Households

Source: Siskiyou_6thHE_Data Package1.xlsx

3.2 Number of Households and Types

The American Community Survey of 2010 and 2021 data for household types and changes in family and non-family households is presented in Table A-9. When reviewing this data, the ACS definitions of household and family are relevant:

- A family household consists of a householder living in the home with one or more individuals who are related to the householder by birth, marriage or adoption.
- A non-family household consists of the householder living alone or the home is occupied exclusively by unrelated people.

Consistent with preceding data that Tulelake's population has been declining, the ACS household data in Table A-9 indicate an overall decline in the number of households and families in Tulelake. However, the average household size and family size has increased by 64 and 42 percent, respectively, from 2010, indicating an increase in family formation and cohabitation. Although average household size and family size data was not reported by ACS for 2010, in 2021 for both married-couple families and male-headed households with no spouse, the average household size is greater than the family size indicating a number of Tulelake households are comprised of families and individuals unrelated to the householder, also indicates an increase cohabitation. Table A-9 also indicates the number of single-parent headed households, both female and male, declined from 2010 to 2021.

	201	LO	202	21	
Household Type	Value	%	Value	%	% Change from 2010 to 2021
Total Households	367	100.0%	221	100.0%	Decrease of 40%
Average Household Size	2.44		4		Increase of 64%
Family Households (families)	222	60.5%	179	81.0%	Decrease of 19%
Average Family Size	3.12		4.43		Increase of 42%
Married-Couple Families	116	52.3%	151	84.4%	Increase of 30%
Avg. Household Size	*		4.59		
Avg. Family Size	*		4.38		
With Own Children	69	59.5%	84	55.6%	Increase of 22%
Female Householder, no spouse	56	25.2%	7	3.9%	Decrease of 88%
Avg. Household Size	*		3.14		
Average Family Size	*		3.14		
With Own Children	26	46.4%	11	6.1%	Decrease of 84%
Male Householder, no spouse	50	22.5%	21	11.7%	Decrease of 58%
Avg. Household Size	*		5.9		
Avg. Family Size	*		5.19		
With Own Children	43	86.0%	12	57.1%	Decrease of 72%
Non-Family Households	145	39.5%	42	19.0%	Decrease of 71%
Avg. Household Size	*		1.1		

Table A-9Tulelake Household Types and Changes, 2010-2020

* Denotes data that was not reported. American Community Survey, Table S1101, 2010 and 2021.

People who are not living in housing units and are living in group quarters of which there are two types: institutional and non-institutional. Correctional facilities and nursing homes are examples of institutional group quarters. College dormitories, military barracks, group homes, and shelters are examples of non-institutional group quarters.

Table A-10Group Quarters Population (Non-Household Population

	20	10	2021		% Change from 2010 to 2021	
City of Tulelake	0		0		0.0%	
Siskiyou County	474		440		-7.2%	

3.3 Household Size

In 2010, the Department of Finance estimated the average household size in the City of Tulelake to be 2.91 persons per household. This decreased slightly to 2.84 in 2020. Household size by tenure is shown in Table A-10. Compared to Siskiyou County, Tulelake had fewer homeowners living alone and more renters living alone in 2019.

			-	
Household Size	Tulelake		Siskiyou County	
	#	%	#	%
Owner-Occupied Households	157	100%	12,509	100%.
Householder living alone	30	41.7%	3,835	59.6%
Households 2-4 persons	91	60.3%	8,086	69.2%
Large households 5+ per- sons	36	52.9%	588	52.5%
Renter-Occupied Households	134	100%	6,731	100%
Householder living alone	42	58.3%	2,599	21.2%
Households 2-4 persons	60	39.7%	3,601	20.3%
Large households 5+ per- sons	32	47.1%	531	17.8%

Table A-11Household Size by Tenure, Tulelake and Siskiyou County, 2019

Source: 2015 and 2019 ACS 5-Year Estimates Table B17012

3.4 Household Income, Income Distribution and Poverty, including Segregation and Integration Patterns and Trends

Table A-12 lists the income distributions for households in the City of Tulelake and Siskiyou County in 2020. It also shows the median household income for both: the median Tulelake's median household income in 2020 was \$32,039, and Siskiyou county's was \$47,403. From 2010 to 2020, Tulelake's household median income increased only slightly, by approximately \$1,000.⁴ In 2020, more Tulelake households made between \$25,000 and \$34,999, nearly 29 percent (75 households), than the other income ranges. In comparison to the Siskiyou county, more households had median incomes of \$50,000 to \$75,000 in 2020. For incomes less than \$25,000, as a share of Tulelake's and Siskiyou's population are fairly comparable. 22.6 percent and 26.6 percent

less than \$25,000 are fairly comparable as a percentage. A significantly larger percentage of Tulelake households earn between \$25,00 and \$35,000 compared to the county. While the median income for many Tulelake households was higher in 2020 than 2010, the county median household income in 2020 is approximately \$15,400 greater than Tulelake's. With respect to changes over time, the data reveals in Tulelake there has been a significant decline in the number of households with a gross annual income of less than \$25,000, and an increase in the number of households with incomes of \$75,000, however, nearly 51 percent of Tulelake households had a median income of \$25,000 to \$49,000.

		Tule	Siskiyou County			
	20:	10	20	20	2020	
Annual Income	# of House- holds	%	# of House- holds		# of House- holds	%
< \$15,000	92	25.0%	31	11.9%	2,591	13.5%
\$15,000 - \$24,999	77	21.0%	28	10.7%	2,515	13.1%
\$25,000 - \$34,999	47	12.8%	75	28.7%	1,977	10.3%

Table A-12 Household Income, 2020

⁴ This analysis is the result of comparing the 2020 median income to the estimated value of the 2010 median household income.

		Tule	Siskiyou County			
	201	LO	20	20	2020	
Annual Income	# of House- holds	%	# of House- holds	%	# of House- holds	%
\$35,000 - \$49,999	72	19.6%	58	22.2%	3,033	15.8%
\$50,000 - \$74,999	61	16.6%	29	11.1%	3,628	18.9%
\$75,000 - \$99,999	10	2.7%	20	7.7%	1,958	10.2%
\$100,000 - \$149,999	3	0.8%	20	7.7%	2,361	12.3%
≥ \$150,000	5	1.4%	0	0.0%	1,152	6.0%
Total	367	100%	251	100.0%	19,195	100.0%
Median Income	\$26,150		\$32,039		\$47,403	
Median Income in 2020 Dollars	Approx. \$	31,038*	Approx. \$32,039 *		\$43,135	

* Estimates per calculation engine on <u>https://www.in2013dollars.com</u>. Percentages may not add up to 100 percent due to rounding. Source: 2010 and 2020 U.S. Census Summary File 3.

As shown in Figure 11, Census data for the area that includes Tulelake has a household median income that is lower than the adjoining Block Groups and the region altogether.

Figure 11: Regional Median Income



Tulelake's 2023 Tax Credit Allocation Committee score is 0 to 0.2 indicating less positive economic outcomes, as shown in Figure 12. This score considers the percentage of the population with income above 200 percent of the federal poverty line, adult education attainment, job proximity, and median home value.

Figure 12



Table A-13 indicates the number of households in Tulelake in each income range based on the Comprehensive Housing Affordability Strategy (CHAS), published by HUD on September 9, 2022. The CHAS is based on ACS 5-year estimates, with the CHAS published September of 2022 using 2015-2019 ACS. The Department of Housing and Urban Development (HUD) receives custom tabulations of American Community Survey (ACS) data from the U.S. Census Bureau. These data, known as the "CHAS" data (Comprehensive Housing Affordability Strategy), demonstrate the extent of housing problems and housing needs, particularly for low income households. This is estimated by the number of households that have certain housing problems and have income low enough to qualify for HUD's programs (primarily 30, 50, and 80 percent of median income). This data is oriented towards addressing housing needs for lower income households.

According to the CHAS, the 2019 median family income for a household of four in Siskiyou county was \$52,000 (the CHAS reports median family income for Siskiyou county but does not provide this data for individual cities in Siskiyou county). In 2019, approximately 52 percent of Tulelake's households had a gross income of less than 50 percent of the HUD Adjusted Median Family Income (HAMFI). Of these 150 households, about 39 percent (60) were owner-occupied households and almost 67 percent (90) were renter households. A greater percentage of renter households were extremely low income, meaning the household's annual income was less than 30 percent of the HAMFI.

Income Limit Range for 2019*	Income	# of Owner Households	% of Owner Households	# of Renter Households	% of Renter Households	# of Total Households	% of Total
Extremely Low Income <= 30% HAMFI**	Less than \$25,750	25	16%	55	41%	80	28%
Very Low Income >30% to <=50% HAMFI**	\$25,751- \$32,400	35	23%	35	26%	70	24%
Low Income >50% to <=80% HAMFI**	\$32,401- \$51,850	35	23%	35	26%	70	24%
Low- & Middle Income >80% to <=100% HAMFI ⁺	\$51,851- \$52,000	0	0%	4	3%	4	1%
Upper Income >100% HAMFI†	\$52,001 or greater	60	39%	4	3%	64	22%
Total Households		155	100%	133	100%	288	100%

Table A-13Household Income Distribution, 2019 CHAS for Tulelake

Note: Values and percentages may not add up due to rounding.

*Income limits for a four-person household. The 2019 median family income for a household of four in Siskiyou county was \$52,000

** "HAMFI" means "HUD Adjustment Median Family Income". Per HUD's methodology, adjustments to the calculated income limit may be applied resulting in income limits that may be different than the calculated value. For more info, visit https://www.gov.hu-duser.gov/portal/datasets/il/il2019/2019ILCalc3080.odn

⁺ Category labels per CHAS Affordability Analysis, Paul Joice, May 20, 2013, https://www.huduser.gov/portal/publications/pdf/CHAS_affordability_Analysis.pdf

About 24 percent, or 70 owner and rental households, had a gross annual income of between 51 percent to 80 percent of the HAMFI, or \$32,401 to \$51,850. According to the data, in 2019 there were only 4 renter households who earned between 81 percent and 100 percent of the HAMFI. Sixty-four households, or 22 percent, earned above the 2019 HUD median family income for a household of four, of which 60 of the households were owners. Overall, the data indicate in 2019 approximately 76 percent of Tulelake households had a gross annual income that is 80 percent or less than the HAMFI. The data also indicate there are a significant number of renter and owner households that may have very little to no disposable income to provide a buffer to withstand inflationary price increases for other necessities and essentials, with both tenures being sensitive increasing housing costs. For owners, increasing housing costs may be associated with utility price increases and escalating maintenance costs associated with owning a home. Renter households are also sensitive to utility increases, and rent increases. It is likely both renter and owner households in Tulelake are at risk from displacement due to incomes.

3.5 Poverty

The state of California publishes annual income limits for each county that are used to determine eligibility for assisted housing programs within that county. Further, the California Health and Safety Code requires that limits established by the state for the low-, very low-, and extremely low-income categories will be the same as those in the equivalent levels established by the US Department of Housing and Urban Development (HUD) for its Housing Choice Voucher (Section 8) program. According to HCD, Siskiyou County's median income for a four-person house-hold in 2023 was \$83,800. A family of four in Siskiyou County was considered extremely low income in 2022 with an income of \$30,000.

Income	Number of Persons in Household							
Category	1	2	3	4	5	6	7	8
Extremely Low	\$17,350	\$19,800	\$24,860	\$30,000	\$35,140	\$40,280	\$45,420	\$50 <i>,</i> 560
Very Low	\$28,900	\$33,000	\$37,150	\$41,250	\$44,550	\$47,850	\$51,150	\$54 <i>,</i> 450
Low	\$46,200	\$52,800	\$59 <i>,</i> 400	\$65 <i>,</i> 950	\$71,250	\$76 <i>,</i> 550	\$81,800	\$87,100
Median	\$58,650	\$67,050	\$75 <i>,</i> 400	\$83,800	\$90,500	\$97,200	\$103,900	\$110,600
Moderate	\$70,400	\$80 <i>,</i> 450	\$90,500	\$100,550	\$108,600	\$116,650	\$124,700	\$132,750

Table A-14 2023 State Income Limits, Siskiyou County

Source: HCD, June 2023

Monitoring the poverty rate over time is critical for assessing community needs and considering policy responses. A substantial change in the poverty rate over time can be a sign of an important trend, such as a deepening or amelioration of economic distress, or changes in the composition of an area's population due to shortages of affordable housing. Table A-15 shows the poverty rates for various age groups, as well as for single-parent households, in the City of Tulelake. The poverty rate is the percentage of people in a given group that live below the poverty level out of the total population as of 2020. The City's overall household poverty rate is approximately 23 percent and the poverty rate for the overall population is 48 percent. The public policy organization Local Housing Solutions (https://www.localhousingsolutions.org/) reports the poverty rate for the overall population in Tulelake increased dramatically by 13 percentage points between 2016 and 2021.⁵

The 46 households under the poverty level are two parent households, and 41 of those households have children in the home. There are no single parent headed households that are below the poverty line according to 2020 ACS data. The percentage of total people in poverty illustrates the proportion of each subpopulation out of the total living below the poverty level. Children (<18 years) are the largest group below the poverty level at 58.6 percent of all children. The next largest group are adults between the ages of 18 to 64 at 43 percent are below poverty level. The smallest group below the poverty level are seniors above 65 at 3.5 percent of total persons.

Siskiyou County has a different make up and poverty rate compared to the City. The largest group under the poverty level are adults between 18 to 64 at 60.3 percent of total persons or a poverty rate of 10 percent. The next largest group is children below 18 years at 25.3 percent of total persons below poverty level or a poverty rate of 4.2 percent. Like the City, the County's smallest group of persons below poverty level are seniors over 65 years at 14.4 percent of total persons or a poverty rate of 2.4 percent.

⁵ <u>https://www.localhousingsolutions.org/analyze/local-data/</u> Housing needs Assessment Report for the City of Tulelake August 9, 2023.

	Tule	lake	Siskiyou county		
Population	# Below Pov- erty Level	Est. % of in Poverty	# Below Pov- erty Level	%	
Children < 18 years	178	58.6%	1,848	21.6%	
Adults (18-64)	168	43.0%	4,397	18.6%	
Seniors (65+)	5	3.5%	1,049	9.6%	
Total Persons Below Poverty Level	351	41.8%	7,294	16.9%	
Total Pop. for whom Poverty sta- tus is determined	839		43,099		
Male Headed Single-Parent Households	0	0.0%	112	9.2%	
Female-Headed Single-Parent Households	0	0.0%	340	28.1%	
Two-Parent Households	41	89%	138	11.4%	
Total Households Below Poverty Level	46		1,211		
Total Families + Households	200	23%	11,400	11%	

Table A-15Population Below Poverty Level, 2020

Source 2020 ACS 5-Year Estimates Table S1701 and B17023

Figure 13: Tulelake Poverty Level and Trend By Race and Ethnicity, 2011-2021 below depicts Tulelake's poverty rates by race and ethnicity from 2011 to 2021, and shows a trend that all racial and ethnic groups residing in Tulelake are experiencing increasing rates of poverty.





Note: Large variations over time may be due to small population groups.

⁶ Policy Map, <u>https://www.policymap.com/report_widget?type=fur&area=predefined&sid=10192&pid=697005768</u>, accessed August 29, 2023

Figure 14 shows a comparison of the share of people in Tulelake and Siskiyou county who are in poverty from 2011 to 2021.^{7,8} The data indicate the percentage of Tulelake's population who are in poverty has increased over time, while the percentage in the county has decreased.





Figure 15 shows that 30 to 40 percent of the population residing the Tulelake Census tract had an income below poverty level, and there are no geographic areas within Tulelake or adjoining had lower rates of poverty. The population residing in the Census tract of northwest Siskiyou county had similar poverty rates as Tulelake.

⁷ <u>https://www.localhousingsolutions.org/analyze/local-data/</u> Housing needs Assessment Report for the City of Tulelake and Siskiyou county, August 9, 2023.

⁸ While the data for circa 2020 presented in Figure 14 is not identical to the data in Table A-15, a similar pattern is shown.
Figure 15: Regional Poverty Status



4.0 Housing Stock and Characteristics

4.1 Housing Composition

The composition of housing in the City consists mostly of single-family homes. Table A-16 displays the estimated number of each type of housing unit for 2013 and 2021 as reported by the California Department of Finance. Over the period of 2013 there was no change in the number of units according to the 5th HE Data Package Siskiyou. The data indicate nearly 70 percent of Tulelake's housing stock is comprised of detached single family units with mobile homes comprising the second largest housing type category. Housing configured as multifamily units comprises 13.6 percent of the housing stock.

	2	2013	2021					
	Number	Percentage	Number	Percentage				
Single-Family								
Detached	298	68.1%	296	68.0%				
Attached	2	0.5%	2	0.4%				
Mobile Homes	77	17.9%	77	17.7%				
Multi-Family								
2–4 Units	42	9.8%	42	9.5%				
5+ Units	18	4.2%	18	4.1%				
Total Units	437	100%	435	100%				

Table A-16	
Housing Unit Types, 2013 - 2021	

Source: 5th and 6th HE Data Package Siskiyou

4.2 Occupancy and Tenure

Table A-17 and Table A-18 illustrate the tenure and occupancy of housing in the City. Occupancy information is available from the U.S. Census. According to this information, 37 percent of the housing units in Tulelake were vacant in 2020, which is higher than the countywide figure of 20 percent for Siskiyou County. Most of the occupied housing units were owned and not rented. The high vacancy rate in Tulelake may reflect an underlying pattern where during the winter months there is a high vacancy rate but in the months of May through November when there is an influx of seasonal workers, the vacancy rate drops to levels similar to other places in the County.

Table A-17Occupancy Status, 2020

		2010	2020		
	Units	Percentage	Units	Percentage	
Total Occupied Housing Units	367	77.8%	261	63.0%	
Total Vacant Units	105	22.2%	153	37.0%	
Total Housing Units	472	100%	414	100%	

Source: US Census 2010, 2020

As indicated in Table A-18, since 2013 as a percentage the share of owner occupied units to renter-occupied units in Tulelake has increased and share of renter occupied units have decreased. However, the overall number of occupied housing units, both owner and renter tenures, in Tulelake has declined by over 120 units from 2013. The Siskiyou county region has a much higher rate of occupied housing units being owner occupied. While Tulelake's increased vacancy presented in Table A-17 may relate to seasonal occupancy, a degree may also by related to declining population.

occupica nousing onits by renarc, 2015 2021								
		Tulel	Siskiyo	u County				
	2	2013 2021			2021			
	Units	Percentage	Units	Percentage	Units	Percentage		
Owner-Occupied	173	49.9%	122	55.2%	12,434	66.9%		
Renter-Occupied	174	50.1%	99	44.8%	6,164	33.1%		
Total	347	100%	221	100%	18,598	100%		

Table A-18Occupied Housing Units by Tenure, 2013 - 2021

2013 data: 5th HE Data Package, Siskiyou; 2021 data: Table S2502 https://censusreporter.org/profiles/16000US0680686-tulelake-ca/ accessed August 17, 2023

4.3 Housing Unit Size

Table A-19 illustrates the size of housing units in the City in 2000 by the number of bedrooms. Due to the low rate of new housing construction, these same percentages are assumed to be applicable to the current housing stock as well.

Bedrooms	2000			
Bedrooms	Units	Percentage		
# of bedrooms	0	0.0%		
1 bedroom	10	2.8%		
2 bedrooms	38	10.8%		
3 bedrooms	38	10.8%		
4 bedrooms	96	27.3%		
5 or more bedrooms	170	48.3%		
Total	352	100%		

Table A-19 Housing Units by Size, 2000

Source: 2000 U.S. Census, summary file 3

4.4 Overcrowded Housing

The U.S. Census Bureau defines overcrowding as more than 1.01 persons per room. Severe overcrowding occurs when there are more than 1.5 persons per room. Table A-20 presents data on the number and percentage of units in the City by occupants per room. Approximately 54 housing units in Tulelake are considered overcrowded with 34 owner-occupied and 20 renter occupied. Of those 54 units, approximately 4 units can be considered severely overcrowded, and all of those units are renter occupied. Siskiyou county has a slightly different makeup with no overcrowded owner-occupied units. The county has 450 overcrowded renter-occupied units with 100 of those being severely overcrowded. Figure 16 illustrates that the county has a lower rate overcrowding in comparison to the Tulelake Census tract.

	Tulelake					Siskiyou	County	
	Owner- Occupied	Owner Percent	Renter- Occupied	Renter Percent	Owner - Occupied	Owner Percent	Renter- Occupied	Renter Percent
0.50 or Less	98	68.5%	35	29.7%	724	92.1%	4088	63%
0.51 to 1.00	11	7.7%	63	53.4%	62	7.9%	1998	31%
1.01 to 1.50	34	23.8%	16	13.6%	0	0.0%	350	5%
1.51 to 2.00	0	0.0%	4	3.4%	0	0.0%	70	1%
2.01 or More	0	0.0%	0	0.0%	0	0.0%	30	0%
Total	143	100%	118	100%	786	100%	6,536	100%

Table A-20 Overcrowded Housing, 2020

Source: Census ACS Table B2504

Figure 16: Overcrowded Households



4.5 Housing Conditions

Housing Element law requires an estimate of substandard housing in the community. Determining the percentage of units built prior to 1970 can provide an estimate of rehabilitation or replacement need. Table A-21 indicates that 168 units in the City were constructed prior to 1970. Therefore, based upon age alone, it would appear that approximately 38 percent of the homes in the City may require rehabilitation or replacement, depending on the level of maintenance.

Age of Housing, 2020							
Year Built Units % Total							
Built 1939 or earlier	35	8%					
Built 1940 to 1949	99	22%					
Built 1950 to 1959	68	15%					
Built 1960 to 1969	74	17%					
Built 1970 to 1979	61	14%					
Built 1980 to 1989	62	14%					
Built 1990 to 1998	8	2%					
Built 1999 to 2020	37	8%					
Total	444	100%					

Table A-21

Source: Siskiyou_6thHE_Data Package1.xls

The city's most recent housing conditions survey was conducted more than 20 years ago by Great Northern Corporation in 1999 (Table A-22). Of the 275 units reviewed during that survey, 11.3 percent (31 units) were found to be in sound condition and 85.8 percent (236 units) were classified as requiring varying degrees of rehabilitation. The remaining 2.9 percent, or 8 units, were classified as dilapidated and possibly in need of replacement. It is worth noting, however, that the survey did not include mobile home parks and was performed as a windshield survey.

Condition	Number of Units	Percentage						
Sound	31	11.3%						
Minor	78	28.3%						
Moderate	133	48.3%						
Substantial	25	9.0%						
Dilapidated	8	2.9%						
Total Units	275	100%						

Table A-22 **1999 Housing Condition Survey Results**

Utilization of Community Development Block Grant (CDBG) rehabilitation funds, especially on some of the older vacant residences, would help to provide safe, affordable housing.

Based on the 1999 windshield survey - the most recent survey conducted - it also appeared that many of the residences had not been weatherized to current energy conservation standards, which would contribute to additional personal expenses for house heating. This condition is most obvious when single-pane glass is evident in windows.

4.6 Housing Habitability

Housing habitability, as measured by completeness of kitchen and plumbing facilities, is not reported at the city level. Tulelake city officials do not have local knowledge of concentrated habitability issues that may be occurring. For Tulelake and the associated Census tract less than 2.0 percent of housing units lack complete plumbing and kitchens based on 2017-2021 ACS data. Therefore, this analysis relies on data reported by California Healthy Place Index which uses HUD's CHAS data at the Census tract level (https://map.healthyplacesindex.org, accessed February 13, 2023). According to the data, 98.9 percent of Siskiyou county households have basic kitchen facilities and plumbing. In comparison to Siskiyou County and the State, the percentage of Tulelake households with complete kitchens and complete plumbing is slightly higher:

- Siskiyou county: 98 percent of households have basic kitchens and plumbing
- California: 98.7 percent of households having basic kitchen and plumbing.

Given the age of Tulelake's housing and socioeconomics, Program 3.1.2 commits the City to seeking funding to facilitate the rehabilitation of older residences, and vacant residences if eligible, to help to provide safe, affordable housing. The program would provide low-interest loans, grants, labor, or materials to assist low-income, older adults, or residents with disabilities make needed home repairs.

5.0 Special Housing Needs Analysis

Certain groups encounter greater difficulty finding sound, affordable housing due to their special needs and/or circumstances. Special circumstances may be related to one's employment and income, family characteristics, disability, and/or age. A focus of the Housing Element is to ensure that all persons in the City of Tulelake, regardless of circumstance, have the opportunity to find decent and affordable housing.

State Housing Element law identifies the following as "special needs" groups: seniors; persons with disabilities; female-headed households; large households; farmworkers; and homeless persons. This section provides a discussion of housing needs for each particular group.

5.1 Senior Population

The limited incomes of many elderly people make it difficult for them to find affordable housing. Further, many seniors also have physical disabilities and/or dependence needs that limit their selection of housing. According to the 2020 ACS estimates shown in Table A-23, 228 persons in the City are 55 years and older. These 228 persons account for approximately 25.3 percent of the City's total population. The largest group of seniors are between the ages of 55 to 64 at 36.8 percent (84 persons) of total seniors. Seniors between 65 to 74 years of age account for 34.2 percent (78 persons) of total seniors. The smallest group of seniors are over 75 years of age at 28.9 percent (66 persons) of total seniors.

Seniors 55 and older in the County make up 41.2 percent of the total population, much higher than the City's population. The proportions of the age groups for the County are similar to the City's. The largest group is between 55 to 64 years (39.7 percent), 65 to 74 years (37.6 percent) is next, and the smallest is 75 and older (22.8 percent).

	Tulelake							County		
Age Group	20	00	2010 2020 202		2010 2020		20			
	Number	Percent	Number	Percent	Number	Percent	Number	Percent		
55 to 64 years	81	43.1%	106	43.3%	84	36.8%	7,225	39.7%		
65 to 74 years	50	26.6%	79	32.2%	78	34.2%	6,840	37.6%		
75 and over	57	30.3%	60	24.5%	66	28.9%	4,143	22.8%		
Total Seniors	188	100.0%	245	100.0%	228	100.0%	18,208	100.0%		

Table A-23Senior Population, 2000-2020

	Tulelake						County	
Age Group	20	00	2010 2020			2020		
	Number	Percent	Number	Percent	Number	Percent	Number	Percent

Note: Percentages may not add up to 100 percent due to rounding

Source: 2010 and 2020 ACS 5-Year Estimates Subject Tables, S0101. 2000 DEC Summary file 4

There are no senior care facilities in Tulelake itself. Three facilities are located in Siskiyou County. Table A-24 identifies the licensed senior care facilities in Siskiyou county, as well as the capacity of each facility. Other facilities are located in Klamath Falls, Oregon which is less than a 30 minute drive from Tulelake.

Table A-24 Senior Care Facilities

Facility Name	Address	Capacity
Brookdale Yreka	351 Bruce Street, Yreka	85
Grenada Gardens Senior Living	424 Highway A-12, Grenada	90
Yreka Guest Home	520 N. Main, Yreka	12

Source: www.seniorguidance.org, accessed August 17, 2023

5.2 Persons with Disabilities

Table A-25 illustrates the population of persons with disabilities who may require housing with special features such as wheelchair ramps, special doorbells, roll-in showers, high-set toilets, or other adaptive devices or medical equipment. Persons with disabilities typically have special housing needs because of their fixed or limited incomes, the lack of accessible and affordable housing that meets their physical and/or developmental capabilities, and the higher health costs associated with their disabilities.

According to the 2020 Census, 114 Tulelake residents, or approximately 15.9 percent of the population over 5 years, have some type of disability. The majority of individuals in the City with disabilities are in the 18 to 64 years age group making up approximately 4.9 percent of total persons in their age group. Most of the persons in this group have some kind of ambulatory disability (4.9 percent). The second largest group are 65 years or older which account for 88 persons, or 61.1 percent of all persons in their age group. A majority of those persons also have some kind of ambulatory disability at 56.3 percent. The age group between 5 to 17 account for only 3.9 percent of the total persons in their age group have a form of cognitive and self-care disability.

	Number	Percent
Total Population 5-17 years	181	100.0%
Population 5-17 years with disability	7	3.9%
Hearing	0	0.0%
Vision	0	0.0%
Cognitive (under 18)	7	3.9%
Ambulatory (under 18)	0	0.0%
Self-care (under 18)	7	3.9%
Independent Living	-	-
Total Population 18-64 years	391	100.0%
Population 18-64 years with disability	19	4.9%
Hearing	0	0.0%
Vision	0	0.0%
Cognitive	2	0.5%
Ambulatory	19	4.9%
Self-care	0	0.0%
Independent Living	10	2.6%
Total Population 65 years and older	144	100.0%
Population 65 and older with a disability	88	61.1%
Hearing	69	47.9%
Vision	42	29.2%
Cognitive	52	36.1%
Ambulatory	81	56.3%
Self-care	57	39.6%
Independent Living	73	50.7%
Total Population Over 5 years	716	100.0%
Total Population over 5 years with a disability	114	15.9%

Table A-25Persons with Disabilities by Age Group, Tulelake 2020

Note: Percentages may not add up to 100 percent due to rounding. Source: 2016-2020 ACS, Table S1810

The County has a similar makeup with the largest group of persons with disabilities is between the ages of 16 to 64 at 3,850 persons, making up approximately 41.2 percent of the total population as shown in Table A-26. A majority of those persons have some kind of cognitive impairment (1,922 persons) or ambulatory impairment (1,687 persons). Close behind, there are 3,822 persons 65 and older with a disability, majority having some kind of sensory impairment at 2,537 persons (35 percent of total 65 years and older). The county's share of persons with disability is slightly greater than Tulelake at 19.5 percent of the population.

	Number	Percent
Total Population 5-15 years	6,557	100.0%
Population 5-15 years with disability	370	5.6%
Sensory (Hearing/Vision)	97	1.5%
Ambulatory	64	1.0%
Cognitive	319	4.9%
Self-care	107	1.6%
Independent Living	0	0.0%
Total Population 16-64 years	23,692	100.0%
Population 16-64 years with disability	3,850	16.3%
Sensory (Hearing/Vision)	1,488	6.3%
Ambulatory	1,687	7.1%
Cognitive	1,922	8.1%
Self-care	620	2.6%
Independent Living	1,514	6.4%
Total Population 65 years and older	10,924	100.0%
Population 65 and older with a disability	3,822	35.0%
Sensory (Hearing/Vision)	2,537	23.2%
Ambulatory	2,105	19.3%
Cognitive	878	8.0%
Self-care	526	4.8%
Independent Living	1,342	12.3%
Total Population over 5 years	41,173	100.0%
Total Population over 5 years with a disability	8,042	19.5%

Table A-26Persons with Disabilities, Siskiyou County 2020

Note: Percentages may not add up to 100 percent due to rounding. Source: 2016-2020 ACS.

As shown in , according to ACS data, as percentage of the population, the Census tract that contains Tulelake is one that has a lower rate of persons with disability, at 10 to 20 percent of the population, relative to the region as shown in Figure 17.

Living arrangements for disabled persons depend on the circumstances of the disability. Many persons live independently with other family members. To maintain independent living, persons with disabilities may need special housing design features, income support, and in-home supportive services for persons with medical conditions.

The Tulelake/Newell Family Resource Center is located in the Tulelake Youth and Community Center on the Tulelake High School grounds. The center, a division of T.E.A.C.H. Inc., began providing services in Tulelake and the surrounding area in April 1997. Since its inception, it has provided a variety of services such as adult and child mental health services, health and nutrition promotion programs, services for seniors, and resources and referrals (including housing).

The Tulelake/Newell Family Resource Center is one of 10 family resource centers administering a Mental Health Services Act (MHSA) program under Siskiyou County Behavioral Health Services. The services under this program include personal services, utility and heating fuel services, emergency medication fund, and employment services.





5.3 Developmental Disabilities

Senate Bill (SB) 812 requires that the County include an analysis of the special housing needs of individuals with a developmental disability within the community. According to Section 4512 of the Welfare and Institutions Code, "developmental disability" means a disability that originates before an individual attains age 18 years, continues or can be expected to continue indefinitely, and constitutes a substantial disability for that individual, which includes mental retardation, cerebral palsy, epilepsy, and autism. This term also includes disabling conditions found to be closely related to mental retardation or to require treatment similar to that required for individuals with mental retardation, but does not include other handicapping conditions that are solely physical in nature.

Many developmentally disabled persons can live and work independently within a conventional housing environment. More severely disabled individuals require a group living environment where supervision is provided. The most severely affected individuals may require an institutional environment where medical attention and physical therapy are provided. Because developmental disabilities exist before adulthood, the first issue in supportive housing for the developmentally disabled is the transition from the person's living situation as a child to an appropriate level of independence as an adult.

The California Department of Developmental Services (DDS) provides community-based services to approximately 243,000 persons with developmental disabilities and their families through a statewide system of 21 regional centers, four developmental centers, and two community-based facilities. The far northern regional center is one of 21 regional centers in California that provides point of entry to services for people with developmental disabilities. The center is a private, nonprofit community agency that contracts with local businesses to offer a wide range of services to individuals with developmental disabilities and their families.

A number of housing types are appropriate for people living with a development disability, including rent-subsidized homes, licensed and unlicensed single-family homes, inclusionary housing, Section 8 vouchers, special programs for home purchase, HUD housing, and homes identified as "SB 962 homes". The design of housing-accessibility modifications, proximity to services and transit, and the availability of group living opportunities represent some of the types of considerations that are important in serving this need group. Incorporating barrier-free design in all new multi-family housing (as required by California and Federal Fair Housing laws) is especially important to provide the widest range of choices for disabled residents. Special consideration should also be given to the affordability of housing, as people with disabilities may be living on a fixed income. **Table A-27** identifies the number of persons with developmental disabilities in Siskiyou County registered with the Department of Developmental Services.

Age	Residence	Population
3 to 5 yrs.	Home with Parent/Guardian	3
10 to 13 yrs.	Home with Parent/Guardian	2
14 to 17 yrs.	Home with Parent/Guardian	3
22 to 31 yrs.	Independent Living	2
Commencial in a	thur Data Dadward ula	

Table A-27Persons with Developmental Disabilities

Source: Siskiyou_6thHE_Data Package1.xls

5.4 Single-Parent and Female-Headed Households

Single-parent households, and those headed by single females in particular, experience the full range of housing problems. These problems include: housing affordability, since the heads of households are often on public assistance; overcrowding, because the individuals often cannot afford units large enough to accommodate their families; insufficient housing choices; and sometimes, discrimination. Also, single-parent households with small children may need to pay for child care, which further strains limited incomes. The City recognizes these problems and has included policies and programs in this document to address affordability, overcrowding, and discrimination for all segments of the population.

Table A-28 illustrates the number of households that are headed by single parents. Single-parent households comprise approximately 30.3 percent of all households in the City, of which 14.6 percent are female-headed households and 15.7 percent are male-headed households.

The county has slightly less single-parent households proportions compared to the city at 14 percent (2,736 households) of total households. Female-headed single-parent households make up 10 percent (1,884 households) of total households, and male-headed single-parent households make up 4 percent (852 households).

	Tulelake			Siskiyou County		
	Households	% of Single Parent Households	% of Total Households	Households	% of Single-Par- ent Households	% of Total Households
Female-Headed Single-Parent Households	38	48.1%	14.6%	1,884	68.90%	10%
Male-Headed Single-Parent Households	41	51.9%	15.7%	852	31.10%	4%
Total Single-Par- ent Households	79	100%	30.3%	2,736	100%	14%

Table A-28 Single-Parent Households, 2020

Source: 2020 ACS 5-Year Estimate Table DP02

5.5 Large Families

A large family is one with five or more family members. Large families are considered a special needs group because they need larger homes, but don't necessarily earn enough to afford the premium price of a larger home. Those homes are often a luxury out of the range of affordability for lower-income families. Thus, a large family may struggle to find suitable affordable housing.

The number of large families in the City is shown by tenure in Table A-29. Between 2010 and 2020, the number of large owner-occupied households increased from 27 households to 32 households, and the number of large renter-occupied households increased from 18 households to 27 households. In 2020, the majority of large owner-occupied households were made up of 5 persons at 25.4 percent of total large households. Large renter-occupied households are a majority 7 persons or more at 20.3 percent of all large households. As a percentage of the population, large family households in Tulelake is comparable to county, although Tulelake has a larger percentage of households with seven or more persons.

		Tulela	Siskiyou	County		
Household Size	2010		2020		2020	
Household Size	# of Households	Percentage	# Households	Percentage	# Households	Percentage
Large Owner Households	27	60.0%	32	54.2%	541	52.37%
5 persons	19	42.2%	15	25.4%	349	33.79%
6 persons	0	0.0%	12	20.3%	156	15.10%
7 or more persons	8	17.8%	5	8.5%	36	3.48%
Large Renter Households	18	40.0%	27	45.8%	492	47.63%
5 persons	11	24.4%	7	11.9%	278	26.91%
6 persons	3	6.7%	8	13.6%	148	14.33%
7 or more persons	4	8.9%	12	20.3%	66	6.39%
Total Large Households	45	100.0%	59	100.0%	1033	100.00%

Table A-29 Large Households by Tenure, 2010-2020

Source: 2010 and 2020 ACS 5-Year Estimates Table B25009

5.6 Persons Experiencing Homelessness

For a variety of economic, social and/or personal reasons, individuals and families may find themselves homeless. Their homelessness can be a temporary situation or a semi-permanent way of life. There are a number of different situations in which people become homeless. Each situation is different, requiring different housing needs. Whatever the situation, the most immediate housing needs can be satisfied with three basic shelter types: emergency, transitional, and temporary.

Table A-30 below shows the ethnic/racial identities of unsheltered persons in the service area of NorCal Continuum Care. The number of homeless persons regionally has increased from 2020 to 2022 by approximately 858 persons. A majority of those homeless persons identify as white at 78.6 percent (1,445 persons), with the next highest being American Indian/Alaska Native at 14.53 percent (267 persons). People who identify as Asian make up the smallest number of homeless persons at 0.82 percent (15 people). The increase in homeless persons could be due to the worsening housing affordability crisis many are experiencing across the state.

	2020	ЭΙΤ	2022	PIT
	% of Unsheltered	Total Persons	% of Unsheltered	Total Persons
White	71.70%	733	78.66%	1,445
Black or African American	3.10%	32	3.76%	69
American Indian/Alaska Na- tive	10.80%	110	14.53%	267
Native Hawaiian/Other Pa- cific Islander	1.40%	14	1.20%	22
Asian	1.00%	10	0.82%	15
Multiple Races	7.30%	75	3.43%	63
Did not Respond	4.80%	49		
Hispanic/Latino	9.70%	99	9.09%	167
Non-Hispanic/Latino	84.80%	867	90.91%	1,670
Did Not Respond	5.60%	57		
Don't Know		n/a		

Table A-30Racial and Ethnic Information, 2020 and 2022 Point-In-Time (PIT) CountsService Area of NorCal Continuum Care

Source: Siskiyou_6thHE_Data Package1.xls

Table A-31 below shows gender information for the homeless population in Siskiyou County, as well as the number of sheltered and unsheltered individuals. The majority of persons in Siskiyou County in both 2020 and 2022 identified as male with 208 persons in 2020 and decreasing to 172 persons in 2022. The population of female identifying persons has increased from 95 to 146 persons. Gender non-conforming persons has decreased from 4 to 2, and persons identifying as transgender decreased from 2 to 0. The number of sheltered persons increased by 136 persons and the number of unsheltered decreased by 126 persons. The decrease in unsheltered persons does not follow the trend of the service area discussed above or the rest of the state.

	2020 Total Persons	2022 Total Persons
Male	208	172
Female	95	146
Gender Non-Conforming	4	2
Trans	2	0
Did not Respond	2	1
Total	311	321
Sheltered	37	173
Unsheltered	274	148

Table A-31Gender Information, 2020 and 2022 PIT Counts for Siskiyou County

Table A-32 breaks down additional demographics for Siskiyou County. The number of chronically homeless persons decreased from 92 to 83 between 2020 and 2022. The County is unlike the rest of the State where homelessness continues to increase.

Additional	2020 Total Persons	2022 Total Persons
Chronically Homeless	92	83
Families	24	not reported
Mental Disability	not reported	not reported
Physical Disability	not reported	not reported
Developmental Disability	not reported	not reported
Veteran	not reported	11
Domestic Violence Victim	not reported	18
Felony Conviction	not reported	57
COVID-19	not reported	14
Natural Disaster	not reported	31
Youth (18 to 24)	not reported	26
Children (under 18)	not reported	61

Table A-32Additional Demographics, 2020 and 2022 PIT Counts for Siskiyou County

5.6.2 Emergency Shelters

Emergency shelters are needed to take care of individuals and/or families that have had a sudden traumatic event forcing them to become homeless. For instance, battered women and their children may require an emergency shelter in which they can stay without fear of the abusive individual inflicting further harm. Disaster victims may also require an emergency shelter, depending on the type of disaster experienced. While some disaster victims may be able return to their homes shortly after the event, in cases where there is considerable or a complete loss of property, transitional shelters are often the next step for individuals and families trying to reassemble their lives.

Emergency shelters are typically motels, hotels, homeless shelters, domestic violence shelters, gymnasiums, churches, barracks, and other similar facilities. Their use is short term and the accommodations are typically sparse.

Through the Siskiyou County Health and Human Services Agency, the California Work Opportunity and Responsibility to Kids (CalWORKs) program provides eligible individuals temporary cash aid for emergency housing and other needs. If a family has little or no cash and needs housing, food, utilities, clothing or medical care, they may be eligible to receive immediate short-term help. Families that apply and qualify for ongoing assistance receive money each month to help pay for housing, food and other necessary expenses.

The amount of a family's monthly assistance payment depends on a number of factors, including the number of people who are eligible and the special needs of any of those family members. The income of the family is considered in calculating the amount of cash aid the family receives.

Another program serving the homeless population, the CalFresh Program, is designed to help families put food on the table and pay for basic living expenses during tough times. CalFresh (formerly Food Stamps), also known as SNAP, is a federal nutrition program that helps people with low or no income purchase healthy food. Benefits are issued on an Electronic Benefits Transfer (EBT) card that can be used at most grocery stores and farmers' markets.

To receive CalFresh benefits, your household income and resources must meet certain criteria. The amount of CalFresh benefits your household may be eligible for is determined by income and family size. Also, the Youth Empowerment Siskiyou agency offers case management to eligible youth experiencing homelessness.

Natural emergencies that result in temporary homelessness are fairly uncommon in this area. Should such an emergency occur, there is ample space in churches, school gymnasiums, and community facilities to temporarily accommodate displaced individuals and families. The City of Tulelake does not have a homeless shelter, but homeless shelters are available at the City of Yreka (the county seat) approximately 92 miles to the southwest, and in the City of Klamath Falls approximately 29 miles to the north. At present, these facilities appear to provide adequate housing for the region's homeless population.

Given the lack of a permanent homeless population, no emergency shelter has been developed in the City. Still, in order to comply with state law and facilitate the development of shelters should one be proposed, the City's new Zoning Ordinance allows them by right in the MU-3 zone district.

Other services for homeless individuals and families in Siskiyou County are primarily available in the City of Yreka. However, given the City of Tulelake's proximity to the Oregon border and its distance from other cities in Siskiyou County, the most easily accessible services can sometimes be found in the City of Klamath Falls to the north. Table A-33 illustrates a number of programs in the area that provide homeless assistance.

Agency Name	Address	Services	
Siskiyou County Behavioral Health Dept.	2060 Campus Drive, Yreka, CA	1, 2, 4, 5, 6, 13, 14, 15, 16, 17	
Siskiyou Domestic Violence & Crisis Center	118 Ranch Lane, Yreka, CA	1, 5, 8, 9, 11	
Lane Street Effort	417 Lane Street, Yreka, CA	10	
Klamath Falls Union Gospel Mission	823 Walnut Ave, Klamath Falls, OR	9,10	
Klamath Lake Counties Food Bank	3231 Maywood Dr, Klamath Falls, OR	3	
Northern Valley Catholic Social Services	1515 S. Oregon St., Yreka, CA	1, 3, 4	
California Department of Rehabilitation	1288 S. Main Street, Yreka, CA	12	
Tulelake/Newell Family Resource Center	810 Main Street, Tulelake, CA	13, 15	
WIC	1217 S. Main Street, Yreka, CA	3	
Salvation Army	501 N. Main Street, Yreka, CA	3,11	
Veteran's Administration	311 Lane Street, Yreka, CA	7, 10	
Yreka Dream Center Food Closet	900 North Street, Yreka, CA	3	
	Service Codes		
1. Adult Counseling 2. Anger Management Classes	10. Emergency Housing for Men 11. Emergency, Transportation (i.e., bus t	icket)	
3. Food or Clothing Referral	12. Job Training		
4. Counseling, Education & Prevention	13. Treatment & Housing of Mentally III		
5. Crisis Intervention	14. Independent Living Skills Training		
6. Drug & Alcohol Treatment	15. Food Stamps, CalWorks, General Relief		
7. Veteran's Assistance	16. Day Treatment		
 8. Emergency Assistance for Battered Women 9. Emergency Housing for Women & Children 	17. Workshops		

Table A-33Homelessness Services

5.6.3 Transitional Shelters

Transitional shelters are often required for housing individuals or families after their immediate need for emergency shelter has been satisfied, but they are not yet self-reliant. Transitional housing programs are often combined with a variety of social services intended to provide job training and self-reliance. Transitional shelters are typically single-family residences, detached homes, or apartment houses. Sometimes motels and hotels can serve in this capacity if they are equipped with kitchens.

5.6.4 Temporary Shelters

Temporary shelters are needed to address a variety of situations in which individuals and/or families find themselves homeless. While a portion of the homeless population is voluntarily homeless, these individuals still often require nighttime or poor-weather shelters. Teenage runaways require temporary shelter, counseling, and other social services. Evicted individuals and/or families often need short-term housing until they can find another residence. Seasonal workers, including migrant farmworkers, need short-term low cost housing for various durations throughout the year. Single-room occupancy (SRO) units, which are often converted hotels and motels, are one of the most appropriate types of temporary housing for extremely low-income persons.

5.7 Farmworkers

Farmworkers are traditionally defined as persons whose primary incomes are earned through permanent or seasonal agricultural labor. Permanent farmworkers work in the fields, orchards, and processing plants, and provide support activities for the agricultural industry on a year-round basis. When workloads increase during harvest periods, the labor force is supplemented by seasonal or migrant labor.

Table A-34 below shows the number of agricultural workers in Siskiyou County and California in 2017. While this information is somewhat dated, it does indicate the strong agricultural employment base in the County and State. Most of the laborers in the County at 74.4 percent (2,940 persons) and State at 50.2 percent (189,718 persons) work fewer than 150 days. In the County, 28 of the farms have 10 or more workers employing approximately 85.5 percent (3,378 persons) of the laborers. The State has 3,481 farms with 10 or more workers who employ only about 38.9 percent (146,791 persons) of the laborers.

Hired Farm Labor	Siskiyou County	California		
Farms	217	30,421		
Workers	3,949	377,593		
Farms with 10 Workers or More				
Farms	28	3,481		
Workers	3,378	146,791		
Laborers Working More Than 150 Days				
Farms	124	18,439		
Workers	1,009	187,875		
Laborers Working Fewer Than 150 Days				
Farms	142	20,505		
Workers	2,940	189,718		

Table A-3	4
Farmworkers.	2017

Source: Siskiyou County 6th Housing Element Data Package

There are currently nine employee housing facilities in and near Tulelake. The total employee count of these nine employee housing facilities is 788 individuals, with all but one facility housing H-2A visa employees. According to the Siskiyou County Revised Draft Housing Element dated June 1, 2023, the Agricultural Commissioner of Siskiyou County said in an interview in December 2022 that housing for farmworkers is extremely limited. Many farmworkers who are employed in Siskiyou County are living in motels both within Siskiyou County and outside of the County, mobile homes, RVs, or other forms of temporary or unsuitable housing conditions. In addition, many households are severely overcrowded. The lack of housing in the area has made it difficult for farm operators to employ farmworkers, who are seeking temporary housing options.

The 2010 Tulelake Housing Element discussed farmworker housing issues that are still relevant in 2023. It stated that based on local interviews with the City and the Tulelake/Newell Family Resource Center about the local farmworker population, many of the farmworkers reside at the Newell Migrant Center (approximately 4.5 miles southeast of Tulelake in Newell, Modoc County). This state-funded farmworker housing complex is open from May 1 through October 31 of each year and is able to accommodate 40–45 families (180 individuals). As of August 2010, the camp had 16 families (71 individuals) renting two-bedroom houses. The Tulelake Butte Valley Fairgrounds also provides housing for temporary farmworkers that are in Tulelake in the fall for the strawberry plant harvest.⁹

⁹ J. Coelho, Tulelake City Hall Administrator, personal communication, April 11, 2023.

Management indicated that the center reaches 100 percent occupancy during the last month of each season (October), with the influx of additional workers who come for the strawberry crops. 10 Interviews indicated that some of the camp's residents are not true mobile migrants and after October, these farmworkers seek alternative housing, such as single family houses, apartments, mobile homes and single room occupancy units at a local hotel (Park Hotel). Other farmworkers have multifamily living situations. When the agricultural season begins in May, many families choose to move back to the migrant camp, when it is open, to take advantage of the rental rates of \$5.00 per day or the \$150 per month fee, which includes electricity, water, bedding, and cooking facilities (Oregon Child Development Coalition, Klamath County Community Assessment – Migrant Seasonal Head Start Program 2009, Klamath County). In addition, the YMCA operates a day care center for children ages 5 years and under for the tenants of the camp.

Housing for farmworkers is required by state law to explicitly define housing providing accommodations for six or fewer employees as a permitted single-family use and will not require a CUP, variance or other zoning clearance that is not required of a family dwelling of the same type in the same zone. Under the new Tulelake code, farmworker housing is addressed by defining it as "Employee Housing". It further distinguishes between "Small Employee Housing" for six or fewer tenants, and "Large Employee Housing" for up to 36 tenants in one or more buildings. Small Employee Housing is allowed in all Residential and Mixed Use zones by-right. Large Employee Housing is allowed in the R-3 Zone with a conditional use permit.

There currently are two existing multi-family projects primarily renting to farmworkers totaling 13 units in Tulelake. One of these projects is located in the R-1 zone district, the other in the C-1 zone.

6.0 Housing Costs and Affordability

A healthy housing market provides a diverse range of housing options, including rental and for-sale homes and homes affordable to people of different incomes. An examination of the percentage of households that rent their homes, and the characteristics of these renter households (age, income, and cost-burden) can help jurisdictions understand the needs of renters and the extent to which policy changes may be needed to help ensure those needs are met. By examining how the data change over time, jurisdictions can spot trends, such as increased or decreased rental affordability.

6.1 Single-Family Home Costs

A web search revealed in 2023 properties in Tulelake developed with detached single-family residences and mobilehomes were selling for between \$120,000 and \$220,000 on lots generally less than an acre in size¹¹. To qualify for a standard home loan to purchase a \$200,000 home toward the higher end of the range of homes being sold, a household income typically required by banks would be \$53,500/year assuming a 10 percent down payment and an interest rate of 5.5 percent.¹² According to the household income statistics for Tulelake in Table A-12, about 25 percent of the households in Tulelake would be able to qualify for a loan at that amount.

¹⁰ Temoc Azamar, Manager, phone conversation, August 2010, 530-640-1594.

¹¹ <u>https://www.landwatch.com/california-land-for-sale/tulelake/price-100000-249999/available/under-contract/off-market</u> accessed 8/16/2023.

¹² <u>https://capitalbankmd.com/homeloans/mortgage-calculators/mortgage-required-income-calculator/</u> accessed 8/20/2023.

To purchase a more modest \$130,000 home toward the lower end of the range would require an annual household income of \$37,000. Roughly half (47 percent) of Tulelake's households have annual incomes that may be able to qualify for mortgages to purchase those homes.

6.2 Rental Housing Costs

The monthly median rent in Tulelake rose from \$602 in 2011 to \$636 in 2021 (growth of 5.6 percent) according to US Census figures reported in the August 9, 2023 Housing Needs Assessment Report for Tulelake.¹³ This is less than the increase in income. During this same period, the annual median family income in Tulelake rose from \$36,500 to \$37,578 (growth of 3.0 percent). This data suggests a slight erosion in the affordability of rent for households in Tulelake over the past 10 years. Although reported countywide, these patterns are consistent with the findings of California Housing Partnership Affordable Housing Needs Report for Siskiyou county for 2022: 1) asking rents in Siskiyou county increased by 3.8 percent between Q4 2020 and Q4 2021; and 2) renters in Siskiyou county need to earn \$16 an hour, which is 1.1 times more than the state minimum wage, to afford the monthly asking rent of \$832.¹⁴

6.3 Mobile Housing Costs

The Department of Finance's 2021 Estimate of Population and Housing shows a total of 77 mobile homes in the City of Tulelake, which represents 9 percent of the total housing stock. There are three older mobile home parks with 80 spaces in the City. One trailer was listed for rent in the Tulelake Trailer Park for \$450.¹⁵ In addition, 60 RV spaces are available at Stateline RV Park, outside of the city limits, which are sometimes used for temporary housing.

6.4 Overpayment for Housing (Cost Burdened)

Definitions of housing affordability can vary, but in general a household should pay no more than 30 percent of its monthly income on housing costs. Households that pay more than this amount are considered cost-burdened, and households that pay more than 35 percent are considered severely cost-burdened. Measuring the amount of people paying more than this percentage helps define an area's affordability problem. The Department of Housing and Urban Development's Comprehensive Housing Affordability Strategies (CHAS) database is used to measure housing affordability and excessive shelter costs.

Table A-35 provides this information for each income category as well as for all households with lower incomes (extremely low-, very low-, and low-income households). Approximately 35.8 percent of Tulelake ownership households are cost burdened. Eighty percent of those households are extremely low income and 40 percent of very low income households. Of those cost burdened owner households, half of the extremely low income households are severely cost burdened, and nearly 30 percent of very low income households are severely cost burdened, and nearly 30 percent of very low income households are severely cost burdened. For renter households, nearly half are cost burdened. Of cost burdened renter households, approximately 91 percent are extremely low income households, of which 70 percent are severely cost burdened. According to Table A-35's CHAS data, 11.4 percent of very low income renter households are cost burdened, but none are severely cost burdened.

¹³ <u>https://www.localhousingsolutions.org/analyze/local-data/</u> Housing needs Assessment Report for the City of Tulelake August 9, 2023.

¹⁴ <u>https://chpc.net/publications/housing-need-reports/</u>, accessed August 28, 2023.

Lower income (80 percent or less of AMI) renter and owner households both experienced high rates of overpayment with renter households experiencing a higher rate of overpayment overall. In total, almost 33 percent of all households are cost burdened of which 52 percent are severely cost burdened.

Housing Income Range	Total Households	Overpa (> 30% incom	•	Severe Ove (> 50% incom	• •
	Number	Number %		Number	Percent
Owner Households	95	34	35.8%	14	41.2%
Extremely Low Income (<=30% HAMFI)	25	20	80.0%	10	50.0%
Very Low Income (>30% to <=50% HAMFI)	35	14	40.0%	4	28.6%
Low Income (>50% to <=80% HAMFI)	35	0	0.0%	0	0.0%
Moderate Income and above (>80% to <=100% HAMFI)	0	0	0.0%	0	0.0%
Household Income >100% HAMFI	60	0	0.0%	0	0.0%
Renter Households	133	64	48.1%	35	54.7%
Extremely Low Income (<=30% HAMFI)	55	50	90.9%	35	70.0%
Very Low Income (>30% to <=50% HAMFI)	35	4	11.4%	0	0.0%
Low Income (>50% to <=80% HAMFI)	35	10	28.6%	0	0.0%
Moderate Income and above (>80% to <=100% HAMFI)	4	0	0.0%	0	0.0%
Household Income >100% HAMFI	4	0	0.0%	0	0.0%
All Households	288	94	32.6%	49	52.1%
Extremely Low Income (<=30% HAMFI)	80	70	87.5%	45	64.3%
Very Low Income (>30% to <=50% HAMFI)	70	14	20.0%	4	28.6%
Low Income (>50% to <=80% HAMFI)	70	10	14.3%	0	0.0%
Moderate Income and above (>80% to <=100% HAMFI)	4	0	0.0%	0	0.0%
Household Income >100% HAMFI	64	0	0.0%	0	0.0%

Table A-35	
Tulelake Overpayment, 2015-2019	

Note: Values and percentages may not add due to rounding. HAMFI = "HUD Adjustment Median Family Income". Source: 2015-2019 HUD CHAS Data

While housing costs in Tulelake are low relative to Siskiyou county, housing costs for residents are high relative to income.

7.0 Assessment of Fair Housing

This is an analysis of Tulelake's existing patterns and trends of segregation and inclusion, and current fair housing issues. In the context of Affirmatively Furthering Fair Housing (AFFH), segregation means there is a high concentration of persons of a particular race, color, religion, sex, familial status, national origin, or having a disability or a type of disability in a particular geographic area when compared to a broader geographic area.

The City's inventory of available sites, Section 1. of Appendix C, includes an evaluation of the City's two sites designated to meet the City's Regional Housing Needs Allocation for consistency with affirmatively furthering fair housing. The analysis must include how particular sites will meet the needs of all households, and how segregated living patterns will be replaced by integrated and balanced patterns, transforming racially and ethnically concentrated areas of poverty to areas of opportunity.

Housing Element programs explicitly address, combat, and relieve disparities resulting from past and current patterns of segregation to foster more inclusive communities, address disparities in housing needs and access to opportunity, and foster inclusive communities.

As described Chapter 1, Introduction, the City engaged community members and stakeholders in several venues. Public input used to the develop this Housing Element was obtained through public meetings, surveys, and stakeholder interviews. It revealed that while the City's projected housing needs handed down from the state (the RHNA) may be low, the actual need of the community may be much greater. Through the public participation process the City identified what issues and obstacles people may be experiencing when trying to find housing.

7.1 Key Elements of an Assessment of Fair Housing

An assessment of fair housing (AFH) is a comprehensive analysis that considers all of the following to identify fair housing issues in a city:¹⁶

- A. Assessment of Fair Housing Enforcement and Outreach Capacity. This is an evaluation of the local government's ability to disseminate information related to fair housing and provide outreach and education. Also, the local government's ability to address compliance with fair housing laws, including a discussion of any findings, lawsuits, enforcement actions, settlements, or judgements is also assessed.
- B. Assessment of segregation and integration patterns and trends. Attributes that are analyzed are race, ethnicity, income, poverty, familial status, and persons disabilities. In the context of AFFH, segregation means there is a high concentration of persons of a particular race, color, religion, sex, familial status, national origin, or having a disability or a type of disability in a particular geographic area when compared to a broader geographic area.
- C. Assessment of disparities in access to opportunity. The AFFH rule defines "significant disparities to in access to opportunity" as "substantial and measurable differences in access to educational, transportation, economic, and other opportunities in a community based on protected class related to housing," Title 24 Code of Federal Regulations 5.152. This is assessed using indices for education, transportation, economic development and access to jobs, and a healthy environment. The rationale behind this evaluation is that a lack of housing and transportation choices can limit access to opportunity and stifle economic growth by isolating residents from jobs and other essential services.¹⁷

¹⁶ Source: HCD's https://www.hcd.ca.gov/community-development/affh/docs/AFFH_Webinar_Slides.pdf, June 15, 2021.

¹⁷ HUD, https://www.hud.gov/sites/documents/ACCESS-OPPORTUNITY.PDF, accessed March 28, 2023.

- D. Assessment of disproportionate housing needs, including displacement. To assess if residents in a city are experiencing disproportionate housing needs, data for cost burden and severe cost burden conditions, overcrowding, substandard housing, homelessness, are assessed. Displacement is also considered, and displacement may be driven by investment and/or disinvestment, and disaster.
- E. Cities are to assess whether there are racially/ethnically concentrated areas of poverty (R/ECAP) present within their boundaries or nearby. Mapping of racially concentrated areas of affluence (RCAA) are also consulted.

Once fair housing issues are identified, then contributing factors that contribute significantly to that issue must be identified. From there, the contributing factors are prioritized, and highest priority is to be given to those factors that most limit or deny fair housing choice, access to opportunity, or negatively impact fair housing or civil rights compliance disproportionate housing needs. With this analysis, a housing plan is developed that commits the local government to taking meaningful actions that

- Enhancing housing mobility strategies
- Encouraging development of new affordable housing in high resource areas
- Improving place-based strategies to encourage community conservation and revitalization, including preservation of existing affordable housing
- Protecting existing residents from displacement

The AFH housing action plan must outline goals, milestones, and metrics for implementing actions to address fair housing issues in Tulelake.

7.1.1 Assessment of Fair Housing Enforcement and Outreach Capacity

No lawsuits or actions have resulted from discrimination complaints related to compliance with existing fair housing laws, and as of April 2023, the City has not received any fair housing complaints.¹⁸ The City implements fair housing laws by ensuring the City's procedures, policies and regulations comply with state and federal fair housing laws, and by implementation of the code enforcement program. The City's code enforcement is complaint driven where received complaints are investigated by a building inspector.

HUD's Region IX Office of Fair Housing and Equal Opportunity (FHEO) reports data on queries and cases. For Siskiyou county queries are reported at the city level whereas cases are reported at the county level. Queries are not official cases but may have value to help identify concerns that residents have about possible discrimination. Cases are fair housing cases filed with the FHEO for alleged discriminatory acts. From 2013 to 2021, there was less than one query per 1,000 people in Tulelake. For cases, in 2020 there were two disability cases were filed with the FHEO, and is a case rate of 0.05 cases per one thousand of the Siskiyou county population. According to the California Department of Fair Employment and Housing (CDFEH) 2020 annual report, there was one housing violation for the Siskiyou county region (the type of violation, e.g., disability, race, etc. is not indicated). While underreporting to the FHEO and CDFEH may occur, the available data indicates low incident rate of housing discrimination in the City and the regional, generally.

In addition to continuing to make fair housing information available, the City's new Zoning Ordinance presents its reasonable accommodation procedures in compliance with federal and state fair housing law.

¹⁸ J. Coelho, Tulelake City Hall Administrator, personal communication, April 11, 2023.

The City posts fair housing posters from the California Department of Fair Employment and Housing at City Hall to assist those with discrimination complaints. As complaints are received, individuals are directed to the appropriate agency. The City will continue to make information on fair housing available to the public by posting fair housing information in City Hall, the public library, and other public buildings.

Tulelake's Compliance with Existing Fair Housing Laws and Regulations

Reasonable Accommodation: As discussed in section 1.1.8 of Appendix B, the City's new Zoning Ordinance circulated in August, 2023 has reasonable accommodation procedures that are compliant with state and federal law. Program 4.2.6 commits the City to address the ambiguities in the existing reasonable accommodation identified by this Housing Element concerning extension of the reasonable accommodation procedures to the off-street parking requirements and that a provider of housing for persons with disabilities may request reasonable accommodation.

Government Code Section 65008 covers actions of a city, county, city and county, or other local government agency, and makes those actions null and void if the action denies an individual or group of individuals the enjoyment of residence, landownership, tenancy, or other land use in the state because of membership in a protected class, the method of financing, and/or the intended occupancy. The City encourages housing developments of all types, regardless of size, prospective tenant, or financing source, and supports by-right development in residential zones.

Government Code Section 8899.50 requires all public agencies to administer programs and activities relating to housing and community development in a manner to affirmatively further fair housing and avoid any action that is materially inconsistent with its obligation to affirmatively further fair housing. While the City practices reflect this goal, the City has yet to adopt a policy or ordinance committing to this goal. The City's AFFH Housing Action Plan contained in **Error! Reference source not found.**, commits the City to annually reporting on whether the desired outcomes of its AFFH programs are being achieved, and to make adjustments as needed to increase goal obtainment.

Government Code Section 11135 et seq. requires full and equal access to all programs and activities operated, administered, or funded with financial assistance from the state, regardless of one's membership or perceived membership in a protected class. The City adheres to these mandatory requirements when applying for and administering state programs.

Density Bonus Law (Government Code Section 65915.). At this time Tulelake has not adopted local density bonus implementing procedures, although the City's draft comprehensive zoning update includes density bonus procedures that are consistent with SDBL. The provisions cross-reference State density bonus law (SDBL) and direct that qualifying projects be granted density bonuses, and/or other development incentives, consistent with SDBL. Program 2.2.1 commits the City to updating its existing regulations to be consistent with SDBL. While The City actively promotes the construction of new housing and will process all housing applications, during the 5th cycle there was limited opportunities to implement the City's existing density bonus regulations due to low levels of application/permit activity.

Housing Accountability Act (Government Code Section 65589.5.). The City Planning staff is familiar with recent amendments to the Housing Accountability Act, and actively monitors, no less than annually, online resources for legislative updates. Tulelake is a member of the California League of Cities and receives legislative updates distributed by the League, which includes amendments to the Housing Accountability Act amongst others.

No Net Loss Law (Government Code Section 65863). This housing element meets No Net Loss (NNL) requirements by providing capacity sufficient to meet the RHNA plus a minimum buffer of 20 percent additional capacity in all income categories. As compliance with NNL requires transactional review of development applications, both ministerial and discretionary, Program 1.3.1 memorializes and commits the City to conducting this review on a project-by-project basis, and to take the actions as required by State law should an inventory deficit as defined in NNL law. Additionally, Program 1.3.2 commits the City to annually reviewing the status of its inventory and to project whether a deficit may occur. Should a deficit be anticipated, the City will take steps to change the General Plan and zoning as needed to increase the amount of available land consistent with Program 1.3.1.

Least Cost Zoning Law (Government Code Section 65913.1). As shown in the Inventory of Sites, Sites for Emergency Shelters, and Lands Available for Residential Development, Appendix C of this Housing Element, the City has designated and zoned sufficient vacant land for residential use with appropriate standards in order to accommodate all income categories identified by the RHNA.

Excessive subdivision standards (Government Code Section 65913.2.). The City complies. The City has no policies, ordinances, or recent practices that impose design controls or public improvement standards for the purpose of rendering development infeasible. Further, the City considers the effect of ordinances adopted and actions taken on the housing needs of the region.

Limits on growth controls (Government Code 65302.8.). The City does not currently impose growth controls or growth management practices.

7.1.2 Presence of R/ECAP and Assessment of Segregation and Integration Patterns

Cities are to review available mapping indicating whether there are racially/ethnically concentrated areas of poverty (R/ECAP) and present within their boundaries or nearby. Related, cities assess segregation and integration by reviewing data and information to determine if there are high concentrations by race, ethnicity, income, poverty, familial status, disabilities, and whether there are geographic patterns by these attributes in a particular geographic area, and in comparison, to a broader geographic area.

There are no areas of racially concentrated affluence (aka RCAA) in or near Tulelake, or in the whole of Siskiyou county. There are no Tulelake neighborhoods or adjacent unincorporated areas that were identified in the home-owners loan corporation (HOLC) redlining grade created during the New Deal Era, a federal government sponsored program that implemented housing segregation and discrimination. On the other hand, Tulelake and the Census tract that encompass it is one of two areas in Siskiyou county identified as having racially/ethnically concentrated area of poverty (R/ECAP) as shown in xx. The other R/ECAP area is the northwest reaches of Siskiyou county in and around the community of Happy Camp. This R/ECAP does not abut Tulelake or the Census tract.

Tulelake and the surrounding Census tract are identified as an area of high segregation and concentrated poverty, as is the same area in the northwest corner of Siskiyou county. Identification as an area of high segregation and poverty is based on the following two criteria:¹⁹

¹⁹ COG Geography TCAC/HCD Opportunity Map, <u>https://www.arcgis.com/home/item.html?id=287f54a6d7594c89b9042</u> <u>a4afad28ab0</u>, accessed August 29, 2023.

Figure 18: Areas of High Segregation and Poverty, 2023



Ethnic/Racial Segregation is measured using the location quotient (LQ) of racial residential segregation.²⁰ A LQ of racial residential segregation shows how much more or less a racial or ethnic group is represented in a Census tract relative to the county. A Census tract with a LQ higher than 1.25 for persons of color is identified as being racial segregated.

<u>Tulelake</u>: As discussed above in Section 2.4 above, according to U.S. Census 2020 data Hispanics and Latinos comprise 75.1 percent of Tulelake's population. The number of Hispanics and Latinos in Tulelake increased from 601 individuals in 2010 to 677 individuals in 2020. As indicated in Table A-4, the number of individuals of other racial groups also increased from 2010 to 2020: Blacks, Asians, and Native Hawaiians and Other Pacific Islanders, although the increases for these subpopulations are reported to be less than five individuals for each group. During the same period, Tulelake's total population, including the number of persons who are Whites alone, decreased by over 10 percent.

Figure 19 shows Tulelake's Hispanic Majority Census blocks. The geographic areas where Hispanics are a slim majority is most likely attributed to the lack of residences and residential uses in these areas.²¹ The areas where Hispanics have a slim majority correspond to the following land uses: Tulelake Basin Elementary School; the Otis Roper Park and solid waste transfer station, both of which are due north of the elementary school; the southeast portion of the city hosts industrial development including the City's wastewater treatment

²⁰ "A location quotient is a geographic index that is used to measure and map relative distributions or relative concentrations of a character in a sub-area compared to the area as a whole", <u>Location quotient as a local index of residential segregation</u>. <u>theoretical and applied aspects</u>, Benassi, Crisci, Rimoldi, February 2022.

²¹ Google Maps and Streetview, accessed September 5, 2023.

facilities; and the land uses present on the block due east of the elementary school include the Tulelake Public Library, the bus barn for the public schools, churches, and commercial uses and buildings. Figure 19 shows most neighborhoods in Tulelake persons who are Hispanic predominate. The LQ value indicating segregation relates the number of persons in Tulelake who Hispanic (75.1 percent of the City's 2020 population) in comparison to Siskiyou county where 12.5 percent of the population in 2020 are Hispanic.

Concentrated Poverty: Census tracts and rural block groups where at least 30 percent of the population is living below the poverty line are identified as areas of concentrated poverty.

<u>Tulelake</u>: As indicated in Table A-15 and reviewed in Section 3.5, the American Community Survey estimates about 42 percent of Tulelake's population and those who reside in the Census tract are below the federal poverty line well above the concentrated poverty threshold. Tulelake's poverty rate of approximately 42 percent is significantly higher than the region's rate of approximately 17 percent and is reflected in Figure 14 and Figure 15.

It is noted that Tulelake's (along with the associated Census tract) identification as an area of racial segregation and concentrated poverty is consistent with the 2022 Community Health Needs Assessment for Siskiyou county that identifies the ZIP code that contains Tulelake as a Community of Concern. A Community of Concern is defined as:

Are geographic areas within the service area that have the greatest concentration of poor health outcomes and are home to more medically underserved, low-income, and diverse populations at greater risk for poorer health. Communities of Concern are...portions of the region likely experiencing the greatest health disparities. (page 31)

The analysis for familial status and persons disabilities is embedded in the preceding sections and is summarized below:

- Familial status
 - Female-Headed Households with Children and No Spouse/Partner: See section 5.4. To summarize the referenced section, Tulelake's rate of single parent households as a percentage of total households is twice that of the region's at 30 percent vs. Siskiyou's 14 percent. More men head single parent households, nearly 52 percent, in compa4rison to women at about 48 percent. This contrasts to Siskiyou county where nearly 69 percent of single parent households are female headed.
 - Large Families: See section 5.5: To summarize the referenced section, Tulelake's percentage of large renter and owner households is comparable to the Siskiyou county as presented in Table A-29, although as percentage Tulelake has more renter and owner households of seven or more persons.
- Persons with disabilities: see sections 5.2 and 5.3 above. To summarize the referenced sections, 15.9 percent of Tulelake's population over the age of five years of age have a disability. Tulelake's rate (as a percentage) is slightly lower than Siskiyou's overall rate of 19.5 percent. For both Tulelake and Siskiyou county, seniors are the largest subpopulation who have a disability, 61 percent and 35 percent respectively. A smaller percentage of Tulelake's residents have a disability for the two other subpopulations, persons who are 5 to 17 years of age and 18 to 64.

Figure 19: Hispanic Population by Census Block Groups



7.1.3 Assessment of Disparities in Access to Opportunity.

Access to opportunity is assessed using indices for education, transportation, economic development and access to jobs, and a healthy environment. The California Tax Credit Allocation Committee (TCAC) has developed Opportunity Areas mapping to evaluate and rank funding application for housing, and these are updated annually. The Opportunity Areas mapping is an approach "to measure and visualize place-based characteristics linked to critical life outcomes, such as educational attainment, earnings from employment and economic mobility" (Methodology for the 2021 TCAC/HCD Opportunity Map, pg. 1). HCD recommends jurisdictions consult these maps as part of their AFFH analysis to help identify opportunity areas to locate and prioritize affordable housing. The four key indicators indexed for the Opportunity Areas mapping are as follows, and a summary for Tulelake is provided:

- A) Low concentration of poverty: Tulelake's poverty rate is more than double Siskiyou county's, as discussed herein, with 44.9 percent of persons living below the poverty line. The 60 percent of children under 18 years of age are below the poverty line. Tulelake seniors (65 and over) have a lower poverty rate at 3 percent being below the poverty line and 97 percent of the senior population being above the poverty line. The poverty rate for Tulelake seniors is lower than the region where seniors have a poverty rate of who have a rate of.
- B) High levels of employment and close proximity to jobs: By these metrics, Tulelake has mixed results. In 2020 Tulelake's reported unemployment rate was 11.8 percent, nearly five percentage points higher than the region's rate of 7.4 percent in 2020 (see Table A-5 above)2.5Table A-5. A majority of Tulelake's working population commute less than 20 minutes to their jobs. This commute time is similar to the mean commute time of residents of Siskiyou county at 19.1 minutes.²² Tulelake residents who participated in the community survey, more respondents identified Klamath Falls, Oregon as their employment destination. As discussed above in Section 2.7, Tulelake and surrounding communities are not served by a public transport. In summary, while Tulelake residents reside relatively close to their jobs, the City has a high level of unemployment.
- C) Low levels of pollution burden from environmental exposures and environmental effects: By this metric, Tulelake's environmental composite score is 34 which indicates more positive environmental outcomes.
- D) Access to effective educational opportunities for both children and adults: According to HCD's AFFH 2.0 Data Viewer, Tulelake's population has a lower rate of education attainment in comparison to the Siskiyou county. As presented in Figure 20, according to U.S. Census data, about 57.4 percent of Tulelake's population is a high school grad or higher. This rate is significantly lower rate relative region where nearly 90 percent of the population is a high school grad or higher. Forty-three percent of Tulelake's population did not graduate from high school, which is a significantly lower percentage in comparison to the region, where 10 percent of the region's population did not graduate from high school degree. According to, this metric also considers the student poverty rate. As discussed above, Tulelake's poverty rate for children (18 years of age and under) The 60 percent of children under 18 years of age are below the poverty line.

After assessing these indicators, the TCAC arrives at a composite score that identifies areas along a spectrum ranging from a "highest resource area" to "a low resource area". Geographic areas with higher resource scores indicate areas that support positive economic, educational, and health outcomes for low-income families. Using these metrics, the entirety of Tulelake is assessed as an area of high segregation ad concentrated poverty.

²² Source: <u>https://censusreporter.org/profiles/16000US0680686-tulelake-ca/</u>, accessed September 4, 2023.

Figure 20: Highest Level of Education for the Population 25 Years and Over



7.1.4 Assessment of Disproportionate Housing Needs, including Displacement.

To assess if residents in a city are experiencing disproportionate housing needs, data for cost burden and severe cost burden conditions, overcrowding, substandard housing, homelessness, are assessed. Displacement is also considered, and displacement may be driven by investment and/or disinvestment, and disaster. The analysis for each subject area is embedded above in the following sections:

- Overcrowding: see section 4.4 above.
- Habitability of existing housing: see sections 4.5 and 4.6 above.
- Homelessness: see section 5.6 above.
- Cost burden and severe cost burden conditions: see section 6.4 above.

To summarize the above sections, the occurrence of overcrowding in Tulelake is greater than in the region Siskiyou county at nearly 21 percent of housing units being overcrowded, of which 9 percent are severely overcrowded. It is notable that more owner households are experiencing overcrowding that renter households. Both renter and owner households are cost burdened, although a greater number (and percentage) of renter households are cost burdened households, about 70 percent of renter households and 50 percent of owner households are paying more than 50 percent of their gross income for housing. Uniformly, extremely low income Tulelake households (being a household of four with a gross household income of less than \$25,750 in 2019) are cost burdened and severely cost burdened.

Tulelake's housing stock is older, and as discussed in section 4.5 above, the most recent housing conditions survey found 11.3 percent were found to be in sound condition and 85.8 percent were classified as requiring varying degrees of rehabilitation. The remaining 2.9 percent, or 8 units, were classified as dilapidated and possibly in need of replacement. The housing conditions survey was conducted more than 20 years ago, however. Housing conditions remain similar based on April 2023 information from City staff, who indicated there are areas of homes

that are substandard scattered throughout the City and there is also a privately owned mobile home park that the City believes has dilapidated and substandard mobile homes with people occupying them.²³ Homelessness is a region-wide issue. Tulelake does not have a year around shelter at this time, but local providers are available to help unhoused persons connected with assistance, housing, etc. The Family Resource Center located in Tulelake provides some social services. The Klamath Lake County Food Bank provides commodities once a month distributed by one of the local churches. Absent external financial and technical resources, the City does not have the financial wherewithal to provide services.

HCD's AFFH data viewer, does not provide the assessed risk of displacement for Tulelake due to low quality data. Presently, displacement risk associated with gentrification is unlikely given Tulelake's declining population and concentrated poverty and high poverty rate. Displacement risk is mostly due to this last condition. As discussed in section 6.0, although owner and renter housing costs are low relative to the region, these have increase at a greater rate than wages.

7.2 Tulelake's Action Plan to Affirmatively Further Fair Housing

Table A-36 below identifies Tulelake's fair housing issues, contributing factors, and actions to address the AFFH issue. Consistent with the requirements of AFFH, each contributing factor is prioritized (i.e., high, medium, or low) with those that limit or deny fair housing choice or access to opportunity or negatively effect compliance with federal and state fair housing laws given the highest priority (AFFH Rule Guidebook, National Housing Law Project, accessed March 16, 2023). Each action that addresses an AFFH issue is also contained in Chapter 2–Goals, Policies, and Programs and the corresponding program is noted in brackets.

As discussed above, the entirety of Tulelake and the surrounding Census tract are identified as an area of high segregation and concentrated poverty, and there are no TCAC high resource areas in the City or nearby. The action plan's strategies focus on addressing these conditions but with the recognition that the City has limited financial and staffing resources available to initiate and implement programs absent external funding and resources.

Because the whole of Tulelake is designated as being highly segregated and concentrated poverty and without clear geographic areas of concentration with the City, the geographic targets of Tulelake's Action Plan are all residential neighborhoods and areas proposed to be zoned for mixed use development.

²³ J. Coelho, Tulelake City Hall Administrator, personal communication, April 11, 2023.

Table A-36
Action Plan to Affirmatively Further Housing

HE Program/Other Action	Specific Action(s)	Timeline	2023-2031 Outcomes
	ach and Dissemination of Fair Housing Information (medium priority)		
Contributing Factors			
-	- mation on City website		
Lack of variety in the	media forms and venues where fair housing information can be found		
Action Plan Program A:	The City will make information on fair housing available to the public, through the posting of fair housing information in City Hall and in other public buildings, on the City's website, distribution to existing and new apartment complexes, publishing information and materials on the City's website, and inserting information in the City's newsletter. In the preparation and distribution of the City's fair housing materials, the City will employ affirmative marketing best practices, such as depiction of members of protected classes under fair housing laws.	The City will update the website by December 2024. Beginning in Q 4 2024 or Q1 2025, publish an an- nouncement as part of the City's current news- letter annually.	Increase fair housing awareness by increas- ing inquires by two in- quires annually.
Improve commu- nity awareness and	The City will provide fair housing materials, in both printed and as web con- tent media, in Spanish.		
knowledge about fair housing.	Provide training for staff, elected officials, and appointees on issues of fair housing.	City Council meetings will include a fair housing presentation biennially beginning calendar year 2025.	Consistent implemen- tation of Gov't Code § 8899.50 for affirma- tively furthering fair housing as part the City's activities and pro- grams relating to hous- ing and community de- velopment.

HE Program/Other Action	Specific Action(s)	Timeline	2023-2031 Outcomes
Improve opportuni	ty by encouraging neighborhood revitalization and increasing access to	o affordable housing (hig	h priority)
Contributing Factors:			
Cost burdened house			
Concentrated povert			
Action Plan Program B:	The City will meet with the housing authority of Shasta County and other es- tablished housing authorities at least twice per year to discuss Housing Choice Voucher needs, Project-Based Voucher opportunities, affirmative marketing and outreach activities, and methods of increasing the number of	Convene first meeting within 12 months of adoption of housing ele- ment, and meet with or-	Facilitate new con- struction, or conver- sion, of two housing units affordable to very
Improve the Availa- bility of Housing Choice Vouchers	vouchers allocated to the City, emphasizing households who are at or below the Federal poverty line.	ganizations at least bian- nually thereafter during the 2023-2031 planning	low and extremely low income households.
and Increase Awareness of Avail- ability	Publish information and resources about Housing Choice Vouchers on the City website and at public counters to increase awareness for renter house-holds and landlords.	period.	Increase the number of Tulelake applicants for vouchers by at least 5 percent by 2031.
	Continue funding for the City's bridge loan program including targeting qual- ified home buyers to help households access and afford private-market homes.	Begin in calendar year 2024, and provide sum- maries to the City Coun- cil no less than annually	Facilitate the purchase of a home for two households by 2031.
Action Plan Program C:	The City will employ affirmative marketing best practices, such as depiction of members of protected classes under fair housing laws, to announce avail- ability of the program. Materials will be provided in Spanish.	as part of the HE APR.	
Improve the Exist- ing Housing Stock and Add New Housing	Adopt the draft Zoning Regulations to encourage mixed income housing de- velopment to improve opportunities to develop a variety of housing types and tenures, and housing that is affordable to residents.	Adoption is scheduled for December 2023	Development of the four new housing units occurring by 2031, with two of the units being affordable to lower in- come households.
	Continue the City's proactive code enforcement program coupled with a re- habilitation program, with program implementation resulting in repairs and retention of housing while mitigating displacement of affected residents.	Begin in calendar year 2025, and provide sum- maries to the City	Facilitate the conserva- tion/rehabilitation of two housing units

HE Program/Other Action	Specific Action(s)	Timeline	2023-2031 Outcomes
	The rehabilitation program will provide financial assistance to reduce cost for	Council no less than an-	during the planning pe-
	income qualified property owners. The program will prioritize neighbor-	nually as part of the HE	riod of 2023 to 2031
	hoods having concentrated rehabilitation needs as determined by the Tulelake building inspector.	APR.	with no-net displace- ment of residents.
Action Plan	Continue to seek state and federal funding to add and/or improve City infra-	Annually the City will ap-	Complete two infra-
Program D:	structure, public facilities, and amenities.	ply for appropriate state and federal infrastruc-	structure and/or public facility projects by
Invest in neighbor-		ture funding, or will part-	2031.
hoods using availa-		ner with appropriate	
ble state and fed-		agencies and organiza-	
eral funding for re-		tions to apply for fund-	
vitalization		ing.	
Improve opportun	ity by supporting economic development and education attainment (hi	igh priority)	
Contributing Factors			
Concentrated povert	У		
Lack of economic dev	velopment and high unemployment		
Lower education atta	ainment		
	The City shall continue to collaborate and partner with local and regional eco-	The City will continue to	The City will refer two
Action Plan	nomic development non-profit organizations and agencies that administer	meet and collaborate	residents to the Siski-
Program E:	economic development funding and programs that improve the economic	with local and regional	you Economic Develop-
riogram E.	opportunities for residents through workforce development; small business	economic development	ment Council, USDA
Local economic de-	assistance and development; recruitment and/or retention of businesses	agencies and organiza-	Rural Development, or
velopment for	that provide living-wage jobs.	tions at least twice per	Small Business Devel-
business and work-		year to discuss existing	opment Center for ser-
force development	The City shall continue partnerships and coalition building with other socio-	economic development	vices annually.
to improve eco-	economically similar rural cities and counties to work with state and federal	projects and prospective	
nomic opportuni-	legislators to recruit economic development opportunity and funding for res-	projects that are availa-	The City will provide
ties.	idents and businesses in the City and region.	ble for residents in order	letters of support for
		to provide referrals.	economic development
			grant applications that

HE Program/Other Action	Specific Action(s)	Timeline	2023-2031 Outcomes
			are consistent with this program.
Action Plan Pro- gram E: Support education attainment to im- prove economic	The City shall support programs for workforce training and educational at- tainment, e.g., Tulelake Adult School, Adult Education Pathways, that are im- plemented by the Butte Valley School District, College of the Siskiyous, Siski- you County Office of Education, and other non-profit organizations. The City shall also support programs that connect low-income residents with financial empowerment resources, including financial literacy, such as the Family Self- Sufficiency Program provided by the Shasta County Housing Authority.	The City will continue to meet and collaborate with education providers at least once per year to discuss educational pro- grams that are available for residents in order to provide referrals.	The City will provide letters of support for economic development grant applications that are consistent with this program.
opportunities	The City shall continue partnership and coalition building with other socioec- onomically similar rural cities and counties to work with state and federal legislators to recruit education attainment and workforce training opportu- nities and funding for residents and businesses in the City and region.		

Appendix C – Inventory of Sites, Sites for Emergency Shelters, and Lands Available for Residential Development

1.0 Progress on the 5 th Cycle Regional Housing Needs Allocation: 2014 - 2019	1
2.0 Summary of Lands Available and Suitable for Residential Development	
3.0 Adequacy of Sites to Accommodate Emergency Shelters	
4.0 Site Identified for the 6 th Cycle Regional Housing Needs Allocation	

State law requires the jurisdiction's housing element have an inventory of land suitable for residential development. The inventory is to include vacant sites and sites with potential for redevelopment, an analysis of the relationship of zoning and infrastructure and services to these sites, and an analysis of the relationship of the sites identified in the land inventory to the jurisdiction's duty to affirmatively further fair housing. The purpose of the inventory is to identify sites that can be developed for housing within the planning period (GC Section 65583.2). To inform the discussion of what may happen in the future, this Appendix begins by looking at what occurred in the past during the previous housing element timeframe: 2014 - 2019. And with the recent enactment of AB 2339 (2022), the housing element now must also assess the adequacy of sites designated for emergency shelters. Given these requirements, Appendix C is divided into the following four subsections:

Section 1.0 – Progress on the 5th Cycle Regional Housing Needs Allocation: 2014 – 2019

Section 2.0 – Analysis of the site(s) designated by the City to meet its regional share of allocated housing need.

Section 3.0 – Analysis of the adequacy of sites identified to accommodate emergency shelters pursuant to AB 2339 (2022).

Section 4.0 – Summary of Lands Available and Suitable for Residential Development.

1.0 Progress on the 5th Cycle Regional Housing Needs Allocation: 2014 - 2019

The City of Tulelake had a projected housing need of 13 units during the previous planning period, 2014 – 2019. The units were targeted for the following income categories:

- Very low/Extremely low-income households: 3 units
- Low income households: 2 units
- Moderate income households: 2 units
- Above-moderate income households 6 units
 - Total: 13 units
While there were vacant sites available for development of new housing within the City and public services were available to serve the new units, there were no housing units constructed during the 2014 - 2019 time period.¹ This is perhaps not surprising given the already high residential vacancy rate in Tulelake climbed from 20 percent in 2011 to nearly 27 percent in 2021². With such an abundance of housing seemingly available to rent or buy it seems reasonable that there would not be a strong incentive to build new homes in Tulelake.

2.0 Summary of Lands Available and Suitable for Residential Development

This section summarizes the available vacant land in the City of Tulelake that is appropriate to meet present and housing needs identified by the City and the community, and demonstrates the City has adequate supply of land available and suitable for the development of a variety of housing types and for all incomes. The properties are itemized in Table C-1 below and depicted in Figure C-1. The properties listed in Table C-1 are organized according to the proposed zoning designations under the draft Zoning Regulations circulated in August, 2023 with the Mixed-Use zones presented first. The new Mixed-Use zones allow multifamily residential development at varying densities. Sites zoned MU-2 and MU-3 allow densities of 16 units per acre and are presumed to be able to be developed with housing affordable to low- and very-low income households. Other sites with the new R-3 zone, which allows up to 15 units per acre, may also accommodate multifamily development affordable to lower income households. All of the properties listed are served by public water and sewer services, and dry utilities, all of which are available adjacent to each lot.

	r	r			•		
				Current	New Max.	Realistic	
		New	Current Zoning	Density	Density	Capacity	Current
APN	Acres	Zoning	/ General Plan	(units/acre)	(units/acre)	(units)	Use
Multifamily							
050-132-090*	0.19	MU-1	C-1/CBD**	n/a	6	1	Vacant
050-162-120	0.19	MU-1	C-1/CBD	n/a	6	1	Vacant
050-142-020	0.23	MU-2	M-1/CBD	n/a	16	3	Vacant
050-053-050	0.10	MU-3	V-2/CBD	n/a	16	1	Vacant
Multifamily (cont	tinued)						-
050-101-170*	0.14	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-070*	0.18	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-190*	0.17	MU-3	V-2/CBD	n/a	16	2	Vacant
050-053-070*	0.15	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-090*	0.17	MU-3	V-2/CBD	n/a	16	2	Vacant
050-072-070*	0.19	MU-3	V-2/CBD	n/a	16	3	Vacant
050-072-100*	0.19	MU-3	V-2/CBD	n/a	16	3	Vacant
050-102-170*	0.34	MU-3	V-2/CBD	n/a	16	5	Vacant
050-042-010	0.98	MU-3	V-2/CBD	n/a	16	15	Vacant
050-042-020*	0.61	R-2	R-1/Residential	4	12	7	Vacant
050-042-040*	0.30	R-2	R-1/Residential	4	12	3	Vacant
			R-1,2,3/				
050-162-020	0.19	R-3	Residential	15	15	2	Vacant

 Table C-1

 Lands Available and Suitable for Residential Development

¹ Tinsman, Richard. 2023. Personal Communication. Email.

² Siskiyou_6thHE_Data Package1.xlsx

				Current	New Max.	Realistic	
		New	Current Zoning	Density	Density	Capacity	Current
APN	Acres	Zoning	/ General Plan	(units/acre)	(units/acre)	(units)	Use
			R-1,2,3/				
050-171-100	0.19	R-3	Residential	15	15	2	Vacant
Single Family	-						
050-011-010	0.33	R-1	R-1/Residential	4	6	1	Vacant
050-011-120	0.25	R-1	R-1/Residential	4	6	1	Vacant
050-121-200	0.25	R-1	R-1/Residential	4	6	1	Vacant
050-151-030*	0.25	R-1	R-1/Residential	4	6	1	Vacant
TOTAL						60 units	

*Site was included in the residential land inventory in the previous Housing Element

**CBD = Central Business District

Source: Planwest Partners, 2023

Figure 1: Map of Residential Lands



Source: Planwest Partners, 2023

2.1 Environmental Constraints

Pursuant to Government Code Section 65583.2(b)(4), the City's RHNA sites analysis considered environmental constraints that may limit development potential as described in the below paragraphs. Only those environmental constraints where documentation of such conditions is available to the City are described. State housing element law does not require the City to perform a project level environmental analysis on a site-by-site basis, and identification of a property in the housing element does not constitute an environmental clearance or approval of an entitlement to develop the property for housing.

Brownfields: The California Water Board's GeoTracker data (https://geotracker.waterboards.ca.gov/) was used to remove sites from the Residential Land Inventory that require cleanup, such as Leaking Underground Storage Tank (LUST) Sites, Department of Defense Sites, and Cleanup Program Sites. Sites with or adjacent to a GeoTracker status other than *Completed – Case Closed* are excluded. According to data from the California State Water Boards' GeoTracker database, there is one Leaking Underground Storage Tank (LUST) cleanup sites in Tulelake located at 674 E. Main St at a former petroleum fueling facility and current site of the Siskiyou County Public Works maintenance yard³. Violations that occurred at the site involved the unauthorized release of diesel during removal of an underground storage tank in the 1990's. This resulted in a regulatory cleanup involving removal of 200 cu of soil and ongoing ozone sparging remediation and monitoring⁴. This site is not in the Residential Land Inventory.

Fire Hazard: Tulelake, located in a Non-Wildland/Non-Urban zone, is a low fire danger area characterized by flat agricultural landscapes.⁵ Historical Fire perimeter data from CalFIRE indicate that the closest major fires were occurred approximately 10 miles to the south and southwest, which included the substantial 81,224-acre Caldwell Fire in 2020 and the expansive 145,631-acre Antelope Fire in 2021-22⁶. Apart from a minor 43-acre fire in 2020 caused by accidental agricultural equipment ignition, the area has largely remained fire-free within a 10 mile radius.

The Tulelake Multi-County Fire District, contracted for fire protection services in the area, boasts a well-equipped and capable team. According to the 2021 municipal service review, the contingent includes a Fire Chief, an Assistant Chief, and 24 volunteer firefighters. The district's apparatus comprises five engines, a brush truck, two tenders, and a first responder medical unit. The coverage area spans a radius of 120 square miles, serving an estimated population of 2,700-3,000, encompassing the city and parts of Siskiyou and Modoc County. The Fire District maintains mutual aid agreements with several entities, including the U.S. Forest Service, Lava Beds National Monument, Fire and Wildlife, and fire protection agencies in Klamath County, Oregon. Their response services extend to structure and vegetation fires, automobile incidents, medical assistance, general aid, and 911 calls.⁷

Despite the sporadic instances of fires in the surrounding areas, Tulelake's well-equipped fire services, flat agricultural landscapes, and the lack of notable fire events in the immediate vicinity all contribute to a low fire risk profile and the risk of fire does not pose a significant environmental constraint to potential development in Tulelake.

https://geotracker.waterboards.ca.gov/profile_report.asp?global_id=T0609300117

⁴https://documents.geotracker.waterboards.ca.gov/regulators/deliverable_documents/9211958944/233%20

Final % 201 st % 20 RSR % 20 Additional % 20 Work % 20 February % 202018. pdf

⁵ https://www.co.siskiyou.ca.us/gis

⁶https://gis.data.ca.gov/datasets/CALFIRE-Forestry::california-fire-perimeters-all-1/explore?location=41.922075%2C-121.506048%2C11.91

⁷ https://www.co.siskiyou.ca.us/sites/default/files/fileattachments/lafco/page/1111/laf2021_04_msr_tulelake.pdf

Flooding Hazard: While the city of Tulelake, California, is not traditionally prone to flooding, an area approximately ³⁄₄ of a mile to the east of the City is within the 100-year flood hazard zone as per the FEMA Flood Insurance Rate Map data from October 2022.⁸ This possibility of flooding does not pose an environmental constraint to the development of new housing within the City.

Streams and Water Bodies: The U.S. Geologic Survey's (USGS) National Hydrography Dataset indicate several nearby water bodies including the Tule Lake basin, made up of Two "sumps" called Sump 1A & Sump 1B as well as the Lost River located roughly one mile to the west and southwest. Tule Lake, forms a critical part of the watershed and plays a crucial role in the region's hydrology. The lake is a terminal water body, receiving water primarily from irrigation return flows but with no natural outflow, thus acting as a sink in the watershed. The Lost River, an essential water body in this watershed, flows northward from Clear Lake Reservoir in California and loops back into the basin, passing through Oregon before re-entering California. It contributes significantly to the water resources in the Tulelake area, feeding into the Tule Lake and providing water for irrigation purposes in the extensive agricultural fields surrounding the city. The Tulelake Irrigation District manages 243 miles of canals located various distances around the City as part of the Klamath Project with the largest of these located one mile south from Tule Lake and J Canal located roughly 3 miles north which carries water to the basin from the Klamath River.⁹

Wetlands: The County of Siskiyou GIS and U.S. Fish and Wildlife Service's (USFWS) National Wetland Inventory mapping applications were reviewed for the presence of water bodies and wetlands in the city boundary and showed the only significant water body within the vicinity of Tulelake to be an outfall ponds that is part of the City's wastewater treatment system (WWTP) that is classified as a freshwater pond habitat¹⁰. Other wetlands include Tule Lake Basin approximately one mile to the southeast of Tulelake. As the WWTP ponds are man-made and part of city infrastructure and are not near sites in the Residential Land Inventory, they are not considered to be an environmental constraint to the development of housing.

Water Quality: According to the City of Tulelake Municipal Services Review and Sphere of Influence Update from April 2021, the water quality in Tulelake meets the state and federal standards. The city conducts yearly Consumer Confidence Reports, where it tests its groundwater drinking water for substances such as sodium, hardness, lead, copper, and chloride. Water samples are also taken twice a month at the main well to check for the presence of coliform bacteria. Consumer Confidence Reports from 2014 to 2018 confirm that Tulelake's water supply has been in good standing, hence meeting state and federal water quality standards.

Water Source and Groundwater Sustainability: The water supply for the City of Tulelake comes from a well which is assumed to be hydrologically connected to the groundwater basin serving surrounding agricultural uses. The sustainability of the groundwater basin to serve mainly the surrounding agricultural uses but also the residential uses within the City was studied recently in the Tule Lake Subbasin Groundwater Sustainability Plan (GSP). The study concludes that while Tulelake's current main water source, Well #3, appears to be relatively stable,¹¹ the broader groundwater trends within the subbasin suggest potential constraints for future increases in water use by nearby agricultural users.¹² Overall the existing infrastructure is expected to accommodate current water

hvSa4T4h6VkOhiqKbXaZfFoZac1PosM1R3opzcj0

⁸ https://hazards.fema.gov/gis/nfhl/rest/services/public/NFHL/MapServer

⁹ https://tulelakeid.com/wp-content/uploads/2022/01/GSP-Report-Full-Submitted.pdf

¹⁰ https://files.ceqanet.opr.ca.gov/269860-1/attachment/2T_AVzMPq421BVe3rUTGi-sqZvf_vFcYIBAiinFd-

¹¹ https://cityoftulelake.com/index.php/water/

¹² https://tulelakeid.com/wp-content/uploads/2022/01/GSP-Report-Full-Submitted.pdf

demand and the increased water demand from new housing considered by the RHNA over the next planning period.

The City has attempted to improve water conservation issues including repairing many old water lines, improvements to its water storage system, and increasing the efficiency of water fixtures through funding from a 2015 Community Development Block Grant¹³ as well as waterline replacement, meter installation and backflow prevention measures through prop 68 funds.¹⁴ The 2021 Municipal Services Review for the City indicates that Tulelake lacks a Water Master Plan which could be helpful in developing a more strategic, long-term approach to manage the city's water resources and infrastructure. Such a plan would provide a strategic roadmap for managing extraction rates, setting objectives, identifying potential challenges, mitigating over-extraction and anticipating future water needs and outlining actions to address water conservation challenges.¹⁵

As mentioned in Appendix B, the HCD determined Tulelake's population plateaued during the 5th RHNA housing cycle and a decline in regional population in both Tulelake and Siskiyou County will occur during the 6th RHNA cycle. indicating several key factors that contribute to a reduced need for new housing development:

- The lower vacancy rate in the county compared to the standard rural vacancy rate of 4 percent suggests an excess of vacant homes and less demand for housing.
- Siskiyou County has a lower overcrowding rate than the national average, indicating fewer households with overcrowded living conditions and reduced need for additional housing to address this issue.
- The housing replacement rate in the county is lower than the maximum allowable rate of 5 percent, indicating fewer homes being demolished compared to the maximum that could be demolished without affecting the housing supply.
- The lower cost burden rate for lower-income households in the county compared to the national rate suggests that lower-income households in Siskiyou County are less likely to spend more than 30 percent of their income on housing costs, reducing the need for new housing catering to their needs.
- These factors collectively contribute to a diminished need for new housing development in Siskiyou County during the 6th RHNA cycle.

2.2 Key Findings from the 5th Cycle Housing Element

This section revisits the findings made during the 5th cycle concerning the estimation of the realistic capacity of housing developments. These provide valuable insights into the city's housing landscape and its potential to meet the current and future housing demands mandated by the Regional Housing Needs Allocation. Key Findings from the 2014-2019 Housing Element concluded:

- There is vacant land available within the City for development of a density that would arguably meet the State mandated 15 units required under GC Section 66583.2(c)(3). No sites available have existing entitlements or building permits within the previous housing cycle.
- Development patterns did not significantly change.

¹³ https://cityoftulelake.com/index.php/water/

¹⁴ http://bondaccountability.resources.ca.gov/(S(zdajug55psahdk45v25tftja))/Project.aspx?ProjectPK=33005& PropositionPK=49

¹⁵ www.co.siskiyou.ca.us/sites/default/files/fileattachments/lafco/page/1111/laf2021_04_msr_tulelake.pdf

The 2014-2019 City of Tulelake Housing Element assessed a total of 22.3 acres of vacant land zoned R-2, 9.7 acres of C-1, 7.2 acres of C-2 and 96.7 of land zoned PUD with the combined potential to realistically develop 269 low-income residential units and 214 moderate and above moderate-income units. As stated in the key findings, no development has occurred on vacant land zoned for very low, low or moderate income from 2014 until the time of this report.

The sites assessment covered in Section 2.0 reduced the total area of developable area and realistically developable low-income residential units compared to the previous Housing Element but still exceeds the total amount of properties designated for RHNA for the planning period of 2023-2031. The City has identified 13 vacant Residential and Mixed Use zoned properties with supporting public utilities, including dry utilities, that do not have significant environmental constraints, are zoned to support 15 units per acre or more, that can be developed with housing affordable to low income and extremely low-income households.

Sites identified for the 6th RHNA development cycle of City of Tulelake' vacant land inventory are indicated in Table C-1. The City's Housing Element assumes that its very-low, and low-income housing needs can be met through available vacant sites in specific zoning districts that allow for suitable densities. In total these parcels have the potential to accommodate a maximum total realistic capacity of 44 units, which greatly exceeds the required one extremely low-income, and one low-income housing units required by Regional Housing Needs Allocation. The RHNA sites are within a one-half mile of food stores and a transit stop served by Greyhound Bus Lines on a weekly basis.

3.0 Adequacy of Sites to Accommodate Emergency Shelters

This section evaluates the adequacy of sites to accommodate emergency shelters pursuant to AB 2339 (2022). Section 1.1.11 of Appendix B evaluates the City of Tulelake existing emergency shelter zoning regulations, and concludes they comply with the current requirements of State law. As discussed in Appendix A, emergency shelters are permitted by-right in the new MU-2 and MU-3 zoning districts.

Subparagraph (I) of GC Code Section 65583(a)(4) requires the emergency shelter site assessment to determine if there are sufficient sites to accommodate the need for emergency shelters. Section 5.8 of Appendix A reviews the 2020 and 2022 Point In Time counts conducted by the NorCal CoC. In 2022, 321 persons (sheltered and unsheltered) were counted in the whole of Siskiyou County as experiencing homelessness, of which 148 individuals were unsheltered.¹⁶ In 2023, 507 persons (sheltered and unsheltered) were counted in the whole of Siskiyou County as experiencing homelessness, of which 231 individuals were unsheltered.¹⁷ However, this evaluation acknowledges that the PIT count methodology is not without flaws that results in undercounting. Undercounting is a systemic issue with point in time counts nationwide and is not a reflection of the diligent efforts of the NorCal CoC and their PIT counts, and staff and volunteers who organize and perform the counts. Undercounting studies have been commissioned by large national organizations, e.g., the National League of Cities, that attempt to understand the degree of undercounting. The results of these studies indicate that undercounting ranges from nearly 30 percent to over 50 percent, with some subpopulations being more likely to be undercounted that others, such as youth who tend to be more mobile, transient, and stay with friends or in

¹⁶ https://www.shastacounty.gov/sites/default/files/fileattachments/housing_amp_community_action_programs/page/ 3427/2022-norcal-coc-pit-report-final.pdf

¹⁷ https://www.shastacounty.gov/sites/default/files/fileattachments/housing_amp_community_action_programs/page/ 3427/2023_norcal-coc_pit_report_final.pdf

groups, or individuals who are unsheltered.^{18,19} The undercounting studies have generally focused on very large, urbanized areas such as New York city and the city of Los Angeles. The City was consulted in April 2023 about informal observations of people in the community who are unhoused, the City advised they had observed a year around population of two to three men who are homeless, and half dozen families living in camp trailers as permanent homes. But given the potential for undercounting while balancing the facts that intracity and intercity public transit is available only on a weekly basis, that 24-hour medical services are also not available, and availability of providers is limited as are other supportive services, and access for individuals and households to acquire essential foods and sundries is limited, the below methodology applied a 30 percent margin of error. To calculate if Tulelake has sufficient sites to accommodate the need for emergency shelter this assessment uses the following estimating methodology:

- Step 1. A margin of error 30 percent was applied to both the 2022 and 2023 PIT unsheltered counts for Siskiyou County, resulting in:
 - o Increasing the 2022 value from 148 to 193 individuals
 - o Increasing the 2023 values from 231 to 301 individuals
- Step 2. Average the adjusted PIT count values: resulting in an estimate of 247 unsheltered persons
- Step 3. Using 2020 Census data, calculated Tulelake's pro-rata share of the Siskiyou county population; Tulelake's 902 persons to Siskiyou county's population of 44,076 persons = 2 percent
- Step 4. Applied Tulelake's pro-rata share of the population to Step 2's value of 247 individuals = 6 individuals.

Tulelake's Emergency Shelter needs:

$$6 \text{ persons} * 200 \text{ sq. } ft. \text{ per person} = 1,200 \text{ sq. } ft.^{20}$$

The result is a cumulative total of approximately 1,200 square feet of land is needed to accommodate the City's emergency shelter need. The suitability of sites in the new MU-2 and MU–3 zoning districts was further assessed using the criteria in Table C-2.

Primary Variables	
Zoning	Only sites in the new MU-1 and MU-2 zones are included.
Vacant Lands	Only sites that are vacant are included.
Environmental Constraints	Environmental constraints for flooding, very high fire hazard rating, brownfields, wetlands, streams water bodies were assessed
	programmatically using publicly available information as discussed

Table C-2Emergency Shelter Site Assessment

¹⁸ See pages 4-5 for a summary: https://socialinnovation.usc.edu/wp-content/uploads/2019/12/Christopher-Weare-Counting-the-Homeless.pdf, accessed August 11, 2023

¹⁹ National League of Cities, https://www.nlc.org/article/2021/02/11/enumerating-homelessness-the-point-in-time-countand-data-in-2021/, accessed August 11, 2023

²⁰ Pursuant to Gov't Code Section 65583(a)(4)(I) the "200 square feet per person" factor used in the formula to calculate emergency shelter need herein is intended only for calculating site capacity pursuant to the cited Gov't Code section, and shall not be constructed as establishing a development standard applicable to the siting, development, or approval of a shelter.

Primary Variables	
	above. Sites containing these environmental constraints were removed.
Proximity to retail outlets	Only sites located within a ¼ mile of retail outlet that sells groceries and personal sundries. Retail outlets include grocery stores and national pharmacy chains.
Availability of public water and sewer systems	Sites must have public water and sewer available during the planning period.
Secondary Variables	
Proximity to health care facilities	This variable was not used to eliminate sites because there are no medical facilities in Tulelake and Siskiyou Transit and General Express (STAGE), the regional transit provider, does not serve Tulelake on a daily basis. Greyhound Bus Lines serves the City on a weekly basis.

The result of this analysis yields a total of 11 sites that total 2.85 acres in size as presented in Table C-3 below. The average and median parcel sizes are 11,246 and 7,841 square feet, respectively. The location of the sites and geographic relationship of the Table C-2 variables are shown in Figure C-2.

			New	Current Zoning /		
APN	Acres	Sq. Ft.	Zoning	General Plan	Current Use	
050-142-020	0.23	10,019	MU-2	M-1/CBD*	Vacant	
050-042-010	0.98	42,689	MU-3	V-2/CBD	Vacant	
050-053-050	0.10	4,356	MU-3	V-2/CBD	Vacant	
050-053-070	0.15	6,534	MU-3	V-2/CBD	Vacant	
050-072-070	0.19	8,276	MU-3	V-2/CBD	Vacant	
050-072-100	0.19	8,276	MU-3	V-2/CBD	Vacant	
050-101-170	0.14	6,098	MU-3	V-2/CBD	Vacant	
050-102-070	0.18	7,841	MU-3	V-2/CBD	Vacant	
050-102-090	0.17	7,405	MU-3	V-2/CBD	Vacant	
050-102-170	0.34	14,810	MU-3	V-2/CBD	Vacant	
050-102-190	0.17	7,405	MU-3	V-2/CBD	Vacant	
Total: 11 sites	2.85 acres	123,700 sq. ft.				

Table C-3 Emergency Shelter Residential Land Inventory

*CBD = Central Business District

Source: Planwest Partners, 2023

Section 17.80.110 of Tulelake's updated zoning regulations establishes a limit of 15 beds per shelter facility. The bed limit yields a potential shelter capacity to accommodate 165 individuals when applied to the site count listed in Table C-3. This value exceeds the estimated need for shelter in the community. Although Tulelake has limited services available to individuals experiencing homelessness, the data show the City has adequate sites and capacity to meet the local need for emergency shelters. Additionally, these sites are proximate to outlets for individuals to access services that are available in the community.



Figure C-1 Emergency Shelter Residential Land Inventory

Source: Planwest Partners, 2023

4.0 Site Identified for the 6th Cycle Regional Housing Needs Allocation

As discussed in Appendix B, the City of Tulelake's Regional Housing Needs Allocation (RHNA) for the 6th cycle is two housing units targeted for the lower income categories:

•	Very low/Extremely low-income hous	eholds:	1 unit
•	Low income households:		1 unit
•	Moderate income households:		0 units
•	Above-moderate income households		<u>0 units</u>
		Total:	2 units

The low projected housing need in the coming years aligns with population projections from HCD that show the population of Siskiyou County declining during the 6th cycle planning period.²¹ This section summarizes the available vacant sites in the City of Tulelake that is appropriate to satisfy Tulelake's 6th RHNA obligation of one (1) extremely-low and one (1) low-income housing units. The City's Housing Element assumes it can accommodate its extremely low-, very low- and low-income RHNA allocations on available vacant sites in the new R-3, MU-1 and MU-2 zoning districts which allow up to 16 units per acre.

This analysis deems sites as available for residential development during the 6th cycle based on the following factors:

- All sites are 0.5 acre or larger or less than 10 acres in size.
- Only vacant sites are included in the analysis.
- Developments occurring at the state-defined default density standard of 15 units per acre or higher will meet RHNA housing goals for extremely low and low-income housing.
- Sites are zoned to permit by-right residential development at densities of 15 units per acre or higher.
- Sites must not have a very high fire hazard rating, not located near a brownfield or LUST site, are outside flooding hazards, and streams and water bodies are not present.
- All sites have public sewer and water connections available at the property or this infrastructure is available during the 6th cycle. Dry utilities are available at the site or are available during the 6th cycle for all sites.

Other factors relevant to this analysis:

- The "Realistic Capacity" value is the result of multiplying the maximum allowable density value by the acres value. If this multiplication resulted in a fractional dwelling unit, then the result was rounded up the next whole number consistent with GC Section 65915 et seq.
- This analysis represents a generalized estimation and that actual development patterns may vary significantly based on market conditions, community preferences and other relevant factors. Realistic development patterns may not precisely mirror the projected capacities and could align more closely with historical development patterns. As such, the findings and projections presented should be regarded as a general guide and not the definitive or exclusive approach to development. To make well-informed

²¹ Buckley, Tyrone. 2021. "Siskiyou County Final Regional Housing Need Determination." Https://www.Hcd.ca.Gov/. October 21, 2021. Accessed July 11, 2023. <u>https://static1.squarespace.com/static/620ee2fc3de0eb56a050f862/t/6243</u> <u>b6b809859274024c22b1/1648604857684/Siskiyou+County+RHNA+Determination+Final.pdf</u>.

decisions, further assessments, consultations, and evaluations should be conducted to ensure that development strategies align with the needs and goals of the community.

• Infrastructure Capacity: The analysis assumes that the current water and sewer facilities in the City of Tulelake can accommodate an increase of at least 20 housing units. This assumption suggests that the city's basic infrastructure is adequate to serve the projected growth for the next five years and beyond. It is worth noting that the city has embarked on a modernization program to repair and replace aging infrastructure associated with wastewater collection and to improve efficiency in the wastewater treatment process but improvements are not intended to increase existing capacity and may pose a limiting factor to the number of housing units developable²².

Tulelake has one site over 0.5 acres in size that allows by-residential development at a density of 15 units per acre or more as described below in Table C-4 and Figure C-3. Development of housing affordable to extremely low and low-income households on this property will satisfy the City's affordable housing needs described by the RHNA. This site was not included in the residential land inventory of the previous Housing Element.

APN	Acres	New Zoning	Current Zoning / General Plan	Current Density (units/acre)	New Max. Density (units/acre)	Realistic Capacity (units)	Current Use
Multifamily							
050-042-010	0.98	MU-3	V-2/CBD	n/a	16	15	Vacant
TOTAL						15 units	

Table C-4 Affordable Residential Land Inventory

²² https://files.ceqanet.opr.ca.gov/269860-

^{1/}attachment/_ZtdqnRmizeX4rw53aCPaRFVIE8Hd431JVUSQlUoUjBvz4a5p2SmYpigu0AUtlpkVxAC0BXM2YUOZ4Qe0



Figure C-2 Affordable Residential Land Inventory

Source: Planwest Partners, 2023

Appendix C – Inventory of Sites, Sites for Emergency Shelters, and Lands Available for Residential Development

State law requires the jurisdiction's housing element have an inventory of land suitable for residential development. The inventory is to include vacant sites and sites with potential for redevelopment, an analysis of the relationship of zoning and infrastructure and services to these sites, and an analysis of the relationship of the sites identified in the land inventory to the jurisdiction's duty to affirmatively further fair housing. The purpose of the inventory is to identify sites that can be developed for housing within the planning period (GC Section 65583.2). To inform the discussion of what may happen in the future, this Appendix begins by looking at what occurred in the past during the previous housing element timeframe: 2014 - 2019. And with the recent enactment of AB 2339 (2022), the housing element now must also assess the adequacy of sites designated for emergency shelters. Given these requirements, Appendix C is divided into the following four subsections:

Section 1.0 – Progress on the 5th Cycle Regional Housing Needs Allocation: 2014 – 2019

Section 2.0 – Summary of Lands Available and Suitable for Residential Development

Section 3.0 – Analysis of the adequacy of sites identified to accommodate emergency shelters pursuant to AB 2339 (2022).

Section 4.0 – Site Identified for the 6th Cycle Regional Housing Needs Allocation

1.0 Progress on the 5th Cycle Regional Housing Needs Allocation: 2014 - 2019

The City of Tulelake had a projected housing need of 13 units during the previous planning period, 2014 – 2019. The units were targeted for the following income categories:

		Total:	13 units
•	Above-moderate income households		<u>6 units</u>
•	Moderate income households:		2 units
•	Low income households:		2 units
•	Very low/Extremely low-income house	eholds:	3 units

While there were vacant sites available for development of new housing within the City and public services were available to serve the new units, there were no housing units constructed during the 2014 - 2019 time period.¹ This is perhaps not surprising given the already high residential vacancy rate in Tulelake climbed from 20 percent in 2011 to nearly 27 percent in 2021². With such an abundance of housing seemingly available to rent or buy it seems reasonable that there would not be a strong incentive to build new homes in Tulelake.

¹ Tinsman, Richard. 2023. Personal Communication. Email.

² Siskiyou_6thHE_Data Package1.xlsx

2.0 Summary of Lands Available and Suitable for Residential Development

This section summarizes the available vacant land in the City of Tulelake that is appropriate to meet present and housing needs identified by the City and the community, and demonstrates the City has adequate supply of land available and suitable for the development of a variety of housing types and for all incomes. The properties are itemized in Table C-1 below and depicted in Figure C-1. The properties listed in Table C-1 are organized according to the proposed zoning designations under the draft Zoning Regulations circulated in August, 2023 with the Mixed-Use zones presented first. The new Mixed-Use zones allow multifamily residential development at varying densities. Sites zoned MU-2 and MU-3 allow densities of 16 units per acre and are presumed to be able to be developed with housing affordable to low- and very-low income households. Other sites with the new R-3 zone, which allows up to 15 units per acre, may also accommodate multifamily development affordable to lower income households. All of the properties listed are served by public water and sewer services, and dry utilities, all of which are available adjacent to each lot.

APN	Acres	New Zoning	Current Zoning / General Plan	Current Density (units/acre)	New Max. Density (units/acre)	Realistic Capacity (units)	Current Use
Multifamily					, , ,	()	
050-132-090*	0.19	MU-1	C-1/CBD**	n/a	6	1	Vacant
050-162-120	0.19	MU-1	C-1/CBD	n/a	6	1	Vacant
050-142-020	0.23	MU-2	M-1/CBD	n/a	16	3	Vacant
050-053-050	0.10	MU-3	V-2/CBD	n/a	16	1	Vacant
Multifamily (con	tinued)						
050-101-170*	0.14	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-070*	0.18	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-190*	0.17	MU-3	V-2/CBD	n/a	16	2	Vacant
050-053-070*	0.15	MU-3	V-2/CBD	n/a	16	2	Vacant
050-102-090*	0.17	MU-3	V-2/CBD	n/a	16	2	Vacant
050-072-070*	0.19	MU-3	V-2/CBD	n/a	16	3	Vacant
050-072-100*	0.19	MU-3	V-2/CBD	n/a	16	3	Vacant
050-102-170*	0.34	MU-3	V-2/CBD	n/a	16	5	Vacant
050-042-010	0.98	MU-3	V-2/CBD	n/a	16	15	Vacant
050-042-020*	0.61	R-2	R-1/Residential	4	12	7	Vacant
050-042-040*	0.30	R-2	R-1/Residential	4	12	3	Vacant
050-162-020	0.19	R-3	R-1,2,3/ Residential	15	15	2	Vacant
050-171-100	0.19	R-3	R-1,2,3/ Residential	15	15	2	Vacant
Single Family							
050-011-010	0.33	R-1	R-1/Residential	4	6	1	Vacant
050-011-120	0.25	R-1	R-1/Residential	4	6	1	Vacant
050-121-200	0.25	R-1	R-1/Residential	4	6	1	Vacant
050-151-030*	0.25	R-1	R-1/Residential	4	6	1	Vacant
TOTAL						60 units	

 Table C-1

 Lands Available and Suitable for Residential Development

*Site was included in the residential land inventory in the previous Housing Element

**CBD = Central Business District

Source: Planwest Partners, 2023

Figure 1: Map of Residential Lands



Source: Planwest Partners, 2023

2.1 Environmental Constraints

Pursuant to Government Code Section 65583.2(b)(4), the City's RHNA sites analysis considered environmental constraints that may limit development potential as described in the below paragraphs. Only those environmental constraints where documentation of such conditions is available to the City are described. State housing element law does not require the City to perform a project level environmental analysis on a site-by-site basis, and identification of a property in the housing element does not constitute an environmental clearance or approval of an entitlement to develop the property for housing.

Brownfields: The California Water Board's GeoTracker data (https://geotracker.waterboards.ca.gov/) was used to remove sites from the Residential Land Inventory that require cleanup, such as Leaking Underground Storage Tank (LUST) Sites, Department of Defense Sites, and Cleanup Program Sites. Sites with or adjacent to a GeoTracker status other than *Completed – Case Closed* are excluded. According to data from the California State Water Boards' GeoTracker database, there is one Leaking Underground Storage Tank (LUST) cleanup sites in Tulelake located at 674 E. Main St at a former petroleum fueling facility and current site of the Siskiyou County Public Works maintenance yard³. Violations that occurred at the site involved the unauthorized release of diesel during removal of an underground storage tank in the 1990's. This resulted in a regulatory cleanup involving removal of 200 cu of soil and ongoing ozone sparging remediation and monitoring⁴. This site is not in the Residential Land Inventory.

Fire Hazard: Tulelake, located in a Non-Wildland/Non-Urban zone, is a low fire danger area characterized by flat agricultural landscapes.⁵ Historical Fire perimeter data from CalFIRE indicate that the closest major fires were occurred approximately 10 miles to the south and southwest, which included the substantial 81,224-acre Caldwell Fire in 2020 and the expansive 145,631-acre Antelope Fire in 2021-22⁶. Apart from a minor 43-acre fire in 2020 caused by accidental agricultural equipment ignition, the area has largely remained fire-free within a 10 mile radius.

The Tulelake Multi-County Fire District, contracted for fire protection services in the area, boasts a well-equipped and capable team. According to the 2021 municipal service review, the contingent includes a Fire Chief, an Assistant Chief, and 24 volunteer firefighters. The district's apparatus comprises five engines, a brush truck, two tenders, and a first responder medical unit. The coverage area spans a radius of 120 square miles, serving an estimated population of 2,700-3,000, encompassing the city and parts of Siskiyou and Modoc County. The Fire District maintains mutual aid agreements with several entities, including the U.S. Forest Service, Lava Beds National Monument, Fire and Wildlife, and fire protection agencies in Klamath County, Oregon. Their response services extend to structure and vegetation fires, automobile incidents, medical assistance, general aid, and 911 calls.⁷

Despite the sporadic instances of fires in the surrounding areas, Tulelake's well-equipped fire services, flat agricultural landscapes, and the lack of notable fire events in the immediate vicinity all contribute to a low fire risk profile and the risk of fire does not pose a significant environmental constraint to potential development in Tulelake.

https://geotracker.waterboards.ca.gov/profile_report.asp?global_id=T0609300117

⁴https://documents.geotracker.waterboards.ca.gov/regulators/deliverable_documents/9211958944/233%20

Final % 201 st % 20 RSR % 20 Additional % 20 Work % 20 February % 202018. pdf

⁵ https://www.co.siskiyou.ca.us/gis

⁶https://gis.data.ca.gov/datasets/CALFIRE-Forestry::california-fire-perimeters-all-1/explore?location=41.922075%2C-121.506048%2C11.91

⁷ https://www.co.siskiyou.ca.us/sites/default/files/fileattachments/lafco/page/1111/laf2021_04_msr_tulelake.pdf

Flooding Hazard: While the city of Tulelake, California, is not traditionally prone to flooding, an area approximately ³⁄₄ of a mile to the east of the City is within the 100-year flood hazard zone as per the FEMA Flood Insurance Rate Map data from October 2022.⁸ This possibility of flooding does not pose an environmental constraint to the development of new housing within the City.

Streams and Water Bodies: The U.S. Geologic Survey's (USGS) National Hydrography Dataset indicate several nearby water bodies including the Tule Lake basin, made up of Two "sumps" called Sump 1A & Sump 1B as well as the Lost River located roughly one mile to the west and southwest. Tule Lake, forms a critical part of the watershed and plays a crucial role in the region's hydrology. The lake is a terminal water body, receiving water primarily from irrigation return flows but with no natural outflow, thus acting as a sink in the watershed. The Lost River, an essential water body in this watershed, flows northward from Clear Lake Reservoir in California and loops back into the basin, passing through Oregon before re-entering California. It contributes significantly to the water resources in the Tulelake area, feeding into the Tule Lake and providing water for irrigation purposes in the extensive agricultural fields surrounding the city. The Tulelake Irrigation District manages 243 miles of canals located various distances around the City as part of the Klamath Project with the largest of these located one mile south from Tule Lake and J Canal located roughly 3 miles north which carries water to the basin from the Klamath River.⁹

Wetlands: The County of Siskiyou GIS and U.S. Fish and Wildlife Service's (USFWS) National Wetland Inventory mapping applications were reviewed for the presence of water bodies and wetlands in the city boundary and showed the only significant water body within the vicinity of Tulelake to be an outfall ponds that is part of the City's wastewater treatment system (WWTP) that is classified as a freshwater pond habitat¹⁰. Other wetlands include Tule Lake Basin approximately one mile to the southeast of Tulelake. As the WWTP ponds are man-made and part of city infrastructure and are not near sites in the Residential Land Inventory, they are not considered to be an environmental constraint to the development of housing.

Water Quality: According to the City of Tulelake Municipal Services Review and Sphere of Influence Update from April 2021, the water quality in Tulelake meets the state and federal standards. The city conducts yearly Consumer Confidence Reports, where it tests its groundwater drinking water for substances such as sodium, hardness, lead, copper, and chloride. Water samples are also taken twice a month at the main well to check for the presence of coliform bacteria. Consumer Confidence Reports from 2014 to 2018 confirm that Tulelake's water supply has been in good standing, hence meeting state and federal water quality standards.

Water Source and Groundwater Sustainability: The water supply for the City of Tulelake comes from a well which is assumed to be hydrologically connected to the groundwater basin serving surrounding agricultural uses. The sustainability of the groundwater basin to serve mainly the surrounding agricultural uses but also the residential uses within the City was studied recently in the Tule Lake Subbasin Groundwater Sustainability Plan (GSP). The study concludes that while Tulelake's current main water source, Well #3, appears to be relatively stable,¹¹ the broader groundwater trends within the subbasin suggest potential constraints for future increases in water use by nearby agricultural users.¹² Overall the existing infrastructure is expected to accommodate current water

hvSa4T4h6VkOhiqKbXaZfFoZac1PosM1R3opzcj0

⁸ https://hazards.fema.gov/gis/nfhl/rest/services/public/NFHL/MapServer

⁹ https://tulelakeid.com/wp-content/uploads/2022/01/GSP-Report-Full-Submitted.pdf

¹⁰ https://files.ceqanet.opr.ca.gov/269860-1/attachment/2T_AVzMPq421BVe3rUTGi-sqZvf_vFcYIBAiinFd-

¹¹ https://cityoftulelake.com/index.php/water/

¹² https://tulelakeid.com/wp-content/uploads/2022/01/GSP-Report-Full-Submitted.pdf

demand and the increased water demand from new housing considered by the RHNA over the next planning period.

The City has attempted to improve water conservation issues including repairing many old water lines, improvements to its water storage system, and increasing the efficiency of water fixtures through funding from a 2015 Community Development Block Grant¹³ as well as waterline replacement, meter installation and backflow prevention measures through prop 68 funds.¹⁴ The 2021 Municipal Services Review for the City indicates that Tulelake lacks a Water Master Plan which could be helpful in developing a more strategic, long-term approach to manage the city's water resources and infrastructure. Such a plan would provide a strategic roadmap for managing extraction rates, setting objectives, identifying potential challenges, mitigating over-extraction and anticipating future water needs and outlining actions to address water conservation challenges.¹⁵

As mentioned in Appendix B, the HCD determined Tulelake's population plateaued during the 5th RHNA housing cycle and a decline in regional population in both Tulelake and Siskiyou County will occur during the 6th RHNA cycle. indicating several key factors that contribute to a reduced need for new housing development:

- The lower vacancy rate in the county compared to the standard rural vacancy rate of 4 percent suggests an excess of vacant homes and less demand for housing.
- Siskiyou County has a lower overcrowding rate than the national average, indicating fewer households with overcrowded living conditions and reduced need for additional housing to address this issue.
- The housing replacement rate in the county is lower than the maximum allowable rate of 5 percent, indicating fewer homes being demolished compared to the maximum that could be demolished without affecting the housing supply.
- The lower cost burden rate for lower-income households in the county compared to the national rate suggests that lower-income households in Siskiyou County are less likely to spend more than 30 percent of their income on housing costs, reducing the need for new housing catering to their needs.
- These factors collectively contribute to a diminished need for new housing development in Siskiyou County during the 6th RHNA cycle.

2.2 Key Findings from the 5th Cycle Housing Element

This section revisits the findings made during the 5th cycle concerning the estimation of the realistic capacity of housing developments. These provide valuable insights into the city's housing landscape and its potential to meet the current and future housing demands mandated by the Regional Housing Needs Allocation. Key Findings from the 2014-2019 Housing Element concluded:

- There is vacant land available within the City for development of a density that would arguably meet the State mandated 15 units required under GC Section 66583.2(c)(3). No sites available have existing entitlements or building permits within the previous housing cycle.
- Development patterns did not significantly change.

¹³ https://cityoftulelake.com/index.php/water/

¹⁴ http://bondaccountability.resources.ca.gov/(S(zdajug55psahdk45v25tftja))/Project.aspx?ProjectPK=33005& PropositionPK=49

¹⁵ www.co.siskiyou.ca.us/sites/default/files/fileattachments/lafco/page/1111/laf2021_04_msr_tulelake.pdf

The 2014-2019 City of Tulelake Housing Element assessed a total of 22.3 acres of vacant land zoned R-2, 9.7 acres of C-1, 7.2 acres of C-2 and 96.7 of land zoned PUD with the combined potential to realistically develop 269 low-income residential units and 214 moderate and above moderate-income units. As stated in the key findings, no development has occurred on vacant land zoned for very low, low or moderate income from 2014 until the time of this report.

The sites assessment covered in Section 2.0 reduced the total area of developable area and realistically developable low-income residential units compared to the previous Housing Element but still exceeds the total amount of properties designated for RHNA for the planning period of 2023-2031. The City has identified 13 vacant Residential and Mixed Use zoned properties with supporting public utilities, including dry utilities, that do not have significant environmental constraints, are zoned to support 15 units per acre or more, that can be developed with housing affordable to low income and extremely low-income households.

Sites identified for the 6th RHNA development cycle of City of Tulelake' vacant land inventory are indicated in Table C-1. The City's Housing Element assumes that its very-low, and low-income housing needs can be met through available vacant sites in specific zoning districts that allow for suitable densities. In total these parcels have the potential to accommodate a maximum total realistic capacity of 44 units, which greatly exceeds the required one extremely low-income, and one low-income housing units required by Regional Housing Needs Allocation. The RHNA sites are within a one-half mile of food stores and a transit stop served by Greyhound Bus Lines on a weekly basis.

3.0 Adequacy of Sites to Accommodate Emergency Shelters

This section evaluates the adequacy of sites to accommodate emergency shelters pursuant to AB 2339 (2022). Section 1.1.11 of Appendix B evaluates the City of Tulelake existing emergency shelter zoning regulations, and concludes they comply with the current requirements of State law. As discussed in Appendix A, emergency shelters are permitted by-right in the new MU-2 and MU-3 zoning districts.

Subparagraph (I) of GC Code Section 65583(a)(4) requires the emergency shelter site assessment to determine if there are sufficient sites to accommodate the need for emergency shelters. Section 5.8 of Appendix A reviews the 2020 and 2022 Point In Time counts conducted by the NorCal CoC. In 2022, 321 persons (sheltered and unsheltered) were counted in the whole of Siskiyou County as experiencing homelessness, of which 148 individuals were unsheltered.¹⁶ In 2023, 507 persons (sheltered and unsheltered) were counted in the whole of Siskiyou County as experiencing homelessness, of which 231 individuals were unsheltered.¹⁷ However, this evaluation acknowledges that the PIT count methodology is not without flaws that results in undercounting. Undercounting is a systemic issue with point in time counts nationwide and is not a reflection of the diligent efforts of the NorCal CoC and their PIT counts, and staff and volunteers who organize and perform the counts. Undercounting studies have been commissioned by large national organizations, e.g., the National League of Cities, that attempt to understand the degree of undercounting. The results of these studies indicate that undercounting ranges from nearly 30 percent to over 50 percent, with some subpopulations being more likely to be undercounted that others, such as youth who tend to be more mobile, transient, and stay with friends or in

¹⁶ https://www.shastacounty.gov/sites/default/files/fileattachments/housing_amp_community_action_programs/page/ 3427/2022-norcal-coc-pit-report-final.pdf

¹⁷ https://www.shastacounty.gov/sites/default/files/fileattachments/housing_amp_community_action_programs/page/ 3427/2023_norcal-coc_pit_report_final.pdf

groups, or individuals who are unsheltered.^{18,19} The undercounting studies have generally focused on very large, urbanized areas such as New York city and the city of Los Angeles. The City was consulted in April 2023 about informal observations of people in the community who are unhoused, the City advised they had observed a year around population of two to three men who are homeless, and half dozen families living in camp trailers as permanent homes. But given the potential for undercounting while balancing the facts that intracity and intercity public transit is available only on a weekly basis, that 24-hour medical services are also not available, and availability of providers is limited as are other supportive services, and access for individuals and households to acquire essential foods and sundries is limited, the below methodology applied a 30 percent margin of error. To calculate if Tulelake has sufficient sites to accommodate the need for emergency shelter this assessment uses the following estimating methodology:

- Step 1. A margin of error 30 percent was applied to both the 2022 and 2023 PIT unsheltered counts for Siskiyou County, resulting in:
 - o Increasing the 2022 value from 148 to 193 individuals
 - o Increasing the 2023 values from 231 to 301 individuals
- Step 2. Average the adjusted PIT count values: resulting in an estimate of 247 unsheltered persons
- Step 3. Using 2020 Census data, calculated Tulelake's pro-rata share of the Siskiyou county population; Tulelake's 902 persons to Siskiyou county's population of 44,076 persons = 2 percent
- Step 4. Applied Tulelake's pro-rata share of the population to Step 2's value of 247 individuals = 6 individuals.

Tulelake's Emergency Shelter needs:

$$6 \text{ persons} * 200 \text{ sq. } ft. \text{ per person} = 1,200 \text{ sq. } ft.^{20}$$

The result is a cumulative total of approximately 1,200 square feet of land is needed to accommodate the City's emergency shelter need. The suitability of sites in the new MU-2 and MU–3 zoning districts was further assessed using the criteria in Table C-2.

Primary Variables	
Zoning	Only sites in the new MU-1 and MU-2 zones are included.
Vacant Lands	Only sites that are vacant are included.
Environmental Constraints	Environmental constraints for flooding, very high fire hazard rating, brownfields, wetlands, streams water bodies were assessed
	programmatically using publicly available information as discussed

Table C-2Emergency Shelter Site Assessment

¹⁸ See pages 4-5 for a summary: https://socialinnovation.usc.edu/wp-content/uploads/2019/12/Christopher-Weare-Counting-the-Homeless.pdf, accessed August 11, 2023

¹⁹ National League of Cities, https://www.nlc.org/article/2021/02/11/enumerating-homelessness-the-point-in-time-countand-data-in-2021/, accessed August 11, 2023

²⁰ Pursuant to Gov't Code Section 65583(a)(4)(I) the "200 square feet per person" factor used in the formula to calculate emergency shelter need herein is intended only for calculating site capacity pursuant to the cited Gov't Code section, and shall not be constructed as establishing a development standard applicable to the siting, development, or approval of a shelter.

Primary Variables	
	above. Sites containing these environmental constraints were removed.
Proximity to retail outlets	Only sites located within a ¼ mile of retail outlet that sells groceries and personal sundries. Retail outlets include grocery stores and national pharmacy chains.
Availability of public water and sewer systems	Sites must have public water and sewer available during the planning period.
Secondary Variables	
Proximity to health care facilities	This variable was not used to eliminate sites because there are no medical facilities in Tulelake and Siskiyou Transit and General Express (STAGE), the regional transit provider, does not serve Tulelake on a daily basis. Greyhound Bus Lines serves the City on a weekly basis.

The result of this analysis yields a total of 11 sites that total 2.85 acres in size as presented in Table C-3 below. The average and median parcel sizes are 11,246 and 7,841 square feet, respectively. The location of the sites and geographic relationship of the Table C-2 variables are shown in Figure C-2.

			New	Current Zoning /		
APN	Acres	Sq. Ft.	Zoning	General Plan	Current Use	
050-142-020	0.23	10,019	MU-2	M-1/CBD*	Vacant	
050-042-010	0.98	42,689	MU-3	V-2/CBD	Vacant	
050-053-050	0.10	4,356	MU-3	V-2/CBD	Vacant	
050-053-070	0.15	6,534	MU-3	V-2/CBD	Vacant	
050-072-070	0.19	8,276	MU-3	V-2/CBD	Vacant	
050-072-100	0.19	8,276	MU-3	V-2/CBD	Vacant	
050-101-170	0.14	6,098	MU-3	V-2/CBD	Vacant	
050-102-070	0.18	7,841	MU-3	V-2/CBD	Vacant	
050-102-090	0.17	7,405	MU-3	V-2/CBD	Vacant	
050-102-170	0.34	14,810	MU-3	V-2/CBD	Vacant	
050-102-190	0.17	7,405	MU-3	V-2/CBD	Vacant	
Total: 11 sites	2.85 acres	123,700 sq. ft.				

Table C-3 Emergency Shelter Residential Land Inventory

*CBD = Central Business District

Source: Planwest Partners, 2023

Section 17.80.110 of Tulelake's updated zoning regulations establishes a limit of 15 beds per shelter facility. The bed limit yields a potential shelter capacity to accommodate 165 individuals when applied to the site count listed in Table C-3. This value exceeds the estimated need for shelter in the community. Although Tulelake has limited services available to individuals experiencing homelessness, the data show the City has adequate sites and capacity to meet the local need for emergency shelters. Additionally, these sites are proximate to outlets for individuals to access services that are available in the community.



Figure C-1 Emergency Shelter Residential Land Inventory

Source: Planwest Partners, 2023

4.0 Site Identified for the 6th Cycle Regional Housing Needs Allocation

As discussed in Appendix B, the City of Tulelake's Regional Housing Needs Allocation (RHNA) for the 6th cycle is two housing units targeted for the lower income categories:

•	Very low/Extremely low-income hous	eholds:	1 unit
•	Low income households:		1 unit
•	Moderate income households:		0 units
•	Above-moderate income households		<u>0 units</u>
		Total:	2 units

The low projected housing need in the coming years aligns with population projections from HCD that show the population of Siskiyou County declining during the 6th cycle planning period.²¹ This section summarizes the available vacant sites in the City of Tulelake that is appropriate to satisfy Tulelake's 6th RHNA obligation of one (1) extremely-low and one (1) low-income housing units. The City's Housing Element assumes it can accommodate its extremely low-, very low- and low-income RHNA allocations on available vacant sites in the new R-3, MU-1 and MU-2 zoning districts which allow up to 16 units per acre.

This analysis deems sites as available for residential development during the 6th cycle based on the following factors:

- All sites are 0.5 acre or larger or less than 10 acres in size.
- Only vacant sites are included in the analysis.
- Developments occurring at the state-defined default density standard of 15 units per acre or higher will meet RHNA housing goals for extremely low and low-income housing.
- Sites are zoned to permit by-right residential development at densities of 15 units per acre or higher.
- Sites must not have a very high fire hazard rating, not located near a brownfield or LUST site, are outside flooding hazards, and streams and water bodies are not present.
- All sites have public sewer and water connections available at the property or this infrastructure is available during the 6th cycle. Dry utilities are available at the site or are available during the 6th cycle for all sites.

Other factors relevant to this analysis:

- The "Realistic Capacity" value is the result of multiplying the maximum allowable density value by the acres value. If this multiplication resulted in a fractional dwelling unit, then the result was rounded up the next whole number consistent with GC Section 65915 et seq.
- This analysis represents a generalized estimation and that actual development patterns may vary significantly based on market conditions, community preferences and other relevant factors. Realistic development patterns may not precisely mirror the projected capacities and could align more closely with historical development patterns. As such, the findings and projections presented should be regarded as a general guide and not the definitive or exclusive approach to development. To make well-informed

²¹ Buckley, Tyrone. 2021. "Siskiyou County Final Regional Housing Need Determination." Https://www.Hcd.ca.Gov/. October 21, 2021. Accessed July 11, 2023. <u>https://static1.squarespace.com/static/620ee2fc3de0eb56a050f862/t/6243</u> <u>b6b809859274024c22b1/1648604857684/Siskiyou+County+RHNA+Determination+Final.pdf</u>.

decisions, further assessments, consultations, and evaluations should be conducted to ensure that development strategies align with the needs and goals of the community.

• Infrastructure Capacity: The analysis assumes that the current water and sewer facilities in the City of Tulelake can accommodate an increase of at least 20 housing units. This assumption suggests that the city's basic infrastructure is adequate to serve the projected growth for the next five years and beyond. It is worth noting that the city has embarked on a modernization program to repair and replace aging infrastructure associated with wastewater collection and to improve efficiency in the wastewater treatment process but improvements are not intended to increase existing capacity and may pose a limiting factor to the number of housing units developable²².

Tulelake has one site over 0.5 acres in size that allows by-residential development at a density of 15 units per acre or more as described below in Table C-4 and Figure C-3. Development of housing affordable to extremely low and low-income households on this property will satisfy the City's affordable housing needs described by the RHNA. This site was not included in the residential land inventory of the previous Housing Element.

APN	Acres	New Zoning	Current Zoning / General Plan	Current Density (units/acre)	New Max. Density (units/acre)	Realistic Capacity (units)	Current Use
Multifamily						030	
050-042-010	0.98	MU-3	V-2/CBD	n/a	16	15	Vacant
TOTAL						15 units	

Table C-4 Affordable Residential Land Inventory

²² https://files.ceqanet.opr.ca.gov/269860-

^{1/}attachment/_ZtdqnRmizeX4rw53aCPaRFVIE8Hd431JVUSQlUoUjBvz4a5p2SmYpigu0AUtlpkVxAC0BXM2YUOZ4Qe0



Figure C-2 Affordable Residential Land Inventory

Source: Planwest Partners, 2023

Appendix D - Funding Resources

Appendix D focuses on governmental funding programs that support housing development. While this Appendix does not attempt to identify funding available from private organizations, the City is interested in supporting housing projects seeking funding through other channels. There are numerous active federal and state funding programs. Each program has administrative regulations that specify who may be eligible to apply for program funding. Some programs allow housing developers to apply directly, and only allow governmental agencies, i.e., a city or a housing authority, to apply for funding. Many of the programs stipulate only "shovel ready" projects are eligible. State and federal funding that may be used to off-set acquisition and pre-development costs are limited. Almost unilaterally programs are highly competitive and oversubscribed. Almost all programs for housing construction are income qualified and require enforceable covenants to assure affordability.

Some of programs that are administered by the California Department of Housing and Community Development (HCD) are noted as being currently archived. An archived program means the program does not currently have funding allocated by the Legislature. Archived programs may have projects that in asset management and compliance phases. Archived may become active if the Legislature allocates funding to the program.

The following funding programs may be able to assist the City in meeting its affordable housing goals:

Program Name	Description	Eligible Activities		
Federal Programs				
Community Development Block Grant (CDBG) Program	The Department of Housing and Urban Development (HUD) awards Community Development Block Grants annually to entitlement jurisdictions and states for general activities, including housing, and economic development activities. HUD also offers various other programs that can be utilized by the City and nonprofit and for- profit agencies for the preservation of low-income housing units such as Section 202 and Section 108 loan guarantees. The annual appropriation for CDBG is split between states and local jurisdictions called "entitlement communities."	Acquisition Rehabilitation Homebuyer Assistance Economic Development Assistance Homeless Assistance Public Services Infrastructure Replacement		
HOME Investment Partnerships Program	The Home Investment Partnerships Program (HOME) was created under the Cranston Gonzalez National Affordable Housing Act enacted in November 1990. HOME funds are awarded annually as formula grants to participating jurisdictions. HUD establishes Home Investment Trust Funds for each grantee, providing a line of credit that the jurisdiction may draw upon as needed. The program's flexibility allows states and local governments to use HOME funds for grants, direct loans, loan guarantees, or other forms of credit enhancement or rental assistance or security deposits.	Acquisition Rehabilitation Homebuyer Assistance Rental Assistance		
Housing Choice Voucher (HCV) Rental Assistance (Section 8)	Provides rental assistance payments to owners of market-rate properties on behalf of very-low-income tenants.	Rental Assistance. Public housing agencies (PHA) administer HCVs. While the City cannot directly administer HCVs, the City can continue to work with local the PHAs, e.g., Shasta County Housing Authority and the Karuk Tribe Housing Authority, on the HCV administration and support their efforts. Further, the City can partner with these agencies to ensure there are adequate units available, and facilitate housing developments that will utilize project-based rental assistance.		

Program Name	Description	Eligible Activities
Section 811	Provides grants to nonprofit developers of supportive housing for disabled persons. The grants may be used to construct or rehabilitate group homes, independent living facilities, and intermediate care facilities. The grants may also have a rental assistance component.	Acquisition Rehabilitation New Construction Rental Assistance
Section 203(k)	Provides fixed-rate, low-interest loans to organizations wishing to acquire and rehabilitate property.	Land Acquisition Rehabilitation Refinancing of Existing Debt
Section 202	Grants to private nonprofit developers of supportive housing for very low-income seniors.	New Construction
Low Income Housing Tax Credits (LIHTC)	In 1986, Congress created the federal Low Income Housing Tax Credits to encourage private investment in the acquisition, rehabilitation, and construction of low-income rental housing. Because high housing costs in California make it difficult, even with federal credits, to produce affordable rental housing, the California legislature created a state low-income housing tax credit program to supplement the federal credit. The state credit is essentially identical to the federal credit, the Tax Credit Allocation Committee allocates both, and state credits are only available to projects receiving federal credits. Twenty percent of federal credits are reserved for rural areas and 10 percent for nonprofit sponsors. To compete for the credit, rental housing developments have to reserve units at affordable rents to households at or below 46 percent of area median income. The targeted units must be reserved for the target population for 55 years.	New Construction
Mortgage Credit Certificate Program	Offers income tax credits to first-time homebuyers. The County distributes the credits.	Homebuyer Assistance
Supportive Housing Program (SHP)	Offers grants to agencies who offer supportive housing and services to the homeless.	Transitional Housing, housing for persons with disabilities, supportive housing, and support services
Community Reinvestment Act	The Community Reinvestment Act (CRA), enacted by Congress in 1977, is intended to encourage depository institutions to help meet the credit needs of the communities in which they operate, including low- and moderate-income neighborhoods,	New Construction Rehabilitation Acquisition Support Services Supportive Housing Homebuyer Assistance

Program Name	Description	Eligible Activities
	consistent with safe and sound banking operations. The CRA	
	requires that each insured depository institution's record in	
	helping meet the credit needs of its entire community be	
	evaluated periodically. That record is taken into account in	
	considering an institution's application for deposit facilities,	
	including mergers and acquisitions.	
State Programs: Administered I	by the California Department of Housing and Community D	evelopment (HCD)
Emergency Solutions Grant	Awards grants to nonprofits for the provision of shelter support services.	Support Services
Multi-Family Housing Program	Provides loans for new construction, rehabilitation, and	New Construction
(MHP)	preservation of affordable rental housing. Payments on the loans are deferred for a specified period of time.	Rehabilitation Preservation
CalHOME	Provides grants to local governments and nonprofit agencies for	Homebuyer Assistance Rehabilitation
	homebuyer assistance, rehabilitation, and new construction.	New Construction
	The agency also finances acquisition, rehabilitation, and replacement of manufactured homes.	
California Self-Help Housing	Provides grants for the administration of mutual self-help	Homebuyer Assistance New Construction
Program	housing projects.	Administrative Costs. This program is currently archived.
Emergency Housing and	Provides grants to support emergency housing.	Shelters and transitional housing.
Assistance Program		This program is currently archived
Affordable Housing and	Provides funding to support infill development projects with the	New Construction Rehabilitation
Sustainable Communities	goal of reducing greenhouse gas emissions.	
Program		
Veterans Housing and Homeless	Provides funding to buy, construct, rehabilitate or preserve	Acquisition Construction Rehabilitation
Prevention Program	affordable multi-family housing for veterans and their families.	Preservation
SB 2 – Building Jobs and Homes	Provides planning grant funding to jurisdictions for plans and	Technical Assistance Planning Document
Act	process improvements that will help to accelerate housing	Updates
	production.	
Local Early Action Planning (LEAP)	The Local Action Planning Grants (LEAP), provides over-the-	Housing element updates
Grants	counter grants complemented with technical assistance to local	Updates to zoning, plans or procedures to
	governments for the preparation and adoption of planning	increase/accelerate housing production
	documents, and process improvements that:	Pre-approved architectural and site plans
	1) Accelerate housing production	Establishing State-defined Pro-housing policies

Program Name	Description	Eligible Activities
	Facilitate compliance to implement the sixth-cycle Regional Housing Needs Assessment.	See complete list in program materials
No Place Like Home	Through a County application process, provides loans to acquire, develop, preserve, or rehabilitate permanent supportive housing facilities.	Permanent Supportive Housing
Infrastructure Infill Grant	Provides gap financing for infrastructure improvements necessary to support the development of affordable infill housing.	Infrastructure Improvements. Developers of qualifying housing projects and local governments may both apply for this funding program.
Local Housing Trust Fund Program	Provides matching grants to funds provided by Local Housing Trust Funds.	Site Acquisition Site Development Homebuyer Assistance Transitional Housing Emergency Shelter Multi-Family Housing Local Housing Trust Fund program funds may be used to leverage a funding of local or regional housing trust fund.
Transit Oriented Development Program	Supports the development of affordable multi-family rental housing near transit stations through low-interest loans.	New construction rehabilitation and infrastructure improvements. This program is currently archived.
CA Covid-19 Rent Relief Program	Provides local governments in California with emergency rental assistance funds.	For local governments and tribes within California seeking Emergency Rental Assistance Funds.
Excess Sites Local Government Matching Grants Program	Provides grant funding to support and accelerate selected affordable housing projects on excess state sites.	This program is specifically earmarked for State lands designated as excess pursuant to Executive Order (EO) N-06-19 for Affordable Housing Development. At this time there are no excess State sites designated in the City of Yreka or sites under consideration, therefore the City would not be eligible for funding.
Foreclosure Intervention Housing Preservation Program	Provides funds to preserve affordable housing and promote resident or nonprofit organization ownership of residential real property at risk for foreclosure or in the process of foreclosure.	The purpose of this program is to preserve affordable housing and promote resident or nonprofit organization ownership of residential real property. Funds are to be made available as loans or grants to eligible borrowers to acquire

Program Name	Description	Eligible Activities
		and rehabilitate properties at risk of foreclosure or in the foreclosure process.
Golden State Acquisition Fund	Provides developers with loans for acquisition or preservation of affordable housing.	 Vacant Land Existing Properties for Rental or homeownership
HOME American Rescue Plan	Provides assistance to individuals or households that may be at risk for or experiencing homelessness, and other vulnerable populations.	 Production or Preservation of Affordable Rental Housing Purchase and Development of Non- Congregate Shelter Tenant-Based Rental Assistance Supportive Services, Homelessness Prevention Services, and Housing Counseling Nonprofit Operating and Capacity Building Assistance
Homekey	Provides grants for acquiring and rehabilitating a variety of housing types to help rapidly expand housing for persons experiencing or at risk of homelessness.	 Buildings that could be converted to permanent or interim housing Master leasing of properties for non-congregate housing Conversion of units from nonresidential to residential New construction of dwelling units The purchase of affordability covenants and restrictions for units Relocation costs for individuals who are being displaced as a result of the Homekey Project Capitalized operating subsidies for units funded under the Homekey Round 2 NOFA for FY 21-22
Housing for Healthy California	Provides funds for the creation and support of new and existing permanent supportive housing for people experiencing chronic homelessness or are homeless and high-cost health users.	Acquisition and/or new construction
Housing Navigators Program	Provides funds to counties for the support of housing navigators meant to help young adults aged 18-21 years secure and	 Assist young adults to secure/maintain housing

Program Name	Description	Eligible Activities
	maintain housing, prioritizing young adults in the foster care system.	 Provide housing case management Prevent young adults from homelessness Improve coordination of services and linkages to key resources in the community
Joe Serna, Jr. Farmworker Housing Grant Program	Provides funds for new construction, rehabilitation, and acquisition of owner-occupied and rental units for agricultural workers, prioritizing lower income households.	 Land acquisition, site development, construction, rehabilitation, design services Operating and replacement reserves, repayment of predevelopment loans Provision of access for the elderly or disabled Relocation, homeowner counseling
Mobilehome Park Rehabilitation and Resident ownership Program	Provides low-interest loans for financing the preservation of affordable mobilehome parks for ownership or control by resident organizations, nonprofit housing sponsors, or local public agencies.	 Purchase/conversion of mobilehome park Rehabilitation or relocation of a purchased park Purchase by a low-income resident of a share or space in a converted park Pay for the cost to repair low-income residents' mobilehomes
Permanent Local Housing Allocation	Provides grant funding to local governments for housing-related projects and programs that assist in addressing the unmet housing needs of their local communities.	 Increase supply of housing Increase assistance to affordable housing Assist persons at risk for homelessness Facilitate housing affordability Promote projects and programs related to regional housing needs allocation Ensure geographic equity in the distribution of funds
Pet Assistance and Support Program	Provides grant funding for homeless shelters for pet shelter, food, and basic veterinary services for pets owned by persons experiencing homelessness.	 Provision of shelter Pet food and supplies Basic veterinary services
Portfolio Reinvestment Program	Provides funds to rehabilitate and extend the long-term affordability of HCD-funded housing projects.	 Permanent loans for rehabilitation Forgivable loans for capitalized operating subsidy reserves

Program Name	Description	Eligible Activities
Regional Early Action Planning Grants	Provides support for transformative planning and implementation of activities meant to accelerate infill and affordable developments.	 Acceleration of infill housing development Realizing multimodal communities Shifting travel behavior by reducing driving Increasing transit ridership
Accelerator	Provides gap funding for the replacement of tax credit equity in shovel-ready projects in order to reduce the backlog of projects in the CDLAC funding pipeline and accelerate the development of housing to those in need	Multifamily Housing
State Programs: Administered by	California Housing Finance Agency (CalHFA)	
Affordable Housing Partnership Program (AHPP)	Provides lower interest rate CalHFA loans to homebuyers who receive local secondary financing.	Homebuyer Assistance
Self-Help Builder Assistance Program	Provides lower interest rate CalHFA loans to owner-builders who participate in mutual self-help housing projects. Also provides site acquisition, development financing, and construction financing for self-help projects.	 Homebuyer Assistance Site Acquisition Site Development Home Construction
California Housing Assistance Program	Provides 3% silent second loans in conjunction with 97% CalHFA first loans to give eligible homebuyers 100% financing.	Homebuyer Assistance
Extra Credit Teacher Program	Provides \$7,500 silent second loan with forgivable interest in conjunction with lower-interest-rate CalHFA first loans to assist eligible teachers in buying homes.	Homebuyer Assistance
Housing Enabled by Local Partnerships	Provides 3% interest rate loans, with repayment terms up to 10 years, to local government entities for locally determined affordable housing priorities.	Wide Range of Eligible Activities
Predevelopment Loan Program	The California Department of Housing and Community Development (HCD) administers the program, which provides funds to pay the initial costs of developing affordable housing developments. Priority is given to applications with matching financing from local redevelopment agencies or federal programs.	Pre-development
Multifamily Housing Program	HCD conducts the acquisition and rehabilitation component of the Multifamily Housing Program to acquire and rehabilitate existing affordable rental housing. Priority is given to projects currently subject to regulatory restrictions that may be	Rental Acquisition Rental Rehabilitation

Program Name	Description	Eligible Activities
	terminated. Assistance is provided through low interest	
	construction and permanent loans. Eligible applicants include	
	local government agencies, private nonprofit organizations, and for-profit organizations.	
Transitional Housing Program for Emancipated Foster/Probation Youth (THP-Plus)	This program provides funds for housing and services for persons who need support services for transition-age youth.	Supportive Housing Foster Care
Special Needs Housing Program	Allows local governments to use Mental Health Services Act (MHSA) funds to finance the development of permanent supportive rental housing.	New Construction Supportive Housing
Home Mortgage Purchase Program	CalHFA sells bonds to raise funds for providing below-market- rate loans to qualifying first-time homebuyers.	Homebuyer Assistance
ADU Grant Program	Provides funding to reimburse pre-development and non- recurring closing costs associated with the construction of the ADU for income-qualified applicants. Predevelopment costs include site prep, architectural designs, permits, soil tests, impact fees, property survey, and energy reports.	New construction of an Accessory Dwelling Unit, or conversion of an existing accessory structure to an Accessory Dwelling Unit.
Local Program and Private Sources		
Federal Home Loan Bank System	Facilitates affordable housing programs (AHP), which subsidize the interest rates for affordable housing. The San Francisco Federal Home Loan Bank District provides local service in California. Interest rate subsidies under the AHP can be used to finance the purchase, construction, and/or rehabilitation of rental housing. Very-low- income households must occupy at least 20% of the units for the useful life of the housing or the mortgage term.	Acquisition New Construction Rehabilitation
Tax Exempt Housing Revenue	Housing mortgage revenue bonds can be provided, which	New Construction
Bond	require the developer to lease a fixed percentage of the units to low-income families at specific rental rates.	Rehabilitation Acquisition
Federal National Mortgage	Fannie Mae offers a variety of mortgages, including traditional	Homebuyer Assistance Rehabilitation
Association (Fannie Mae)	fixed-rate, low down-payment for underserved low-income areas, and mortgages that fund the purchase and rehabilitation of a home.	
Program Name	Description	Eligible Activities
--------------------------	--	-------------------------------------
California Community	Nonprofit mortgage banking consortium designed to provide	New Construction
Reinvestment Corporation	long- term debt financing for affordable multi-family rental	Rehabilitation Acquisition
	housing.	
	Nonprofit and for-profit developers contact member banks.	
Freddie Mac HomeOne and	Provides down-payment assistance to first-time homebuyers	Homebuyer Assistance Rehabilitation
Renovation Mortgages	and second mortgages that include a rehabilitation loan.	

Appendix E – Glossary

The following glossary defines various acronyms and terminology used in the Housing Element, including definitions of terms used by the U.S. Census Bureau.

AB. Assembly Bill. Oftentimes the year that the bill was passed follows in parathesis, e.g., AB 5 (2021).

Above Moderate-Income. Above moderate-income households are defined as households with incomes over 120 percent of the county median income.

Accessible Units. Indicates certain units or all units in the property are wheelchair accessible or can be made wheelchair accessible. Accessible units also may include those that are accessible to people with sensory impairments or can be made accessible for people with sensory impairments.

Accessory Dwelling Unit (ADUs). Accessory dwelling units are also commonly referred to as secondary units, granny flats, or cottages, are small secondary small dwelling units located next to or attached to a single-family home.

Affirmatively Furthering Fair Housing (AFFH). Affirmatively Furthering Fair Housing, also known as Assembly Bill 686, is defined as "taking meaningful actions, in addition to combating discrimination, that overcome patterns of segregation and foster inclusive communities free from barriers that restrict access to opportunity based on protected characteristics."

Affordability. Annual cost of housing includes mortgage, principal and interest payments as amortized over 25 years with a 25 percent down payment or gross rent that does not exceed 30 percent of gross annual household income or 30 percent of gross annual income devoted to rental housing, including utilities are defined as "affordable".

Affordability Covenant. A property title agreement that places resale or rental restrictions on a housing unit; also known as a deed restriction.

Affordable Housing. "Affordable Housing" refers to the relationship between the price of housing in a region (either sale price or rent) and household income. Affordable housing is that which is affordable to households of very low, low and moderate incomes. For housing to be affordable, shelter costs must not exceed 30 percent of the gross annual income of the household.

American Community Survey (ACS). The American Community Survey is a demographics survey program conducted by the U.S. Census Bureau. It regularly gathers information previously contained only in the long form of the decennial census, including ancestry, citizenship, educational attainment, income, language proficiency, migration, disability, employment, and housing characteristics. The ACS gathers information annually in the 50 U.S. states, the District of Columbia, and Puerto Rico.

Area Median Income (AMI). This is the median, or middle point, of the incomes of every household in a given area. This means that half of the households in the area earn above the AMI and half of the households earn below it. AMI is a metric that is used to benchmark incomes levels. The income benchmark are calculated and

adjusted based on family/household size.¹ Therefore, a single individual will have a lower income threshold than a family of four. Most federal and state housing programs qualify participant eligibility based on household income levels. To accomplish this, many State housing programs utilize the same benchmark of income data released by HCD. The State's AMI may be used also to calculate affordable housing costs for applicable housing assistance programs. State law requires HCD to annually update the AMI limits based on HUD revisions to the Public Housing and Section 8 Income Limits, which HUD also updates annually or nearly so. In accordance with statutory provisions, HCD makes revisions to HUD'S Public Housing Section 8 Income Limits. One of those revisions is, "if necessary, increase a county's area median income to equal California's non-metropolitan median income".² The non-metropolitan median income is determined by HUD, and in 2022 it was \$80,300 for California. HCD applied HUD's on-metropolitan income to Siskiyou county for 2022, resulting in an AMI benchmark of \$80,300 for a family of four.

Assisted Housing. Assisted housing refers to a unit that rents or sells for less than the prevailing market rate due to governmental monetary intervention or contribution. The terms "assisted" and "subsidized" are often used interchangeably.

At-Risk Housing. Applies to existing subsidized affordable rental housing units, especially federally subsidized developments, that are threatened with conversion to market rents because of termination of use restrictions, due to expiration or non-renewal of subsidy arrangements.

Below Market Rate (BMR) or Below Market Price (BMP) Housing. A BMR or BMP home or rental is a unit that is priced to be affordable to households that are low to moderate income. The price is usually lower than similar units being sold on the open market. It is typically used in reference to housing units that are directly or indirectly subsidized or have other restrictions to make the units affordable to very low, low or moderate-income households.

By-Right. The City's review of the owner-occupied or multifamily residential use may not require a conditional use permit, planned unit development permit, or other discretionary local government review or approval that would constitute a "project" for purposes of Division 13 (commencing with Section 21000) of the Public Resources Code. Any subdivision of the sites shall be subject to all laws, including, but not limited to, the City's ordinance implementing the Subdivision Map Act. A City ordinance may provide that "use by right" does not exempt the use from design review. However, that design review shall not constitute a "project" for purposes of Division 13 (commencing with Section 21000) of the Public Resources Code. [Reference Government Code section 65583.2 (i))]

California Environmental Quality Act (CEQA). A state law requiring state and local agencies to assess the environmental impacts of public or private projects they undertake or permit. Agencies must mitigate adverse impacts of the project to the extent feasible. If a proposed activity has the potential for a significant adverse

¹ See HCD's briefing materials for the State Income Limits for 2022: https://www.hcd.ca.gov/docs/grants-and-funding/inc2k22.pdf

² Ibid.

environmental impact, an Environmental Impact Report (EIR) must be prepared and certified as legally adequate by the public agency before taking action on the proposed project.

Community Development Block Grant (CDBG). The State CDBG program was established by the federal Housing and Community Development Act of 1974, as amended (42 USC 5301, et seq.). The primary federal objective of the CDBG program is the development of viable urban communities by providing decent housing and a suitable living environment and by expanding economic opportunities, principally for persons of low and moderate income" or the "targeted income group" (TIG) are defined as families, households, and individuals whose incomes do not exceed 80 percent of the county median income, with adjustments for family or household size.

Comprehensive Housing Affordability Strategy (CHAS). Each year, the U.S. Department of Housing and Urban Development (HUD) receives custom tabulations of American Community Survey (ACS) data from the U.S. Census Bureau. These data, known as the "CHAS" data, demonstrate the extent of housing problems and housing needs, particularly for low income households. A CHAS plan is prepared by state or local agencies as a prerequisite for receiving assistance under certain HUD programs. The CHAS data are used by local governments to plan how to spend HUD funds, and may also be used by HUD to distribute grant funds.

Condominium. A building or group of buildings in which units are owned individually, but the structure, common areas and facilities are owned by all owners on a proportional, undivided basis.

Continuum of Care. An approach that helps communities plan for and provide a full range of emergency, transitional, and permanent housing and service resources to address the various needs of homeless persons at the point in time that they need them. The approach is based on the understanding that homelessness is not caused merely by a lack of shelter, but involves a variety of underlying, unmet needs – physical, economic, and social. Designed to encourage localities to develop a coordinated and comprehensive long-term approach to homelessness, the Continuum of Care consolidates the planning, application, and reporting documents for the U.S. Department of Housing and Urban Development's Shelter Plus Care, Section 8 Moderate Rehabilitation Single-Room Occupancy Dwellings (SRO) Program, and Supportive Housing Program. (U.S. House Bill 2163).

Cost Burden. A household has a "housing cost burden" if it spends 30 percent or more of its income on housing costs. A household has a "severe housing cost burden" if it spends 50 percent or more of its income on housing. Owner housing costs consist of payments for mortgages, deeds of trust, contracts to purchase, or similar debts on the property; real estate taxes; fire, hazard, and flood insurance on the property; utilities; and fuels. Where applicable, owner costs also include monthly condominium fees. Renter calculations use gross rent, which is the contract rent plus the estimated average monthly cost of utilities (electricity, gas, water and sewer) and fuels (oil, coal, kerosene, wood, etc.) if these are paid by the renter (or paid for the renter by someone else). Household income is the total pre-tax income of the householder and all other individuals at least 15 years old in the household. In all estimates of housing cost burdens, owners and renters for whom housing cost-to-income was not computed are excluded from the calculations.

Decennial Census. Every ten years, the Census Bureau conducts a national household survey, producing the richest source of nationally available small-area data. Article I of the Constitution requires that a census be taken every ten years for the purpose of reapportioning the U.S. House of Representatives. The federal government uses decennial census data for apportioning congressional seats, for identifying distressed areas, and for many other activities. Census data are collected using two survey forms: the short form and the long form. Short form

information is collected on every person and includes basic characteristics, such as age, sex, and race. The long form is sent to one out of every six households and collects more detailed information, such as income, housing characteristics, and employment. Most of the indicators in DataPlace are from the long form, and are thus estimates based on the sample of households. These values may differ considerably from the same indicators based on the short form data, particularly for small areas.

Density. This refers to the number of housing units on a unit of land (e.g., ten units per acre).

Density Bonus Programs. Allows minimum density increase over the zoned maximum density of a proposed residential development, if the developer makes a specified amount of units affordable to lower income households.

Disability. As used in Appendix A, Needs Assessment, the 2020 American Community Survey (ACS) and Puerto Rico Community Survey 2020 Subject Definitions, are used. Disability is defined as the product of interactions among individuals' bodies; their physical, emotional, and mental health; and the physical and social environment in which they live, work, or play. Disability exists where this interaction results in limitations of activities and restrictions to full participation at school, at work, at home, or in the community. Disability is a dynamic concept that changes over time as one's health improves or declines, as technology advances, and as social structures adapt. ACS questionnaires cover six disability types:

- Hearing difficulty: deaf or having serious difficulty hearing (DEAR).
- Vision difficulty: blind or having serious difficulty seeing, even when wearing glasses (DEYE).
- Cognitive difficulty: Because of a physical, mental, or emotional problem, having difficulty remembering, concentrating, or making decisions (DREM).
- Ambulatory difficulty: Having serious difficulty walking or climbing stairs (DPHY).
- Self-care difficulty: Having difficulty bathing or dressing (DDRS).
- Independent living difficulty: Because of a physical, mental, or emotional problem, having difficulty doing errands alone such as visiting a doctor's office or shopping (DOUT).

Respondents who report anyone of the six disability types are considered to have a disability. Further details can be found in these documents: How Disability Data are Collected from The American Community Survey (census.gov) and American Community Survey and Puerto Rico Community Survey 2020 Subject Definitions (census.gov).

Down payment Assistance. The most popular loans for these programs are with the Federal Housing Administration (FHA). FHA allows 100 percent gift funds for your down payment and some allowable closing costs. The gift can be from any relative or can be collected through charitable organizations like Neighborhood Gold / The Buyer Fund. Another popular tactic, which can be used in a broader range of loan programs, is to borrow from a 401K. A withdrawal can be made without a penalty and pay it back over a specified period.

Development Impact Fees. A fee or charge imposed on developers to pay for a jurisdiction's costs of providing services to new development.

Development Right. The right granted to a land owner or other authorized party to improve a property. Such right is usually expressed in terms of a use and intensity allowed under existing zoning regulation.

Dwelling Unit. Any residential structure, whether or not attached to real property, including condominium and cooperative units and mobile or manufactured homes. It includes both one-to-four-family and multifamily structures. Vacation or second homes and rental properties are also included.

Elderly Units. Specific units in a development are restricted to residents over a certain age (as young as 55 years and over). Persons with disabilities may share certain developments with the elderly.

Element. A division or chapter of the General Plan, Master Plan or Comprehensive Plan.

Emergency Shelter. Housing with minimal supportive services for persons experiencing homelessness that his limited to occupancy of six months or less. No individual or household may be denied emergency housing because of inability to pay. Emergency shelter includes other interim interventions, including but not limited to, a navigation center, bridge housing, and respite or recuperative care. [Government Code Sections 65582(d) and 65583(a), and Health and Safety Code Section 50801]

Emergency Shelter Grants (ESG). A grant program administered by the U.S. Department of Housing and Urban Development (HUD) provided on a formula basis to large entitlement jurisdictions.

Extremely Low Income (ELI) Households. Extremely low income is a subset of very low income households, and is defined as 30 percent (or less) of the county area median income.

Fair Market Rent (FMR). Fair Market Rents are freely set rental rates defined by HUD as the median gross rents charged for available standard units in a county or Standard Metropolitan Statistical Area (SMSA). Fair Market Rents are used for the Section 8 Housing Choice Voucher Program and other HUD programs and are published annually by HUD. In the Section 8 Rental Assistance Program the Fair Market Rent is the basis for determining the maximum monthly subsidy for an assisted family. In general, the Fair Market Rent for an area is the amount that would be needed the gross rent (shelter rent plus utilities) of ely-owned, decent, and safe rental housing of a modest (non-luxury) nature with suitable amenities.

Farm Labor Housing (Farm Worker). Units for migrant farm workers that can be available for transitional housing for the homeless when not occupied by migrant farm workers.

Family Income. In decennial census data, family income includes the incomes of all household members 15 years old and over related to the householder. Although the family income statistics from each census cover the preceding calendar year, the characteristics of individuals and the composition of families refer to the time of enumeration (April 1 of the respective census years). Thus, the income of the family does not include amounts received by individuals who were members of the family during all or part of the calendar year prior to the census if these individuals no longer resided with the family at the time of census enumeration. Similarly, income amounts reported by individuals who did not reside with the family during the calendar year prior to the census but who were members of the family at the time of enumeration are included. However, the composition of most families was the same during the preceding calendar year as at the time of enumeration.

FHA-Insured. The Federal Housing Administration insured mortgages so that lower- and moderate- income people can obtain financing for homeownership.

First-time homebuyer. A first-time homebuyer program provides low-income first time homebuyers down-payment assistance in the form of a second mortgage loan to serve as "gap financing". These loans can be up to \$ 40,000 depending on the amount of assistance required by the individual homebuyer.

General Plan. The General Plan is a legal document, adopted by the legislative body of a City or County, setting forth policies regarding long-term development.

Groups Quarters. A facility which houses groups of unrelated persons not living in households such as dormitories, institutions, and prisons.

Habitable (room). A habitable room is a space in a structure for living, sleeping, eating or cooking. Bathrooms, toilet compartments, closets, storage or utility space, and similar areas, are not considered habitable space.

Habitat for Humanity. Habitat for Humanity is a nonprofit, ecumenical Christian housing ministry that seeks to eliminate poverty housing and homelessness from the world, and to make decent shelter a matter of conscience and action. Through volunteer labor and donations of money and materials, Habitat builds and rehabilitates simple, decent houses with the help of the homeowner (partner) families. Habitat houses are sold to partner families at no profit, financed with affordable, no-interest loans. The homeowners' monthly mortgage payments are used to build still more Habitat houses.

Hispanic or Latino. In decennial census data, Hispanics or Latinos are those who classify themselves in one of the specific Hispanic or Latino categories listed on the census questionnaire — "Mexican," "Puerto Rican," or "Cuban" — as well as those who indicate that they are "other Spanish, Hispanic, or Latino." People who do not identify with one of the specific origins listed on the questionnaire but indicate that they are "other Spanish, Hispanic, or Latino" are those whose origins are from Spain, the Spanish-speaking countries of Central or South America, the Dominican Republic, or people identifying themselves generally as Spanish, Spanish-American, Hispanic, Hispano, Latino, and so on. People who are Hispanic or Latino may be of any race. There are two important changes to the Hispanic origin question for Census 2000. First, the sequence of the race and Hispanic origin question. Second, there was an instruction preceding the Hispanic origin question in 2000 indicating that respondents should answer both the Hispanic origin and the race questions. This instruction was added to give emphasis to the distinct concepts of the Hispanic origin and race questions and to emphasize the need for both pieces of information.

Home Investment Partnership Program (HOME). HOME provides formula grants to States and localities that communities use—often in partnership with local nonprofit groups— to fund a wide range of activities that build, buy, and/or rehabilitate affordable housing for rent or homeownership or provide direct rental assistance to low-income people.

Homeless Person. An individual living outside or in a building not meant for human habitation, or which they have no legal right to occupy, in an emergency shelter, or in a temporary housing program which may include a transitional and supportive housing program if habitation time limits exist. This definition includes substance abusers, mentally ill people, and sex offenders who are homeless. (U.S. House Bill 2163).

Household. A household is made up of all persons living in a dwelling unit whether or not they are related by blood, birth, or marriage.

Housing Authority. An organization established under state law to provide housing for low- and moderate-income persons. Commissioners are appointed by the local governing body of the jurisdiction in which they operate. Many housing authorities own their own housing or operate public housing funded by HUD.

Housing Choice Voucher Program. Housing Choice Voucher Program (formerly known as Section 8) is a subsidy program funded by the federal government and overseen by the California Department of Housing and Community Development to provide low rents and/or housing payment contributions for very low and low income households. Housing choice vouchers are administered locally by Public Housing Agencies (PHAs). A housing subsidy is paid to the landlord directly by the PHA on behalf of the participating family. The family then pays the difference between the actual rent charged by the landlord and the amount subsidized by the program. The program is administered by the U.S.

HUD. The United States Department of Housing and Urban Development is cabinet level department of the federal government that oversees program and funding for affordable housing laws, development, and federally funded financial assistance.

HUD Area Median Family Income. HUD is required by law to set income limits that determine the eligibility of applicants for HUD's assisted housing programs. Income limits are calculated annually for metropolitan areas and non-metropolitan counties in the United States. They are based on HUD estimates of median family income, with adjustments for family size. Adjustments are also made for areas that have unusually high or low income to housing cost relationships.

Income Categories. The federal and state governments require that local jurisdictions consider the housing needs of households in various "income categories." Income categories are determined by the median household income at the local level.

Infill Development. Development of vacant or underutilized land (usually individual lots or leftover properties) within areas that are already largely developed.

Integration. A condition within the program participants geographic areas of analysis, as guided by the California Department of Housing and Community Development's AFFH Data Viewer, in which there is not a high concentration of persons of a particular race, color, religion, sex, familial status, national origin, or having a disability or a type of disability in a particular geographic area when compared to a broader geographic area.

Junior Accessory Dwelling Unit. A junior accessory dwelling unit (JADU) means a housing unit that is no more than 500 square feet in size and contained entirely within an existing single-family structure. A JADU may include separate sanitation facilities, or may share sanitation facilities with the existing structure. (Reference: Gov. Code § 65852.22(g)(1).)

Large Family or Household. A household or family with five or more members.

Low Income (LI) Households. Low income households are defined as households with incomes between 50 percent and 80 percent of the county median income.

Low Income Housing. Housing that is made available at prices lower than market rates. These lower prices are achieved through various financial mechanisms employed by state and local government authorities.

Low-Income Housing Tax Credit (LIHTC). The LIHTC Program is an indirect Federal subsidy used to finance the development of affordable rental housing for low-income households. The LIHTC Program may seem complicated, but many local housing and community development agencies are effectively using these tax credits to increase the supply of affordable housing in their communities. This topic is designed to provide a basic introduction to the LIHTC Program.

Market Rate Housing. Housing that is not built or maintained with the help of government subsidy. The prices of market rate homes are determined by the market and are subject to the laws of supply and demand.

Manufactured Home. Housing that is constructed of manufactured components, assembled partly at the site rather than totally at the site. Also referred to as modular housing

McKinney-Vento Act. The primary federal response targeted to assisting homeless individuals and families. The scope of the Act includes. Outreach, emergency food and shelter, transitional and permanent housing, primary health care services, mental health, alcohol and drug abuse treatment, education, job training, and childcare. There are nine titles under the McKinney-Vento Act that are administered by several different federal agencies, including the U.S. Department of Housing and Urban Development (HUD). McKinney-Vento Act Programs administered by HUD include. Emergency Shelter Grant Program Supportive Housing Program, Section 8 Moderate Rehabilitation for Single-Room Occupancy Dwellings, Supplemental Assistance to Facilities to Assist the Homeless, and Single Family Property Disposition Initiative. (U.S. House Bill 2163).

Median-Income. Each year, the federal government calculates the median income for communities across the country to use as guidelines for federal housing programs. Area median incomes are set according to family size.

Mental Illness. A serious and persistent mental or emotional impairment that significantly limits a person's ability to live independently.

Mixed Use. This refers to different types of development (e.g. residential, retail, office, etc.) occurring on the same lot or in close proximity to each other. City and County's sometimes allows mixed-use in commercial zones, with housing typically located above primary commercial uses on the premises.

Mobile Home. A type of manufactured housing. A structure movable in one or more sections, which is at least 8 feet in width and 32 feet in length, is built on a permanent chassis and designed to be used as a dwelling unit when connected to the required utilities, either with or without a permanent foundation.

Mobile Home Park. A parcel or tract of land having as its principal use the rental, leasing or occupancy of space by two or more mobile homes on a permanent or semi- permanent basis, including accessory buildings, or uses customarily incidental thereto.

Mobile Home Subdivision. A subdivision of land, platted in conformance to NRS Chapter 278 and applicable city ordinances for the purpose of providing mobile home lots.

Moderate-Income. Moderate-income households are defined as households with incomes between 80 percent and 120 percent of the county median income.

Mortgage Credit Certificate Program (MCCs). The MCC is a Federal Income Tax Credit Program. An MCC increases the loan amount you qualify for, and it increases an applicant's take-home pay. The MCC entitles applicants to

take a federal income tax credit of twenty percent (20 percent) of the annual interest they pay on their home mortgage. Because the MCC reduces an applicant's federal income taxes and increases their net earnings, it helps homebuyers qualify for a first home mortgage. The MCC is registered with the IRS, and it continues to decrease federal income taxes each year for as long as an applicant lives in the home.

Mortgage Revenue Bond. A state, county or city program providing financing for the development of housing through the sale of tax-exempt bonds.

Mt. Shasta Municipal Code (MSMC). Pursuant to the California Government Code, the adopted Mt. Shasta Municipal Code prepared by the City Clerk and City Attorney of the City of Mt. Shasta, and as published by the City of Mt. Shasta.

Multifamily Dwelling. A structure containing two or more dwelling units for the use of individual households; an apartment or condominium building is an example of this dwelling unit type.

Objective Standard. The meaning of "objective standard" is defined in the Housing Accountability Act, Government Code Section 65589.5 subparagraph (f): Objective standards are those that involve no personal or subjective judgment by a public official and being uniformly verifiable by reference to an external and uniform benchmark or criterion available and knowable by both the development applicant or proponent and the public official

Non-Hispanic. In decennial census data and in Home Mortgage Disclosure Act data after 2003, non-Hispanics are those who indicate that they are not Spanish/Hispanic/Latino.

Permanent Housing. Housing which is intended to be the tenant's home for as long as they choose. In the supportive housing model, services are available to the tenant, but accepting services cannot be required of tenants or in any way impact their tenancy. Tenants of permanent housing sign legal lease documents. (U.S. House Bill 2163).

Permanent Supportive Housing. Long-term community-based housing and supportive services for homeless persons with disabilities. The intent of this type of supportive housing is to enable this special needs population to live as independently as possible in a permanent setting. The supportive services may be provided by the organization managing the housing or provided by other public or private service agencies. There is no definite length of stay. (U.S. House Bill 2163)

Persons with a Disability. HUD's Housing Choice Voucher (formerly Section 8) program defines a "person with a disability" as a person who is determined to 1) have a physical, mental, or emotional impairment that is expected to be of continued and indefinite duration, substantially impedes his or her ability to live independently, and is of such a nature that the ability could be improved by more suitable housing conditions; or 2) have a developmental disability, as defined in the Developmental disabilities Assistance and Bill of Rights Act. (U.S. House Bill 2163)

Project-Based Rental Assistance. Rental assistance provided for a project, not for a specific tenant. A tenant receiving project-based rental assistance gives up the right to that assistance upon moving from the project.

Public Housing. The U.S. Department of Housing and Urban Development (HUD) administers Federal aid to local housing agencies (HAs) that manage the housing for low-income residents at rents they can afford. HUD furnishes technical and professional assistance in planning, developing and managing these developments. It provides

decent and safe rental housing for eligible low-income families, the elderly, and persons with disabilities. Public housing can be in the form of high-rise apartments or scattered site single family homes.

Regional Housing Needs Assessment (RHNA). A determination by a council of governments (COG) (or by the California Department of Housing and Community Development (HCD) of the existing and projected need for housing within a region. The RHNA numerically allocates the future housing need by household income group for each locality within the region. This housing allocation must be reflected in the locality's housing element of the general plan.

Rehabilitation. The upgrading of a building previously in a dilapidated or substandard condition for human habitation.

Rental Assistance. A rental subsidy for eligible low and very low income tenants. This assistance provides the share of the monthly rent that exceeds 30% of the tenants' adjusted monthly income.

Rent-to-Own. A development is financed so that at a certain point in time, the rental units are available for purchase based on certain restrictions and qualifications.

Rural Housing Service (RHA). A part of the United States Department of Agriculture's Rural Development. The RHA offers financial aid to low-income residents of rural areas.

Section 8. Section 8, now known as the Housing Choice Voucher Program is a subsidy program funded by the federal government and overseen by the California Department of Housing and Community Development to provide low rents and/or housing payment contributions for very low and low-income households.

Service Needs. The particular services required by special populations, typically including needs such as transportation, personal care, housekeeping, counseling, meals, case management, personal emergency response, and other services preventing premature institutionalization and assisting individuals to continue living independently.

SB. Senate Bill. Oftentimes the year that the bill was passed follows in parathesis, e.g., SB 10 (2021)

Single-Room Occupancy Dwelling (SRO). The SRO Program provides rental assistance for homeless persons in connection with the moderate rehabilitation of SRO dwellings. SRO housing contains units for occupancy by one person. These units may contain food preparation or sanitary facilities, or both.

Special Needs Projects. Housing for a designated group of people who desire special accommodations, such as services, in addition to the housing. Services may or may not be provided as part of the rental project. Examples of special needs populations are people with physical disabilities, developmental disabilities, mental illness, or those who need assisted living. It also includes health care facilities.

Substandard Housing. This refers to housing where major repair or replacement may be needed to make it structurally sound, weatherproofed and habitable.

Subsidized Housing. Typically refers to housing that rents for less than the market rate due to a direct financial contribution from the government. There are two general types of housing subsidies. The first is most commonly referred to as "project-based" where the subsidy is linked with a particular unit or development and the other is

known as "tenant-based" where the subsidy is linked to the low income individual or family. The terms "assisted" and "subsidized" are often used interchangeably.

Supportive Housing. Supportive housing is a residential use of property, and is "housing with no limit on length of stay, that is occupied by the target population, and that is linked to onsite or offsite service that assists the supportive housing resident in retaining the housing, improving his or her health status, and maximizing his or her ability to live and, when possible, work in the community." [Government Code Section 65582(g)]

Supportive Services. Services provided to residents of supportive housing for the purpose of facilitating the independence of residents. Some examples of supportive services are case management, medical or psychological counseling and supervision, child care, transportation, and job training.

Target Population. Persons with low incomes who have one or more disabilities, including mental illness, HIV or AIDS, substance abuse, or other chronic health condition, or individuals eligible for services provided pursuant to the Lanterman Developmental Disabilities Services Act (Division 4.5 (commencing with Section 4500) of the Welfare and Institutions Code) and may include, among other populations, adults, emancipated minors, families with children, elderly persons, young adults aging out of the foster care system, individuals exiting from institutional settings, veterans, and homeless people.

The California Department of Housing and Community Development (HCD). This department within the California Business, Consumer Services, and Housing Agency "helps to provide stable, safe homes affordable to veterans, seniors, young families, farm workers, people with disabilities, and individuals and families experiencing homelessness". HCD is responsible for reviewing and approving all Housing Elements in the state.

Transitional Housing. Transitional housing is a residential use of property, and is further defined as "buildings configured as rental housing developments, but operated under program requirements that require the termination of assistance and recirculating of the assisted unit to another eligible program recipient at a predetermined future point in time that shall be no less than six months from the beginning of the assistance." [Government Code Section 65582(j)]

VA-Guaranteed. VA guaranteed loans are made by private lenders to eligible veterans for the purchase of a home which must be for their own personal occupancy. To get a loan, a veteran must apply to a lender. If the loan is approved, VA will guarantee a portion of it to the lender. This guaranty protects the lender against loss up to the amount guaranteed and allows a veteran to obtain favorable financing terms.

Very Low Income (VLI) Households. Very low income households are defined as households with incomes less than 50 percent of the median income.

Veteran. Anyone who has been discharged from the military generally after at least two years of service whether they served on active duty in a conflict or not. (U.S. House Bill 2163).

Workforce Housing. Refers to housing that is meant for residents making low, moderate to above moderate area median income. Some programs focus on employers providing assistance to their employees; some are instituting inclusionary programs, while others give preference to this group in their homeownership programs. Some jurisdictions have programs for specific segments of the workforce that are vital for the everyday function of the community such as teachers, policeman and other public employees.

Zoning. Zoning is an activity undertaken by local jurisdictions to direct and shape land development activities. The intent of zoning is to protect the public health, safety, and welfare by ensuring that incompatible land uses (e.g. residential vs. heavy industrial) are not located next to each other. Zoning also impacts land values, creating and taking away "capitol" for and from property owners. For example, a lot that is zoned for commercial development is more valuable (in financial terms) than a lot that is zoned for open space. Typically, lots that are zoned for higher densities have greater value on the market than lots that are zoned for lower densities. Zoning is one of the most important regulatory functions performed by local jurisdictions.

U.S. Census Terms

Children. The term "children," as used in tables on living arrangements of children under 18, are all persons under 18 years, excluding people who maintain households, families, or subfamilies as a reference person or spouse.

Own Children. Sons and daughters, including stepchildren and adopted children, of the householder. Similarly, "own" children in a subfamily are sons and daughters of the married couple or parent in the subfamily. (All children shown as members of related subfamilies are own children of the person(s) maintaining the subfamily>) For each type of family unit identifies in the CPS, the count of "own children under 18-year-old" is limited to never-married children; however, "own children under 25" and "own children of any age," as the terms are used here, include all children regardless of marital status. The counts include never-married children living away from home in college dormitories.

Related children. Includes all people in a household under the age of 18, regardless of marital status, who are related to the householder. It does not include householder's spouse or foster children, regardless of age.

Ethnic Origin. People of Hispanic origin were identified by a question that asked for self- identification of the persons' origin or descent. Respondents were asked to select their origin (and the origin of other household members) from a "flash card" listing ethnic origins. People of Hispanic origin in particular, were those who indicated that their origin was Mexican, Puerto Rican, Cuban, Central or South American, or some other Hispanic origin. It should be noted that people of Hispanic origin may be of any race.

Family. A group of two or more people who reside together and who are related by birth, marriage, or adoption.

Family household (Family). A family includes a householder and one or more people living in the same household who are related to the householder by birth, marriage, or adoption. All people in a household who are related to the householder are regarded as members of his or her family. A family household may contain people not related to the householder, but those people are not included as part of the householder's family in census tabulations. Thus, the number of family households is equal to the number of families, but family households may include more members than families. A household can contain only one family for the purposes of census tabulations. Not all households contain families since a household may comprise a group of unrelated people or one person living alone.

Family size. Refers to the number of people in a family.

Family type. Refers to how the members of a family are related to one another and the householder. Families may be a "Married Couple Family," "Single Parent Family," "Stepfamily," or "Subfamily."

Household. A household includes all the people who occupy a housing unit as their usual place of residence.

Household Income. The total income of all the persons living in a household. A household is usually described as very low income, low income, moderate income, and above moderate income based on household size and income, relative to regional median income.

Household size. The total number of people living in a housing unit.

Household type and relationship. Households are classified by type according to the sex of the householder and the presence of relatives. Examples include: married-couple family; male householder, no wife present; female householder, no husband present; spouse (husband/wife); child; and other relatives.

Householder. The person, or one of the people, in whose name the home is owned, being bought, or rented. If there is no such person present, any household member 15 years old and over can serve as the householder for the purposes of the census. Two types of householders are distinguished: a family householder and a non-family householder. A family householder is a householder living with one or more people related to him or her by birth, marriage, or adoption. The householder and all people in the household related to him are family members. A non-family householder is a householder living alone or with non-relatives only.

Housing unit. A house, an apartment, a mobile home or trailer, a group of rooms, or a single room occupied as separate living quarters, or if vacant, intended for occupancy as separate living quarters. Separate living quarters are those in which the occupants live separately from any other individuals in the building, and which have direct access from outside the building or through a common hall. For vacant units, the criteria of separateness and direct access are applied to the intended occupants whenever possible.

Median. This measure represents the middle value (if n is odd) or the average of the two middle values (if n is even) in an ordered list of data values. The median divides the total frequency distribution into two equal parts: one-half of the cases fall below the median and one-half of the cases exceed the median.

Median age. This measure divides the age distribution in a stated area into two equal parts: one-half of the population falling below the median value and one-half above the median value.

Median income. The median income divides the income distribution into two equal groups; one group has incomes above the median and the other group having incomes below the median.

Occupied housing unit. A housing unit is classified as occupied if it is the usual place of residence of the person or group of people living in it at the time of enumeration, or if the occupants are only temporarily absent; that is, away on vacation or a business trip. The occupants may be a single family, one person living alone, two or more families living together, or any other group of related or unrelated people who share living quarters.

Overcrowded units. Overcrowded units are occupied housing units that have more than 1 person per room.

Per capita income. Average obtained by dividing aggregate income by total population of an area.

Population estimate (Population Estimates Program). The Census Bureau's Population Estimates Program (PEP) produces July 1 estimates for years after the last published decennial census (2000), as well as for past decades. Existing data series such as births, deaths, Federal tax returns, Medicare enrollment, and immigration, are used to update the decennial census base counts. POP estimates are used in Federal funding allocations, in setting the levels of national surveys, and in monitoring recent demographic changes.

Population projections. Estimates of the population for future dates. They illustrate plausible courses of future population change based on assumptions about future births, deaths, international migration, and domestic migration. Projections are based on an estimated population consistent with the most recent decennial census as enumerated. While projections and estimates may appear similar, there are some distinct differences between the two measures. Estimates usually are for the past, while projections typically are for future dates. Estimates generally use existing data, while projections must assume what demographic trends will be in the future.

Poverty. Following the Office of Management and Budget's (OMB's) Directive 14, the Census Bureau uses a set of money income thresholds that vary by family size and composition to detect who is poor. If the total income for a family or unrelated individual falls below the relevant poverty threshold, then the family or unrelated individual is classified as being "below the poverty level."

Poverty rate. The percentage of people (or families) who are below poverty.

Race. The race of individuals was identified by a question that asked for self- identification of the person's race. Respondents were asked to select their race from a "flashcard" listing racial groups.

Severely Overcrowded. Are occupied housing units with 1.51 or more persons per room.

Single family detached homes. This is a one-unit residential structure detached from any other house (i.e., with open space on all four sides). A house is considered detached even if it has an adjoining shed or garage.

Single family attached housing. This is a one-unit residential structure that has one or more walls extending from ground to roof separating it from adjoining structures. This category includes row houses, townhouses, and houses attached to non-residential structures.

Tenure. Refers to the distinction between owner-occupied and renter-occupied housing units. A housing unit is "owned" if the owner or co-owner lives in the unit, even if it is mortgaged or not fully paid for. A cooperative or condominium unit is "owned only if the owner or co-owner lives in it. All other occupied units are classified as "rented", including units rented for cash rent and those occupied without payment of cash rent.

Two-family buildings. These dwellings may also be referred to as single family attached because a duplex with a shared wall would qualify in both categories. Other two-family buildings would include older single family homes that have been converted into two separate living spaces or "flats" that do not share walls, but a floor/ceiling.

Units in structure. A structure is a separate building that either has open spaces on all sides or is separated from other structures by dividing walls that extend from ground to roof. In determining the number of units in a structure, all housing units, both occupied and vacant, are counted.

Unemployed. All civilians 16 years old and over are classified as unemployed if they (1) were neither "at work" nor "with a job but not at work" during the reference week, and (2) were actively looking for work during the last 4 weeks, and (3) were available to accept a job. Also included as unemployed are civilians who did not work at all during the reference week, were waiting to be called back to a job from which they had been laid off, and were available for work except for temporary illness.

Unemployment Rate. The proportion of the civilian labor force that is unemployed, expressed as a percent.

Vacancy Rate. The housing vacancy rate is the proportion of the housing inventory that is available "for sale" or "for rent." It is computed by dividing the number of available units by the sum of occupied units and available units, and then multiplying by 100.

Vacant Housing Unit. A housing unit is vacant if no one is living in it at the time of enumeration, unless its occupants are only temporarily absent. Units temporarily occupied at the time of enumeration entirely by people who have a usual residence elsewhere are also classified as vacant. New units not yet occupied are classified as vacant housing units if construction has reached a point where all exterior windows and doors are installed and final usable floors are in place. Vacant units are excluded from the housing inventory if they are open to the elements; that is, the roof, walls, windows, and/or doors no longer protect the interior from the elements. Also excluded are vacant units with a sign that they are condemned or they are to be demolished.

White. In decennial census data, the White category includes persons having origins in any of the original peoples of Europe, the Middle East, or North Africa. It includes people who indicate their race as "White" or report entries such as Irish, German, Italian, Lebanese, Near Easterner, Arab, or Polish. The "alone" designation, as used with decennial census data, indicates that the person reported only one race.

Year Structure (housing unit) Built. Year structure built refers to when the building was first constructed, not when it was remodeled, added to, or converted. For housing units under construction that met the housing unit definition—that is, all exterior windows, doors, and final usable floors were in place—the category "1999 or 2000" was used for tabulations. For mobile homes, houseboats, recreational vehicles, etc., the manufacturer's model year was assumed to be the year built. The data relate to the number of units built during the specified periods that were still in existence at the time of enumeration.